

**Testimony of Karen E. Donfried, Assistant Secretary**  
**Bureau of European and Eurasian Affairs**  
**U.S. Efforts to Support Ukraine Against Russian Aggression**  
**Senate Foreign Relations Committee**  
**May 12, 2022**

Chairman Menendez, Ranking Member Risch, and distinguished members of the Committee, thank you for the opportunity to appear before you today to discuss the United States' response to Russia's premeditated and unprovoked attack on Ukraine. The bipartisan support of members of this committee and the majority of Congress for Ukraine is truly extraordinary.

The work we are doing with your vital help is enabling Ukraine to achieve victories on the battlefield, relieve human suffering, advance justice and accountability, supports economic stability and energy security, and intensifying international pressure on the Kremlin to end to this unconscionable war.

When it comes to Russia's devastating and unprovoked war against Ukraine, the values and interests of the United States are clear. We are doing everything we can to help Ukraine defend its sovereignty and territorial integrity. We are demonstrating the strength of our convictions by leading the global response to ensure Putin's unlawful and immoral war of choice results in a strategic failure for Russia. The American people and our government have made clear to the world we will not allow President Putin and his enablers to continue its atrocities and aggression with impunity. Against this threat to regional security, global stability, and our shared values, we are supporting freedom, democracy, and the rules-based order that makes our own security and prosperity – and that of the world – possible.

The danger Russia poses to Europe today, including to its own people who value freedom, has not been felt so starkly since the days of the Soviet Union and the Cold War. Yet, the determination and coordination of our Allies and partners in response has been just as impressive, fueled by the resolve and bravery of Ukraine.

With your support, we have accomplished a great deal. First, we have strengthened Ukraine. We continue to provide Ukraine the military, economic, and humanitarian support that it needs. Since Russia's February 2022 invasion of Ukraine, we have sent more than \$3.8 billion in security assistance – and our Allies have stepped up too. We are providing increasingly sophisticated and modern Western equipment that the Ukrainian military has assimilated with

professionalism. We have committed a billion dollars in direct budget support to bolster Ukraine's economy, maintain government services, and rallied our allies and partners to fund and plan for Ukraine's reconstruction. And we have provided \$688 million in life-saving assistance for civilians in need within Ukraine and the refugees in neighboring countries.

Second, we have imposed serious costs on Russia for its brutal war against Ukraine. We have put in place sanctions, export controls, and other economic measures that are targeting Russia's ability to finance its war machine. President Putin's war of aggression against Ukraine has made Russia an international pariah. The actions we have taken in coordination with those of our Allies and partners have isolated Russia as never before on the world stage. Our unity of purpose also shows we and the international community will not go back to "business as usual" while Moscow continues its brutal assault on Ukraine.

The people of Ukraine are fighting valiantly, and they are using the support we are providing to great effect. They are fighting not only for their liberty, but for their right to exist as a free country, as a people. Yet success is still precarious. Russia continues to inflict suffering and devastation on Ukraine and its people and tries to break our resolve with threats and intimidation.

This is a crucial time for keeping concerted pressure on Russia to ensure Ukraine has the strongest possible position on the battlefield and, eventually, at the negotiating table.

Now is the time to stand with Ukraine. I look forward to answering your questions. Thank you.