

AMENDMENT NO. _____ Calendar No. _____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—119th Cong., 1st Sess.

S. 2657

To impose sanctions relating to the support of the People's Republic of China for the invasion of Ukraine by the Russian Federation, and for other purposes.

Referred to the Committee on _____ and
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended
to be proposed by Mrs. SHAHEEN

Viz:

1 Strike all after the enacting clause and insert the fol-
2 lowing:

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Severing Technology
5 Transfer Operations and Partnerships between China and
6 Russia Act of 2025” or the “STOP China and Russia Act
7 of 2025”.

8 **SEC. 2. DEFINITIONS.**

9 In this Act:

10 (1) ADMISSION; ADMITTED; ALIEN; ETC.—The
11 terms “admission”, “admitted”, “alien”, “lawfully

1 admitted for permanent residence”, and “national”
2 have the meanings given those terms in section 101
3 of the Immigration and Nationality Act (8 U.S.C.
4 1101).

5 (2) APPROPRIATE CONGRESSIONAL COMMIT-
6 TEES.—The term “appropriate congressional com-
7 mittees” means—

8 (A) the Committee on Foreign Relations
9 and the Committee on Banking, Housing, and
10 Urban Affairs of the Senate; and

11 (B) the Committee on Foreign Affairs and
12 the Committee on Financial Services of the
13 House of Representatives.

14 (3) FOREIGN PERSON.—The term “foreign per-
15 son” means any person that is not a United States
16 person.

17 (4) KNOWINGLY.—The term “knowingly”, with
18 respect to conduct, a circumstance, or a result,
19 means that a person has actual knowledge, or should
20 have known, of the conduct, the circumstance, or the
21 result (as the case may be).

22 (5) PERSON.—The term “person” means an in-
23 dividual or entity.

24 (6) PRC PERSON.—The term “PRC person”
25 means—

1 (A) an individual who is a citizen or na-
2 tional of the People’s Republic of China; or

3 (B) an entity that—

4 (i) is located or headquartered within
5 the People’s Republic of China; or

6 (ii) is organized under the laws of, or
7 otherwise subject to the jurisdiction of, the
8 People’s Republic of China.

9 (7) RUSSIAN FEDERATION PERSON.—The term
10 “Russian Federation person” means—

11 (A) an individual who is a citizen or na-
12 tional of the Russian Federation; or

13 (B) an entity that—

14 (i) is located or headquartered within
15 the Russian Federation; or

16 (ii) is organized under the laws of, or
17 otherwise subject to the jurisdiction of, the
18 Russian Federation.

19 (8) UNITED STATES PERSON.—The term
20 “United States person” means—

21 (A) a United States citizen or an alien law-
22 fully admitted for permanent residence to the
23 United States;

24 (B) an entity organized under the laws of
25 the United States or any jurisdiction within the

1 United States, including a foreign branch of
2 such an entity; or

3 (C) any person in the United States.

4 **SEC. 3. FINDINGS; SENSE OF CONGRESS.**

5 (a) FINDINGS.—Congress makes the following find-
6 ings:

7 (1) Between June 28, 2022, and January 15,
8 2025, with strong bipartisan support, the Office of
9 Foreign Assets Control of the Department of the
10 Treasury and the Department of State designated,
11 for the imposition of sanctions, a wide range of enti-
12 ties and individuals based in the People’s Republic
13 of China that have been involved in supplying goods
14 to Russian entities responsible for developing, pro-
15 ducing, and supplying items critical to the defense
16 industrial base of the Russian Federation. Those
17 designations targeted, among other entities, pro-
18 ducers and exporters of computer numerical control
19 items, electro-optical equipment, radar components,
20 satellite imagery, aviation components, chemical in-
21 gredients in Russian explosives, and other defense
22 and dual-use equipment and technology critical to
23 the Russian Federation’s defense industrial base.

24 (2) Entities and individuals based in the Peo-
25 ple’s Republic of China continue to evade United

1 States sanctions to provide material support to the
2 defense industrial base of the Russian Federation.

3 (3) Under Executive Order 13959 (50 U.S.C.
4 1701 note; related to addressing the threat from se-
5 curities investments that finance Communist Chi-
6 nese military companies), the President found that
7 the People’s Republic of China “increases the size of
8 the country’s military-industrial complex by compel-
9 ling civilian Chinese companies to support its mili-
10 tary and intelligence activities. Those companies,
11 though remaining ostensibly private and civilian, di-
12 rectly support the PRC’s military, intelligence, and
13 security apparatuses and aid in their development
14 and modernization.”.

15 (4) The President of the People’s Republic of
16 China, Xi Jinping, directed the People’s Liberation
17 Army in 2023 to be prepared to invade Taiwan mili-
18 tarily by 2027. According to public reporting in Sep-
19 tember 2025, the Russian Federation has agreed to
20 supply the People’s Liberation Army with weapons,
21 airborne equipment, and associated training that
22 would demonstrably enhance the airborne capabili-
23 ties of the People’s Liberation Army, which would be
24 highly relevant for military operations in the Taiwan
25 Strait.

1 (5) According to those public reports, the Rus-
2 sian Federation agreed to supply the People's Re-
3 public of China with amphibious assault vehicles,
4 anti-tank self-propelled guns, airborne armored per-
5 sonnel carriers, command vehicles, and training for
6 a battalion of paratroopers for the People's Republic
7 of China.

8 (b) SENSE OF CONGRESS.—It is the sense of Con-
9 gress that—

10 (1) the Russian Federation's continued invasion
11 of Ukraine is directly enabled by the ongoing sup-
12 port of the People's Republic of China for the de-
13 fense industrial base of the Russian Federation;

14 (2) in response, and to impede the support of
15 the People's Republic of China for the Russian Fed-
16 eration's war against Ukraine, the President
17 should—

18 (A) cut off financing avenues for entities
19 in the People's Republic of China that are pro-
20 viding material support to the defense and re-
21 lated sectors of the economy of the Russian
22 Federation;

23 (B) impose sanctions with respect to enti-
24 ties and individuals in the People's Republic of

1 China involved in the export of weapons or
2 dual-use technology to the Russian Federation;

3 (C) determine whether the United States
4 should impose sanctions with respect to major
5 arms exporters in the People's Republic of
6 China for aiding the defense industrial base of
7 the Russian Federation; and

8 (D) develop a strategy to coordinate with
9 allies and partners of the United States to deter
10 and undermine the ongoing support of the Peo-
11 ple's Republic of China for the Russian Federa-
12 tion's war in Ukraine;

13 (3) the Russian Federation's ongoing support
14 to enhance the capabilities of the People's Republic
15 of China relevant for military operations in the Tai-
16 wan Strait requires concerted and immediate action
17 by the Department of the Treasury and the Depart-
18 ment of State to protect the national security of the
19 United States; and

20 (4) in response, the President of the United
21 States should impose sanctions with respect to PRC
22 persons and Russian Federation persons involved in
23 the supply or procurement of equipment, weapons,
24 or training from the Russian Federation that en-

1 hances the People’s Liberation Army’s capabilities
2 for military operations in the Taiwan Strait.

3 **SEC. 4. IMPOSITION OF SANCTIONS RELATING TO MUTUAL**
4 **MILITARY SUPPORT BETWEEN THE PEOPLE’S**
5 **REPUBLIC OF CHINA AND THE RUSSIAN FED-**
6 **ERATION.**

7 (a) IN GENERAL.—On and after the date that is 90
8 days after the date of the enactment of this Act, the Presi-
9 dent shall impose the sanctions described in subsection (b)
10 with respect to a foreign person the President deter-
11 mines—

12 (1) is a PRC person, under the control of a
13 PRC person, a Russian Federation person, or under
14 the control of a Russian Federation person; and

15 (2)(A) knowingly sells, leases, provides, or fa-
16 cilitates selling, leasing, or providing, goods or serv-
17 ices from the People’s Republic of China to or for
18 the ultimate use by the Armed Forces of the Rus-
19 sian Federation or the defense industrial base of the
20 Russian Federation, including—

21 (i) computer numerical control tools and
22 associated machinery, software, and mainte-
23 nance or upgrade services;

24 (ii) lubricant additives;

1 (iii) nitrocellulose, wood cellulose, and as-
2 sociated additives and components necessary for
3 the production of propellant or energetics for
4 munitions;

5 (iv) chemical coatings;

6 (v) fiber optic cables with military applica-
7 tions and associated technologies needed to
8 manufacture such cables; or

9 (vi) advanced sensors;

10 (B) knowingly procures or facilitates the pro-
11 curement of arms, weapons, weapons systems, train-
12 ing, or component parts for such arms, weapons, or
13 weapons systems, to any Russian Federation person
14 or for ultimate use by the Armed Forces of the Rus-
15 sian Federation; or

16 (C) knowingly procures or facilitates the pro-
17 curement of arms, weapons, weapons systems, train-
18 ing, or component parts for such arms, weapons, or
19 weapons systems, from the Russian Federation that
20 enhance the capabilities of the People's Liberation
21 Army for military operations in the Taiwan Strait.

22 (b) SANCTIONS DESCRIBED.—

23 (1) PROPERTY BLOCKING.—The President shall
24 exercise all of the powers granted by the Inter-
25 national Emergency Economic Powers Act (50

1 U.S.C. 1701 et seq.) to the extent necessary to block
2 and prohibit all transactions in all property and in-
3 terests in property of a foreign person described in
4 subsection (a) if such property and interests in prop-
5 erty are in the United States, come within the
6 United States, or are or come within the possession
7 or control of a United States person.

8 (2) ALIENS INADMISSIBLE FOR VISAS, ADMIS-
9 SION, OR PAROLE.—

10 (A) IN GENERAL.—In the case of an alien
11 described in subsection (a), the alien is—

12 (i) inadmissible to the United States;

13 (ii) ineligible to receive a visa or other
14 documentation to enter the United States;
15 and

16 (iii) otherwise ineligible to be admitted
17 or paroled into the United States or to re-
18 ceive any other benefit under the Immigra-
19 tion and Nationality Act (8 U.S.C. 1101 et
20 seq.).

21 (B) CURRENT VISAS REVOKED.—

22 (i) IN GENERAL.—The visa or other
23 entry documentation of an alien described
24 in subsection (a) shall be revoked, regard-

1 less of when such visa or other entry docu-
2 mentation is or was issued.

3 (ii) IMMEDIATE EFFECT.—A revoca-
4 tion under clause (i) shall—

5 (I) take effect immediately; and

6 (II) automatically cancel any
7 other valid visa or entry documenta-
8 tion that is in the alien's possession.

9 (c) IMPLEMENTATION; PENALTIES.—

10 (1) IMPLEMENTATION.—The President may ex-
11 ercise the authorities provided to the President
12 under sections 203 and 205 of the International
13 Emergency Economic Powers Act (50 U.S.C. 1702
14 and 1704) to the extent necessary to carry out this
15 Act.

16 (2) REGULATIONS.—The President shall issue
17 such regulations, licenses, and orders as are nec-
18 essary to carry out this Act.

19 (3) PENALTIES.—The penalties provided for in
20 subsections (b) and (c) of section 206 of the Inter-
21 national Emergency Economic Powers Act (50
22 U.S.C. 1705) shall apply to any person that violates,
23 attempts to violate, conspires to violate, or causes a
24 violation of this section, or any license, order, regu-
25 lation, or prohibition issued under this section, to

1 the same extent that such penalties apply to a per-
2 son that commits an unlawful act described in sec-
3 tion 206(a) of such Act (50 U.S.C. 1705(a)).

4 (d) EXCEPTIONS.—

5 (1) EXCEPTION FOR INTELLIGENCE AND LAW
6 ENFORCEMENT ACTIONS.—Sanctions under this sec-
7 tion shall not apply with respect to—

8 (A) any activity subject to the reporting
9 requirements under title V of the National Se-
10 curity Act of 1947 (50 U.S.C. 3091 et seq.); or

11 (B) any authorized intelligence or law en-
12 forcement activities of the United States.

13 (2) EXCEPTION TO COMPLY WITH INTER-
14 NATIONAL OBLIGATIONS.—Sanctions under this sec-
15 tion shall not apply to the admission or parole of an
16 alien into the United States if such admission or pa-
17 role is necessary to comply with United States obli-
18 gations under the Agreement between the United
19 Nations and the United States of America regarding
20 the Headquarters of the United Nations, signed at
21 Lake Success June 26, 1947, and entered into force
22 November 21, 1947, or under the Convention on
23 Consular Relations, done at Vienna April 24, 1963,
24 and entered into force March 19, 1967, or other
25 international obligations.

1 (3) EXCEPTION RELATING TO IMPORTATION OF
2 GOODS.—

3 (A) IN GENERAL.—The authorities and re-
4 quirements to impose sanctions authorized
5 under this section shall not include the author-
6 ity or requirement to impose sanctions on the
7 importation of goods.

8 (B) GOOD DEFINED.—In this paragraph,
9 the term “good” means any article, natural or
10 manmade substance, material, supply or manu-
11 factured product, including inspection and test
12 equipment, and excluding technical data.

13 (e) WAIVER.—The President may waive the applica-
14 tion of sanctions under this section with respect to a for-
15 eign person for renewable periods of not more than 90
16 days each if the President determines and reports to the
17 appropriate congressional committees that such a waiver
18 is in the national interests of the United States.

19 (f) TERMINATION OF SANCTIONS; SUNSET.—

20 (1) TERMINATION OF SANCTIONS.—The Presi-
21 dent may terminate the application of sanctions
22 under this section with respect to a foreign person
23 if the President determines and reports to the ap-
24 propriate congressional committees not later than 15
25 days before the termination of the sanctions that—

1 (A) the foreign person is not engaging in
2 the activity that was the basis for the sanctions
3 or has taken significant verifiable steps toward
4 stopping the activity; and

5 (B) the President has received reliable as-
6 surances that the foreign person will not know-
7 ingly engage in activity subject to sanctions
8 under this section in the future.

9 (2) SUNSET.—This section, and any sanctions
10 imposed under this section, shall terminate on the
11 date that is 7 years after the date of the enactment
12 of this Act.

13 **SEC. 5. STRATEGY TO COORDINATE WITH ALLIES AND**
14 **PARTNERS TO DETER AND UNDERMINE ON-**
15 **GOING MUTUAL MILITARY SUPPORT BE-**
16 **TWEEN THE PEOPLE'S REPUBLIC OF CHINA**
17 **AND THE RUSSIAN FEDERATION.**

18 (a) STRATEGY REQUIRED.—

19 (1) IN GENERAL.—Not later than 30 days after
20 the date of the enactment of this Act, the Secretary
21 of State, in consultation with the Secretary of the
22 Treasury, shall submit to the appropriate congress-
23 sional committees a strategy to engage with allies
24 and partners of the United States with respect to
25 the development of coordinated diplomatic, sanc-

1 tions, export control, and other actions to deter and
2 undermine—

3 (A) the ongoing support of the People’s
4 Republic of China for the defense industrial
5 base of the Russian Federation; and

6 (B) the ongoing support of the Russian
7 Federation for the capabilities of the People’s
8 Republic of China for military operations in the
9 Taiwan Strait.

10 (2) ELEMENTS.—The strategy required by
11 paragraph (1) shall include the following:

12 (A) A diplomatic plan entailing regular
13 and intensive United States engagement with
14 allies and partners of the United States, includ-
15 ing the European Union and its member states,
16 the United Kingdom, Japan, South Korea, Aus-
17 tralia, Canada, and New Zealand, regarding co-
18 ordinated sanctions and export control actions
19 designed to deter and undermine support de-
20 scribed in subparagraphs (A) and (B) of para-
21 graph (1).

22 (B) A plan to engage, in concert with allies
23 and partners of the United States, collectively
24 and individually, and, as appropriate, with fi-
25 nancial institutions, financial regulators, and

1 private sector entities, regarding compliance
2 with existing and future sanctions and export
3 controls designed to deter and undermine such
4 support.

5 (b) PROGRESS REPORTS.—Not later than 90 days
6 after the date of the enactment of this Act, and every 90
7 days thereafter, the Secretary of State, in consultation
8 with the Secretary of the Treasury, shall submit to the
9 appropriate congressional committees a report on the
10 progress of implementation of the strategy required by
11 subsection (a) that includes an assessment of the efficacy
12 of the strategy in deterring and undermining support de-
13 scribed in subparagraphs (A) and (B) of paragraph (1).

14 (c) FORM.—The strategy required by subsection (a),
15 and each report required by subsection (b), shall be sub-
16 mitted in unclassified form, but may include a classified
17 annex.