

AMENDMENT NO. _____ Calendar No. _____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—113th Cong., 2d Sess.

S. 2828

To impose sanctions with respect to the Russian Federation, to provide additional assistance to Ukraine, and for other purposes.

Referred to the Committee on _____ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended to be proposed by _____

Viz:

1 Strike all after the enacting clause and insert the following:

2 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

3 (a) **SHORT TITLE.**—This Act may be cited as the
4 “Ukraine Freedom Support Act of 2014”.

5 (b) **TABLE OF CONTENTS.**—The table of contents for
6 this Act is as follows:

- 7 Sec. 1. Short title; table of contents.
- 8 Sec. 2. Definitions.
- 9 Sec. 3. Statement of policy regarding Ukraine.
- 10 Sec. 4. Sanctions relating to the defense and energy sectors of the Russian Federation.
- 11 Sec. 5. Sanctions on Russian and other foreign financial institutions.
- 12 Sec. 6. Increased military assistance for the Government of Ukraine.
- 13 Sec. 7. Expanded nonmilitary assistance for Ukraine.
- 14 Sec. 8. Expanded broadcasting in countries of the former Soviet Union.

Sec. 9. Support for Russian democracy and civil society organizations.

Sec. 10. Report on non-compliance by the Russian Federation of its obligations under the INF Treaty.

Sec. 11. Rule of construction.

1 **SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) ACCOUNT; CORRESPONDENT ACCOUNT; PAY-
4 ABLE-THROUGH ACCOUNT.—The terms “account”,
5 “correspondent account”, and “payable-through ac-
6 count” have the meanings given those terms in sec-
7 tion 5318A of title 31, United States Code.

8 (2) APPROPRIATE CONGRESSIONAL COMMIT-
9 TEES.—The term “appropriate congressional com-
10 mittees” means—

11 (A) the Committee on Foreign Relations
12 and the Committee on Banking, Housing, and
13 Urban Affairs of the Senate; and

14 (B) the Committee on Foreign Affairs and
15 the Committee on Financial Services of the
16 House of Representatives.

17 (3) DEFENSE ARTICLE; DEFENSE SERVICE;
18 TRAINING.—The terms “defense article”, “defense
19 service”, and “training” have the meanings given
20 those terms in section 47 of the Arms Export Con-
21 trol Act (22 U.S.C. 2794).

22 (4) FINANCIAL INSTITUTION.—The term “fi-
23 nancial institution” means a financial institution

1 specified in subparagraph (A), (B), (C), (D), (E),
2 (F), (G), (H), (I), (J), (M), or (Y) of section
3 5312(a)(2) of title 31, United States Code.

4 (5) FOREIGN FINANCIAL INSTITUTION.—The
5 term “foreign financial institution” has the meaning
6 given that term in section 561.308 of title 31, Code
7 of Federal Regulations (or any corresponding similar
8 regulation or ruling).

9 (6) FOREIGN PERSON.—The term “foreign per-
10 son” means any individual or entity that is not a
11 United States citizen, a permanent resident alien, or
12 an entity organized under the laws of the United
13 States or any jurisdiction within the United States.

14 (7) KNOWINGLY.—The term “knowingly”, with
15 respect to conduct, a circumstance, or a result,
16 means that a person has actual knowledge, or should
17 have known, of the conduct, the circumstance, or the
18 result.

19 (8) RUSSIAN PERSON.—The term “Russian per-
20 son” means—

21 (A) an individual who is a citizen or na-
22 tional of the Russian Federation; or

23 (B) an entity organized under the laws of
24 the Russian Federation.

1 (9) SPECIAL RUSSIAN CRUDE OIL PROJECT.—

2 The term “special Russian crude oil project” means
3 a project intended to extract crude oil from—

4 (A) the exclusive economic zone of the
5 Russian Federation in waters more than 500
6 feet deep;

7 (B) Russian Arctic offshore locations; or

8 (C) shale formations located in the Rus-
9 sian Federation.

10 **SEC. 3. STATEMENT OF POLICY REGARDING UKRAINE.**

11 It is the policy of the United States to further assist
12 the Government of Ukraine in restoring its sovereignty
13 and territorial integrity to deter the Government of the
14 Russian Federation from further destabilizing and invad-
15 ing Ukraine and other independent countries in Central
16 and Eastern Europe, the Caucasus, and Central Asia.
17 That policy shall be carried into effect, among other
18 things, through a comprehensive effort, in coordination
19 with allies and partners of the United States where appro-
20 priate, that includes economic sanctions, diplomacy, as-
21 sistance for the people of Ukraine, and the provision of
22 military capabilities to the Government of Ukraine that
23 will enhance the ability of that Government to defend itself
24 and to restore its sovereignty and territorial integrity in

1 the face of unlawful actions by the Government of the
2 Russian Federation.

3 **SEC. 4. SANCTIONS RELATING TO THE DEFENSE AND EN-**
4 **ERGY SECTORS OF THE RUSSIAN FEDERA-**
5 **TION.**

6 (a) SANCTIONS RELATING TO THE DEFENSE SEC-
7 TOR.—

8 (1) ROSOBORONEXPORT.—Except as provided
9 in subsection (d), not later than 30 days after the
10 date of the enactment of this Act, the President
11 shall impose 3 or more of the sanctions described in
12 subsection (c) with respect to Rosoboronexport.

13 (2) RUSSIAN PRODUCERS, TRANSFERORS, OR
14 BROKERS OF DEFENSE ARTICLES.—Except as pro-
15 vided in subsection (d), on and after the date that
16 is 45 days after the date of the enactment of this
17 Act, the President shall impose 3 or more of the
18 sanctions described in subsection (c) with respect to
19 a foreign person the President determines—

20 (A) is an entity—

21 (i) owned or controlled by the Govern-
22 ment of the Russian Federation or owned
23 or controlled by nationals of the Russian
24 Federation; and

25 (ii) that—

6

1 (I) knowingly manufactures or
2 sells defense articles transferred into
3 Syria or into the territory of a speci-
4 fied country without the consent of
5 the internationally recognized govern-
6 ment of that country;

7 (II) transfers defense articles
8 into Syria or into the territory of a
9 specified country without the consent
10 of the internationally recognized gov-
11 ernment of that country; or

12 (III) brokers or otherwise assists
13 in the transfer of defense articles into
14 Syria or into the territory of a speci-
15 fied country without the consent of
16 the internationally recognized govern-
17 ment of that country; or

18 (B) knowingly, on or after the date of the
19 enactment of this Act, assists, sponsors, or pro-
20 vides financial, material, or technological sup-
21 port for, or goods or services to or in support
22 of, an entity described in subparagraph (A)
23 with respect to an activity described in clause
24 (ii) of that subparagraph.

25 (3) SPECIFIED COUNTRY DEFINED.—

1 (A) IN GENERAL.—In this subsection, the
2 term “specified country” means—

3 (i) Ukraine, Georgia, and Moldova;

4 and

5 (ii) any other country designated by
6 the President as a country of significant
7 concern for purposes of this subsection,
8 such as Poland, Lithuania, Latvia, Esto-
9 nia, and the Central Asia republics.

10 (B) NOTICE TO CONGRESS.—The Presi-
11 dent shall notify the appropriate congressional
12 committees in writing not later than 15 days
13 before—

14 (i) designating a country as a country
15 of significant concern under subparagraph
16 (A)(ii); or

17 (ii) terminating a designation under
18 that subparagraph, including the termi-
19 nation of any such designation pursuant to
20 subsection (h).

21 (b) SANCTIONS RELATED TO THE ENERGY SEC-
22 TOR.—

23 (1) DEVELOPMENT OF SPECIAL RUSSIAN
24 CRUDE OIL PROJECTS.—Except as provided in sub-
25 section (d), on and after the date that is 45 days

1 after the date of the enactment of this Act, the
2 President may impose 3 or more of the sanctions de-
3 scribed in subsection (c) with respect to a foreign
4 person if the President determines that the foreign
5 person knowingly makes a significant investment in
6 a special Russian crude oil project.

7 (2) AUTHORIZATION FOR EXTENSION OF LI-
8 CENSING LIMITATIONS ON CERTAIN EQUIPMENT.—
9 The President, through the Bureau of Industry and
10 Security of the Department of Commerce or the Of-
11 fice of Foreign Assets Control of the Department of
12 the Treasury, as appropriate, may impose additional
13 licensing requirements for or other restrictions on
14 the export or reexport of items for use in the energy
15 sector of the Russian Federation, including equip-
16 ment used for tertiary oil recovery.

17 (3) CONTINGENT SANCTION RELATING TO
18 GAZPROM.—If the President determines that
19 Gazprom is withholding significant natural gas sup-
20 plies from member countries of the North Atlantic
21 Treaty Organization, or further withholds significant
22 natural gas supplies from countries such as Ukraine,
23 Georgia, or Moldova, the President shall, not later
24 than 45 days after making that determination, im-
25 pose the sanction described in subsection (c)(7) and

1 at least one additional sanction described in sub-
2 section (c) with respect to Gazprom.

3 (c) SANCTIONS DESCRIBED.—The sanctions the
4 President may impose with respect to a foreign person
5 under subsection (a) or (b) are the following:

6 (1) EXPORT-IMPORT BANK ASSISTANCE.—The
7 President may direct the Export-Import Bank of the
8 United States not to approve the issuance of any
9 guarantee, insurance, extension of credit, or partici-
10 pation in the extension of credit in connection with
11 the export of any goods or services to the foreign
12 person.

13 (2) PROCUREMENT SANCTION.—The President
14 may prohibit the head of any executive agency (as
15 defined in section 133 of title 41, United States
16 Code) from entering into any contract for the pro-
17 curement of any goods or services from the foreign
18 person.

19 (3) ARMS EXPORT PROHIBITION.—The Presi-
20 dent may prohibit the exportation or provision by
21 sale, lease or loan, grant, or other means, directly or
22 indirectly, of any defense article or defense service to
23 the foreign person and the issuance of any license or
24 other approval to the foreign person under section

1 38 of the Arms Export Control Act (22 U.S.C.
2 2778).

3 (4) DUAL-USE EXPORT PROHIBITION.—The
4 President may prohibit the issuance of any license
5 and suspend any license for the transfer to the for-
6 eign person of any item the export of which is con-
7 trolled under the Export Administration Act of 1979
8 (50 U.S.C. App. 2401 et seq.) (as in effect pursuant
9 to the International Emergency Economic Powers
10 Act (50 U.S.C. 1701 et seq.)) or the Export Admin-
11 istration Regulations under subchapter C of chapter
12 VII of title 15, Code of Federal Regulations.

13 (5) PROPERTY TRANSACTIONS.—The President
14 may, pursuant to such regulations as the President
15 may prescribe, prohibit any person from—

16 (A) acquiring, holding, withholding, using,
17 transferring, withdrawing, transporting, or ex-
18 porting any property that is subject to the ju-
19 risdiction of the United States and with respect
20 to which the foreign person has any interest;

21 (B) dealing in or exercising any right,
22 power, or privilege with respect to such prop-
23 erty; or

24 (C) conducting any transaction involving
25 such property.

1 (6) BANKING TRANSACTIONS.—The President
2 may, pursuant to such regulations as the President
3 may prescribe, prohibit any transfers of credit or
4 payments between financial institutions or by,
5 through, or to any financial institution, to the extent
6 that such transfers or payments are subject to the
7 jurisdiction of the United States and involve any in-
8 terest of the foreign person.

9 (7) PROHIBITION ON INVESTMENT IN EQUITY
10 OR DEBT OF SANCTIONED PERSON.—The President
11 may, pursuant to such regulations as the President
12 may prescribe, prohibit any United States person
13 from transacting in, providing financing for, or oth-
14 erwise dealing in—

15 (A) debt—

16 (i) of longer than 30 days' maturity of
17 a foreign person with respect to which
18 sanctions are imposed under subsection (a)
19 or of longer than 90 days' maturity of a
20 foreign person with respect to which sanc-
21 tions are imposed under subsection (b);
22 and

23 (ii) issued on or after the date on
24 which such sanctions are imposed with re-
25 spect to the foreign person; or

1 (B) equity of the foreign person issued on
2 or after that date.

3 (8) EXCLUSION FROM THE UNITED STATES
4 AND REVOCATION OF VISA OR OTHER DOCUMENTA-
5 TION.—In the case of a foreign person who is an in-
6 dividual, the President may direct the Secretary of
7 State to deny a visa to, and the Secretary of Home-
8 land Security to exclude from the United States, the
9 foreign person, subject to regulatory exceptions to
10 permit the United States to comply with the Agree-
11 ment regarding the Headquarters of the United Na-
12 tions, signed at Lake Success June 26, 1947, and
13 entered into force November 21, 1947, between the
14 United Nations and the United States, or other ap-
15 plicable international obligations.

16 (9) SANCTIONS ON PRINCIPAL EXECUTIVE OF-
17 FICERS.—In the case of a foreign person that is an
18 entity, the President may impose on the principal
19 executive officer or officers of the foreign person, or
20 on individuals performing similar functions and with
21 similar authorities as such officer or officers, any of
22 the sanctions described in this subsection applicable
23 to individuals.

24 (d) EXCEPTIONS.—

25 (1) IMPORTATION OF GOODS.—

1 (A) IN GENERAL.—The authority to block
2 and prohibit all transactions in all property and
3 interests in property under subsection (c)(5)
4 shall not include the authority to impose sanc-
5 tions on the importation of goods.

6 (B) GOOD DEFINED.—In this paragraph,
7 the term “good” has the meaning given that
8 term in section 16 of the Export Administration
9 Act of 1979 (50 U.S.C. App. 2415) (as contin-
10 ued in effect pursuant to the International
11 Emergency Economic Powers Act (50 U.S.C.
12 1701 et seq.)).

13 (2) ADDITIONAL EXCEPTIONS.—The President
14 shall not be required to apply or maintain the sanc-
15 tions under subsection (a) or (b)—

16 (A) in the case of procurement of defense
17 articles or defense services under existing con-
18 tracts, subcontracts, or other business agree-
19 ments, including ancillary or incidental con-
20 tracts for goods, or for services or funding (in-
21 cluding necessary financial services) associated
22 with such goods, as necessary to give effect to
23 such contracts, subcontracts, or other business
24 agreements, and the exercise of options for pro-
25 duction quantities to satisfy requirements es-

1 fected by the application or mainte-
2 nance of such sanctions;

3 (B) in the case of procurement, to eligible
4 products, as defined in section 308(4) of the
5 Trade Agreements Act of 1979 (19 U.S.C.
6 2518(4)), of any foreign country or instrumen-
7 tality designated under section 301(b)(1) of
8 that Act (19 U.S.C. 2511(b)(1));

9 (C) to products, technology, or services
10 provided under contracts, subcontracts, or other
11 business agreements (including ancillary or inci-
12 dental contracts for goods, or for services or
13 funding (including necessary financial services)
14 associated with such goods, as necessary to give
15 effect to such contracts, subcontracts, or other
16 business agreements) entered into before the
17 date on which the President publishes in the
18 Federal Register the name of the foreign person
19 with respect to which the sanctions are to be
20 imposed;

21 (D) to—

22 (i) spare parts that are essential to
23 United States products or production;

1 (ii) component parts, but not finished
2 products, essential to United States prod-
3 ucts or production; or

4 (iii) routine servicing and mainte-
5 nance of United States products, to the ex-
6 tent that alternative sources are not read-
7 ily or reasonably available;

8 (E) to information and technology essential
9 to United States products or production; or

10 (F) to food, medicine, medical devices, or
11 agricultural commodities (as those terms are
12 defined in section 101 of the Comprehensive
13 Iran Sanctions, Accountability, and Divestment
14 Act of 2010 (22 U.S.C. 8511)).

15 (e) NATIONAL SECURITY WAIVER.—

16 (1) IN GENERAL.—The President may waive
17 the application of sanctions under subsection (a) or
18 (b) with respect to a foreign person if the Presi-
19 dent—

20 (A) determines that the waiver is in the
21 national security interest of the United States;
22 and

23 (B) submits to the appropriate congres-
24 sional committees a report on the determination
25 and the reasons for the determination.

1 (2) FORM OF REPORT.—The report required by
2 paragraph (1)(B) shall be submitted in unclassified
3 form, but may include a classified annex.

4 (f) TRANSACTION-SPECIFIC NATIONAL SECURITY
5 WAIVER.—

6 (1) IN GENERAL.—The President may waive
7 the application of sanctions under subsection (a) or
8 (b) with respect to a specific transaction if the
9 President—

10 (A) determines that the transaction is in
11 the national security interest of the United
12 States; and

13 (B) submits to the appropriate congres-
14 sional committees a detailed report on the de-
15 termination and the specific reasons for the de-
16 termination that a waiver with respect to the
17 transaction is necessary and appropriate.

18 (2) FORM OF REPORT.—The report required by
19 paragraph (1)(B) shall be submitted in unclassified
20 form, but may include a classified annex.

21 (g) IMPLEMENTATION; PENALTIES.—

22 (1) IMPLEMENTATION.—The President may ex-
23 ercise all authorities provided under sections 203
24 and 205 of the International Emergency Economic

1 Powers Act (50 U.S.C. 1702 and 1704) to carry out
2 the purposes of this section.

3 (2) PENALTIES.—The penalties provided for in
4 subsections (b) and (c) of section 206 of the Inter-
5 national Emergency Economic Powers Act (50
6 U.S.C. 1705) shall apply to a person that violates,
7 attempts to violate, or conspires to violate, or causes
8 a violation of, subsection (a) or (b) of this section,
9 or an order or regulation prescribed under either
10 such subsection, to the same extent that such pen-
11 alties apply to a person that commits an unlawful
12 act described in section 206(a) of the International
13 Emergency Economic Powers Act.

14 (h) TERMINATION.—

15 (1) IN GENERAL.—Except as provided in para-
16 graph (2), this section, and sanctions imposed under
17 this section, shall terminate on the date on which
18 the President submits to the appropriate congres-
19 sional committees a certification that the Govern-
20 ment of the Russian Federation has ceased ordering,
21 controlling, or otherwise directing, supporting, or fi-
22 nancing, significant acts intended to undermine the
23 peace, security, stability, sovereignty, or territorial
24 integrity of Ukraine, including through an agree-
25 ment between the appropriate parties.

1 (2) APPLICABILITY WITH RESPECT TO SYRIA.—

2 The termination date under paragraph (1) shall not
3 apply with respect to the provisions of subsection (a)
4 relating to the transfer of defense articles into Syria
5 or sanctions imposed pursuant to such provisions.

6 **SEC. 5. SANCTIONS ON RUSSIAN AND OTHER FOREIGN FI-**
7 **NANCIAL INSTITUTIONS.**

8 (a) FACILITATION OF CERTAIN DEFENSE- AND EN-
9 ERGY-RELATED TRANSACTIONS.—The President may im-
10 pose the sanction described in subsection (c) with respect
11 to a foreign financial institution that the President deter-
12 mines knowingly engages, on or after the date of the en-
13 actment of this Act, in significant transactions involving
14 activities described in subparagraph (A)(ii) or (B) of sec-
15 tion 4(a)(2) or paragraph (1) or (3) of section 4(b) for
16 persons with respect to which sanctions are imposed under
17 section 4.

18 (b) FACILITATION OF FINANCIAL TRANSACTIONS ON
19 BEHALF OF SPECIALLY DESIGNATED NATIONALS.—The
20 President may impose the sanction described in subsection
21 (c) with respect to a foreign financial institution if the
22 President determines that the foreign financial institution
23 has, on or after the date that is 180 days after the date
24 of the enactment of this Act, knowingly facilitated a sig-
25 nificant financial transaction on behalf of any Russian

1 person included on the list of specially designated nation-
2 als and blocked persons maintained by the Office of For-
3 eign Assets Control of the Department of the Treasury,
4 pursuant to—

5 (1) this Act;

6 (2) Executive Order 13660 (79 Fed. Reg.
7 13,493), 13661 (79 Fed. Reg. 15,535), or 13662
8 (79 Fed. Reg. 16,169); or

9 (3) any other executive order addressing the
10 crisis in Ukraine.

11 (c) SANCTION DESCRIBED.—The sanction described
12 in this subsection is, with respect to a foreign financial
13 institution, a prohibition on the opening, and a prohibition
14 or the imposition of strict conditions on the maintaining,
15 in the United States of a correspondent account or a pay-
16 able-through account by the foreign financial institution.

17 (d) NATIONAL SECURITY WAIVER.—The President
18 may waive the application of sanctions under this section
19 with respect to a foreign financial institution if the Presi-
20 dent—

21 (1) determines that the waiver is in the national
22 security interest of the United States; and

23 (2) submits to the appropriate congressional
24 committees a report on the determination and the
25 reasons for the determination.

1 (e) IMPLEMENTATION; PENALTIES.—

2 (1) IMPLEMENTATION.—The President may ex-
3 ercise all authorities provided under sections 203
4 and 205 of the International Emergency Economic
5 Powers Act (50 U.S.C. 1702 and 1704) to carry out
6 the purposes of this section.

7 (2) PENALTIES.—The penalties provided for in
8 subsections (b) and (c) of section 206 of the Inter-
9 national Emergency Economic Powers Act (50
10 U.S.C. 1705) shall apply to a person that violates,
11 attempts to violate, or conspires to violate, or causes
12 a violation of, subsection (a) or (b) of this section,
13 or an order or regulation prescribed under either
14 such subsection, to the same extent that such pen-
15 alties apply to a person that commits an unlawful
16 act described in section 206(a) of the International
17 Emergency Economic Powers Act.

18 (f) TERMINATION.—This section, and sanctions im-
19 posed under this section, shall terminate on the date on
20 which the President submits to the appropriate congres-
21 sional committees the certification described in section
22 4(h).

1 **SEC. 6. INCREASED MILITARY ASSISTANCE FOR THE GOV-**
2 **ERNMENT OF UKRAINE.**

3 (a) IN GENERAL.—The President is authorized to
4 provide defense articles, defense services, and training to
5 the Government of Ukraine for the purpose of countering
6 offensive weapons and reestablishing the sovereignty and
7 territorial integrity of Ukraine, including anti-tank and
8 anti-armor weapons, crew weapons and ammunition,
9 counter-artillery radars to identify and target artillery bat-
10 teries, fire control, range finder, and optical and guidance
11 and control equipment, tactical troop-operated surveillance
12 drones, and secure command and communications equip-
13 ment, pursuant to the provisions of the Arms Export Con-
14 trol Act (22 U.S.C. 2751 et seq.), the Foreign Assistance
15 Act of 1961 (22 U.S.C. 2151 et seq.), and other relevant
16 provisions of law.

17 (b) REPORT REQUIRED.—Not later than 60 days
18 after the date of the enactment of this Act, the President
19 shall submit a report detailing the anticipated defense ar-
20 ticles, defense services, and training to be provided pursu-
21 ant to this section and a timeline for the provision of such
22 defense articles, defense services, and training, to—

23 (1) the Committee on Foreign Relations, the
24 Committee on Appropriations, and the Committee on
25 Armed Services of the Senate; and

1 (2) the Committee on Foreign Affairs, the
2 Committee on Appropriations, and the Committee on
3 Armed Services of the House of Representatives.

4 (c) AUTHORIZATION OF APPROPRIATIONS.—

5 (1) IN GENERAL.—There are authorized to be
6 appropriated to the Secretary of State \$100,000,000
7 for fiscal year 2015, \$125,000,000 for fiscal year
8 2016, and \$125,000,000 for fiscal year 2017 to
9 carry out activities under this section.

10 (2) AVAILABILITY OF AMOUNTS.—Amounts au-
11 thorized to be appropriated pursuant to paragraph
12 (1) shall remain available for obligation and expendi-
13 ture through the end of fiscal year 2018.

14 (d) AUTHORITY FOR THE USE OF FUNDS.—The
15 funds made available pursuant to subsection (c) for provi-
16 sion of defense articles, defense services, and training may
17 be used to procure such articles, services, and training
18 from the United States Government or other appropriate
19 sources.

20 (e) PROTECTION OF CIVILIANS.—It is the sense of
21 Congress that the Government of Ukraine should take all
22 appropriate steps to protect civilians.

1 **SEC. 7. EXPANDED NONMILITARY ASSISTANCE FOR**
2 **UKRAINE.**

3 (a) ASSISTANCE TO INTERNALLY DISPLACED PEO-
4 PLE IN UKRAINE.—

5 (1) IN GENERAL.—Not later than 30 days after
6 the date of the enactment of this Act, the Secretary
7 of State shall submit a plan, including actions by the
8 United States Government, other governments, and
9 international organizations, to meet the need for
10 protection of and assistance for internally displaced
11 persons in Ukraine, to—

12 (A) the Committee on Foreign Relations,
13 the Committee on Appropriations, and the
14 Committee on Energy and Natural Resources of
15 the Senate; and

16 (B) the Committee on Foreign Affairs, the
17 Committee on Appropriations, and the Com-
18 mittee on Energy and Commerce of the House
19 of Representatives.

20 (2) ELEMENTS.—The plan required by para-
21 graph (1) should include, as appropriate, activities
22 in support of—

23 (A) helping to establish a functional and
24 adequately resourced central registration system
25 in Ukraine that can ensure coordination of ef-

1 forts to provide assistance to internally dis-
2 placed persons in different regions;

3 (B) encouraging adoption of legislation in
4 Ukraine that protects internally displaced per-
5 sons from discrimination based on their status
6 and provides simplified procedures for obtaining
7 the new residency registration or other official
8 documentation that is a prerequisite to receiv-
9 ing appropriate social payments under the laws
10 of Ukraine, such as pensions and disability,
11 child, and unemployment benefits; and

12 (C) helping to ensure that information is
13 available to internally displaced persons
14 about—

15 (i) government agencies and inde-
16 pendent groups that can provide assistance
17 to such persons in various regions; and

18 (ii) evacuation assistance available to
19 persons seeking to flee armed conflict
20 areas.

21 (3) ASSISTANCE THROUGH INTERNATIONAL OR-
22 GANIZATIONS.—The President shall instruct the
23 United States permanent representative or executive
24 director, as the case may be, to the relevant United
25 Nations voluntary agencies, including the United

1 Nations High Commissioner for Refugees and the
2 United Nations Office for the Coordination of Hu-
3 manitarian Affairs, and other appropriate inter-
4 national organizations, to use the voice and vote of
5 the United States to support appropriate assistance
6 for internally displaced persons in Ukraine.

7 (b) ASSISTANCE TO THE DEFENSE SECTOR OF
8 UKRAINE.—The Secretary of State and the Secretary of
9 Defense should assist entities in the defense sector of
10 Ukraine to reorient exports away from customers in the
11 Russian Federation and to find appropriate alternative
12 markets for those entities in the defense sector of Ukraine
13 that have already significantly reduced exports to and co-
14 operation with entities in the defense sector of the Russian
15 Federation.

16 (c) ASSISTANCE TO ADDRESS THE ENERGY CRISIS
17 IN UKRAINE.—

18 (1) EMERGENCY ENERGY ASSISTANCE.—

19 (A) PLAN REQUIRED.—The Secretary of
20 State and the Secretary of Energy, in collabora-
21 tion with the Administrator of the United
22 States Agency for International Development
23 and the Administrator of the Federal Emer-
24 gency Management Agency, shall work with of-
25 ficials of the Government of Ukraine to develop

1 a short-term emergency energy assistance plan
2 designed to help Ukraine address the poten-
3 tially severe short-term heating fuel and elec-
4 tricity shortages facing Ukraine in 2014 and
5 2015.

6 (B) ELEMENTS.—The plan required by
7 subparagraph (A) should include strategies to
8 address heating fuel and electricity shortages in
9 Ukraine, including, as appropriate—

10 (i) the acquisition of short-term,
11 emergency fuel supplies;

12 (ii) the repair or replacement of infra-
13 structure that could impede the trans-
14 mission of electricity or transportation of
15 fuel;

16 (iii) the prioritization of the transpor-
17 tation of fuel supplies to the areas where
18 such supplies are needed most;

19 (iv) streamlining emergency commu-
20 nications throughout national, regional,
21 and local governments to manage the po-
22 tential energy crisis resulting from heating
23 fuel and electricity shortages;

24 (v) forming a crisis management team
25 within the Government of Ukraine to spe-

1 cifically address the potential crisis, includ-
2 ing ensuring coordination of the team's ef-
3 forts with the efforts of outside govern-
4 mental and nongovernmental entities pro-
5 viding assistance to address the potential
6 crisis; and

7 (vi) developing a public outreach
8 strategy to facilitate preparation by the
9 population and communication with the
10 population in the event of a crisis.

11 (C) ASSISTANCE.—The Secretary of State,
12 the Secretary of Energy, and the Administrator
13 of the United States Agency for International
14 Development are authorized to provide assist-
15 ance in support of, and to invest in short-term
16 solutions for, enabling Ukraine to secure the
17 energy safety of the people of Ukraine during
18 2014 and 2015, including through—

19 (i) procurement and transport of
20 emergency fuel supplies, including reverse
21 pipeline flows from Europe;

22 (ii) provision of technical assistance
23 for crisis planning, crisis response, and
24 public outreach;

1 (iii) repair of infrastructure to enable
2 the transport of fuel supplies;

3 (iv) repair of power generating or
4 power transmission equipment or facilities;

5 (v) procurement and installation of
6 compressors or other appropriate equip-
7 ment to enhance short-term natural gas
8 production;

9 (vi) procurement of mobile electricity
10 generation units;

11 (vii) conversion of natural gas heating
12 facilities to run on other fuels, including
13 alternative energy sources; and

14 (viii) provision of emergency weather-
15 ization and winterization materials and
16 supplies.

17 (2) REDUCTION OF UKRAINE'S RELIANCE ON
18 ENERGY IMPORTS.—

19 (A) PLANS REQUIRED.—The Secretary of
20 State, in collaboration with the Secretary of
21 Energy and the Administrator of the United
22 States Agency for International Development,
23 shall work with officials of the Government of
24 Ukraine to develop medium- and long-term
25 plans to increase energy production and effi-

1 ciency to increase energy security by helping
2 Ukraine reduce its dependence on natural gas
3 imported from the Russian Federation.

4 (B) ELEMENTS.—The medium- and long-
5 term plans required by subparagraph (A)
6 should include strategies, as appropriate, to—

7 (i) improve corporate governance and
8 unbundling of state-owned oil and gas sec-
9 tor firms;

10 (ii) increase production from natural
11 gas fields and from other sources, includ-
12 ing renewable energy;

13 (iii) license new oil and gas blocks
14 transparently and competitively;

15 (iv) modernize oil and gas upstream
16 infrastructure; and

17 (v) improve energy efficiency.

18 (C) PRIORITIZATION.—The Secretary of
19 State, the Administrator of the United States
20 Agency for International Development, and the
21 Secretary of Energy should, during fiscal years
22 2015 through 2018, work with other donors, in-
23 cluding multilateral agencies and nongovern-
24 mental organizations, to prioritize, to the extent
25 practicable and as appropriate, the provision of

1 assistance from such donors to help Ukraine to
2 improve energy efficiency, increase energy sup-
3 plies produced in Ukraine, and reduce reliance
4 on energy imports from the Russian Federa-
5 tion, including natural gas.

6 (D) AUTHORIZATION OF APPROPRIA-
7 TIONS.—There are authorized to be appro-
8 priated \$50,000,000 in the aggregate for fiscal
9 years 2016 through 2018 to carry out activities
10 under this paragraph.

11 (3) SUPPORT FROM THE OVERSEAS PRIVATE
12 INVESTMENT CORPORATION.—The Overseas Private
13 Investment Corporation shall—

14 (A) prioritize, to the extent practicable,
15 support for investments to help increase energy
16 efficiency, develop domestic oil and natural gas
17 reserves, improve and repair electricity infra-
18 structure, and develop renewable and other
19 sources of energy in Ukraine; and

20 (B) implement procedures for expedited re-
21 view and, as appropriate, approval, of applica-
22 tions by eligible investors (as defined in section
23 238 of the Foreign Assistance Act of 1961 (22
24 U.S.C. 2198)) for loans, loan guarantees, and
25 insurance for such investments.

1 (4) SUPPORT BY THE WORLD BANK GROUP AND
2 THE EUROPEAN BANK FOR RECONSTRUCTION AND
3 DEVELOPMENT.—The President shall, to the extent
4 practicable and as appropriate, direct the United
5 States Executive Directors of the World Bank
6 Group and the European Bank for Reconstruction
7 and Development to use the voice, vote, and influ-
8 ence of the United States to encourage the World
9 Bank Group and the European Bank for Recon-
10 struction and Development and other international
11 financial institutions—

12 (A) to invest in, and increase their efforts
13 to promote investment in, projects to improve
14 energy efficiency, improve and repair electricity
15 infrastructure, develop domestic oil and natural
16 gas reserves, and develop renewable and other
17 sources of energy in Ukraine; and

18 (B) to stimulate private investment in such
19 projects.

20 (d) ASSISTANCE TO CIVIL SOCIETY IN UKRAINE.—

21 (1) IN GENERAL.—The Secretary of State and
22 the Administrator of the United States Agency for
23 International Development shall, directly or through
24 nongovernmental or international organizations,
25 such as the Organization for Security and Co-oper-

1 ation in Europe, the National Endowment for De-
2 mocracy, and related organizations—

3 (A) strengthen the organizational and
4 operational capacity of democratic civil society
5 in Ukraine;

6 (B) support the efforts of independent
7 media outlets to broadcast, distribute, and
8 share information in all regions of Ukraine;

9 (C) counter corruption and improve trans-
10 parency and accountability of institutions that
11 are part of the Government of Ukraine; and

12 (D) provide support for democratic orga-
13 nizing and election monitoring in Ukraine.

14 (2) STRATEGY REQUIRED.—Not later than 60
15 days after the date of the enactment of this Act, the
16 President shall submit a strategy to carry out the
17 activities described in paragraph (1) to—

18 (A) the Committee on Foreign Relations
19 and the Committee on Appropriations of the
20 Senate; and

21 (B) the Committee on Foreign Affairs and
22 the Committee on Appropriations of the House
23 of Representatives.

24 (3) AUTHORIZATION OF APPROPRIATIONS.—

25 There are authorized to be appropriated to the Sec-

1 retary of State \$20,000,000 for fiscal year 2016 to
2 carry out this subsection.

3 (4) TRANSPARENCY REQUIREMENTS.—Any as-
4 sistance provided pursuant to this subsection shall
5 be conducted in as transparent of a manner as pos-
6 sible, consistent with the nature and goals of this
7 subsection. The President shall provide a briefing on
8 the activities funded by this subsection at the re-
9 quest of the committees specified in paragraph (2).

10 **SEC. 8. EXPANDED BROADCASTING IN COUNTRIES OF THE**
11 **FORMER SOVIET UNION.**

12 (a) IN GENERAL.—Not later than 90 days after the
13 date of the enactment of this Act, the Chairman of the
14 Broadcasting Board of Governors shall submit to Con-
15 gress a plan, including a cost estimate, for immediately
16 and substantially increasing, and maintaining through fis-
17 cal year 2017, the quantity of Russian-language broad-
18 casting into the countries of the former Soviet Union fund-
19 ed by the United States in order to counter Russian Fed-
20 eration propaganda.

21 (b) PRIORITIZATION OF BROADCASTING INTO
22 UKRAINE, GEORGIA, AND MOLDOVA.—The plan required
23 by subsection (a) shall prioritize broadcasting into
24 Ukraine, Georgia, and Moldova by the Voice of America
25 and Radio Free Europe/Radio Liberty.

1 (c) ADDITIONAL PRIORITIES.—In developing the plan
2 required by subsection (a), the Chairman shall consider—

3 (1) near-term increases in Russian-language
4 broadcasting for countries of the former Soviet
5 Union (other than the countries specified in sub-
6 section (b)), including Latvia, Lithuania, and Esto-
7 nia; and

8 (2) increases in broadcasting in other critical
9 languages, including Ukrainian and Romanian lan-
10 guages.

11 (d) BROADCASTING DEFINED.—In this section, the
12 term “broadcasting” means the distribution of media con-
13 tent via radio broadcasting, television broadcasting, and
14 Internet-based platforms, among other platforms.

15 (e) AUTHORIZATION OF APPROPRIATIONS.—

16 (1) IN GENERAL.—There are authorized to be
17 appropriated to the Broadcasting Board of Gov-
18 ernors \$10,000,000 for each of fiscal years 2016
19 through 2018 to carry out activities under this sec-
20 tion.

21 (2) SUPPLEMENT NOT SUPPLANT.—Amounts
22 authorized to be appropriated pursuant to paragraph
23 (1) shall supplement and not supplant other
24 amounts made available for activities described in
25 this section.

1 **SEC. 9. SUPPORT FOR RUSSIAN DEMOCRACY AND CIVIL SO-**
2 **CIETY ORGANIZATIONS.**

3 (a) IN GENERAL.—The Secretary of State shall, di-
4 rectly or through nongovernmental or international orga-
5 nizations, such as the Organization for Security and Co-
6 operation in Europe, the National Endowment for Democ-
7 racy, and related organizations—

8 (1) improve democratic governance, trans-
9 parency, accountability, rule of law, and anti-corrup-
10 tion efforts in the Russian Federation;

11 (2) strengthen democratic institutions and polit-
12 ical and civil society organizations in the Russian
13 Federation;

14 (3) expand uncensored Internet access in the
15 Russian Federation; and

16 (4) expand free and unfettered access to inde-
17 pendent media of all kinds in the Russian Federa-
18 tion, including through increasing United States
19 Government-supported broadcasting activities, and
20 assist with the protection of journalists and civil so-
21 ciety activists who have been targeted for free speech
22 activities.

23 (b) AUTHORIZATION OF APPROPRIATIONS.—There
24 are authorized to be appropriated to the Secretary of State
25 \$20,000,000 for each of fiscal years 2016 through 2018
26 to carry out the activities set forth in subsection (a).

1 (c) STRATEGY REQUIREMENT.—Not later than 60
2 days after the date of the enactment of this Act, the Presi-
3 dent shall submit a strategy to carry out the activities set
4 forth in subsection (a) to—

5 (1) the Committee on Foreign Relations and
6 the Committee on Appropriations of the Senate; and

7 (2) the Committee on Foreign Affairs and the
8 Committee on Appropriations of the House of Rep-
9 resentatives.

10 (d) TRANSPARENCY REQUIREMENTS.—Any assist-
11 ance provided pursuant to this section shall be conducted
12 in as transparent of a manner as possible, consistent with
13 the nature and goals of this section. The President shall
14 provide a briefing on the activities funded by this section
15 at the request of the committees specified in subsection
16 (c).

17 **SEC. 10. REPORT ON NON-COMPLIANCE BY THE RUSSIAN**
18 **FEDERATION OF ITS OBLIGATIONS UNDER**
19 **THE INF TREATY.**

20 (a) FINDINGS.—Congress makes the following find-
21 ings:

22 (1) The Russian Federation is in violation of its
23 obligations under the Treaty between the United
24 States of America and the Union of Soviet Socialist
25 Republics on the Elimination of Their Intermediate-

1 Range and Shorter-Range Missiles, signed at Wash-
2 ington December 8, 1987, and entered into force
3 June 1, 1988 (commonly referred to as the “Inter-
4 mediate-Range Nuclear Forces Treaty” or “INF
5 Treaty”).

6 (2) This behavior poses a threat to the United
7 States, its deployed forces, and its allies.

8 (b) SENSE OF CONGRESS.—It is the sense of Con-
9 gress that—

10 (1) the President should hold the Russian Fed-
11 eration accountable for being in violation of its obli-
12 gations under the INF Treaty; and

13 (2) the President should demand the Russian
14 Federation completely and verifiably eliminate the
15 military systems that constitute the violation of its
16 obligations under the INF Treaty.

17 (c) REPORT.—

18 (1) IN GENERAL.—Not later than 90 days after
19 the date of the enactment of this Act, and every 90
20 days thereafter, the President shall submit to the
21 committees specified in subsection (d) a report that
22 includes the following elements:

23 (A) A description of the status of the
24 President’s efforts, in cooperation with United
25 States allies, to hold the Russian Federation ac-

1 countable for being in violation of its obliga-
2 tions under the INF Treaty and obtain the
3 complete and verifiable elimination of its mili-
4 tary systems that constitute the violation of its
5 obligations under the INF Treaty.

6 (B) The President's assessment as to
7 whether it remains in the national security in-
8 terests of the United States to remain a party
9 to the INF Treaty, and other related treaties
10 and agreements, while the Russian Federation
11 is in violation of its obligations under the INF
12 Treaty.

13 (C) Notification of any deployment by the
14 Russian Federation of a ground launched bal-
15 listic or cruise missile system with a range of
16 between 500 and 5,500 kilometers.

17 (D) A plan developed by the Secretary of
18 State, in consultation with the Director of Na-
19 tional Intelligence and the Defense Threat Re-
20 duction Agency (DTRA), to verify that the Rus-
21 sian Federation has fully and completely dis-
22 mantled any ground launched cruise missiles or
23 ballistic missiles with a range of between 500
24 and 5,500 kilometers, including details on fa-
25 cilities that inspectors need access to, people in-

1 spectors need to talk with, how often inspectors
2 need the accesses for, and how much the
3 verification regime would cost.

4 (2) FORM.—The report required under para-
5 graph (1) shall be submitted in unclassified form but
6 may contain a classified annex.

7 (d) COMMITTEES SPECIFIED.—The committees spec-
8 ified in this subsection are—

9 (1) the Committee on Foreign Relations, the
10 Committee on Armed Services, and the Select Com-
11 mittee on Intelligence of the Senate; and

12 (2) the Committee on Foreign Affairs, the
13 Committee on Armed Services, and the Permanent
14 Select Committee on Intelligence of the House of
15 Representatives.

16 **SEC. 11. RULE OF CONSTRUCTION.**

17 Nothing in this Act or an amendment made by this
18 Act shall be construed as an authorization for the use of
19 military force.