

118TH CONGRESS  
2D SESSION

# S. 3874

To impose sanctions with respect to foreign support for terrorist organizations in Gaza and the West Bank, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

MARCH 5, 2024

Mr. RUBIO (for himself and Ms. ROSEN) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

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## A BILL

To impose sanctions with respect to foreign support for terrorist organizations in Gaza and the West Bank, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5       “Hamas and Palestinian Islamic Jihad International Ter-  
6       rorism Support Prevention Act of 2024”.

7       (b) TABLE OF CONTENTS.—The table of contents for  
8       this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Definitions.

Sec. 3. Statement of policy.

Sec. 4. Imposition of sanctions with respect to foreign persons and agencies and instrumentalities of foreign states supporting Hamas, the Palestinian Islamic Jihad, or any affiliate or successor thereof.

Sec. 5. Imposition of sanctions with respect to foreign governments that provide material support for the terrorist activities of Hamas, the Palestinian Islamic Jihad, or any affiliate or successor thereof.

Sec. 6. Report on activities of foreign countries to disrupt global fundraising, financing, and money laundering activities of Hamas, the Palestinian Islamic Jihad, or any affiliate or successor thereof.

Sec. 7. Miscellaneous provisions.

Sec. 8. Determination of budgetary effects.

## 1 SEC. 2. DEFINITIONS.

2 In this Act:

3 (1) ADMITTED.—The term “admitted” has the  
4 meaning given that term in section 101(a)(13)(A) of  
5 the Immigration and Nationality Act (8 U.S.C.  
6 1101(a)(13)(A)).

7 (2) AGENCY OR INSTRUMENTALITY OF A FOR-  
8 EIGN STATE.—The term “agency or instrumentality  
9 of a foreign state” has the meaning given that term  
10 in section 1603(b) of title 28, United States Code.

11 (3) APPROPRIATE CONGRESSIONAL COMMIT-  
12 TEES.—The term “appropriate congressional com-  
13 mittees” means the Committee on Foreign Relations  
14 of the Senate and the Committee on Foreign Affairs  
15 of the House of Representatives.

16 (4) FOREIGN PERSON.—The term “foreign per-  
17 son” means—

18 (A) an individual who is not a United  
19 States person; or

(B) a corporation, partnership, or other nongovernmental entity that is not a United States person.

(6) PERSON.—The term “person” means an individual or entity.

(7) UNITED STATES PERSON.—The term “United States person” means—

19 (C) a person in the United States.

## 20 SEC. 3. STATEMENT OF POLICY.

21 It is the policy of the United States—

1                             (2) to oppose Hamas, the Palestinian Islamic  
2                             Jihad, or any affiliate or successor thereof from at-  
3                             tempting to use goods, including medicine and dual-  
4                             use items, to smuggle weapons and other materials  
5                             to further acts of terrorism; and

6                             (3) to hold accountable Hamas, the Palestinian  
7                             Islamic Jihad, and their international support net-  
8                             works for their attack against Israel on October 7,  
9                             2023.

10 **SEC. 4. IMPOSITION OF SANCTIONS WITH RESPECT TO FOR-**  
11                             **EIGN PERSONS AND AGENCIES AND INSTRU-**  
12                             **MENTALITIES OF FOREIGN STATES SUP-**  
13                             **PORTING HAMAS, THE PALESTINIAN ISLAMIC**  
14                             **JIHAD, OR ANY AFFILIATE OR SUCCESSOR**  
15                             **THEREOF.**

16                             (a) IN GENERAL.—Not later than 180 days after the  
17 date of the enactment of this Act, the President shall im-  
18 pose the sanctions required under subsection (c) with re-  
19 spect to any foreign person and any agency or instrumen-  
20 tality of a foreign state that the President determines  
21 knowingly—

22                             (1) assists in, sponsors, or provides significant  
23 financial or material support for, or financial or  
24 other services to or in support of any person de-  
25 scribed in subsection (b); or

1                             (2) directly or indirectly, materially engages in  
2                             a significant transaction with any person described  
3                             in subsection (b).

4                             (b) PERSON DESCRIBED.—

5                             (1) IN GENERAL.—A person described in this  
6                             subsection is a foreign person that the President de-  
7                             termines—

8                                 (A) is a senior member of Hamas, the Pal-  
9                             estinian Islamic Jihad, or any affiliate or suc-  
10                             cessor thereof;

11                                 (B) is a senior member of the Al-Aqsa  
12                             Martyr's Brigade, Lion's Den, or any other en-  
13                             tity that the President determines is part of the  
14                             terrorist infrastructure in the West Bank and  
15                             Gaza;

16                                 (C) is a senior member of a foreign ter-  
17                             rorist organization designated pursuant to sec-  
18                             tion 219 of the Immigration and Nationality  
19                             Act (8 U.S.C. 1189) whose members directly or  
20                             indirectly support any of the activities of, know-  
21                             ingly engage in a significant transaction with,  
22                             or provide financial or material support for  
23                             Hamas, the Palestinian Islamic Jihad, any affil-  
24                             iate or successor thereof, or any person de-  
25                             scribed in subparagraph (A) or (B); or

(D) knowingly provides or has provided material assistance, financial or material support, or goods or services that directly or indirectly supports the terrorist activities of any foreign person described in subparagraph (A) or (B).

13 (c) SANCTIONS REQUIRED.—

1       are or come within the possession or control of a  
2       United States person.

3                     (2) AGENCIES OR INSTRUMENTALITIES OF A  
4       FOREIGN STATE.—With respect to an agency or in-  
5       strumentality of a foreign state subject to sanctions  
6       under subsection (a), the President shall impose 2 or  
7       more of the following:

8                     (A) The President may direct the Export-  
9       Import Bank of the United States not to give  
10      approval to the issuance of any guarantee, in-  
11      surance, extension of credit, or participation in  
12      the extension of credit in connection with the  
13      export of any goods or services to the agency or  
14      instrumentality, and the Export-Import Bank  
15      of the United States shall comply with any such  
16      direction.

17                    (B) The President may prohibit the sale of  
18      any defense articles, defense services, or design  
19      and construction services under the Arms Ex-  
20      port Control Act (22 U.S.C. 2751 et seq.) to  
21      the agency or instrumentality.

22                   (C) The President may prohibit the  
23      issuance of licenses for export of any item on  
24      the United States Munitions List under section  
25      38(a)(1) of the Arms Export Control Act (22

1           U.S.C. 2778(a)(1)) that include the agency or  
2           instrumentality as a party to the license.

3           (D) The President may prohibit the export  
4           of any goods or technologies controlled for na-  
5           tional security reasons under the Export Ad-  
6           ministration Regulations under subchapter C of  
7           chapter VII of title 15, Code of Federal Regula-  
8           tions, or successor regulations, to the agency or  
9           instrumentality, except that such prohibition  
10          shall not apply to any transaction subject to the  
11          reporting requirements of title V of the Na-  
12          tional Security Act of 1947 (50 U.S.C. 3091 et  
13          seq.).

14           (E) The President may prohibit any  
15          United States financial institution from making  
16          loans or providing any credit or financing total-  
17          ing more than \$10,000,000 to the agency or in-  
18          strumentality, except that this subparagraph  
19          shall not apply to—

20               (i) any transaction subject to the re-  
21               porting requirements of title V of the Na-  
22               tional Security Act of 1947 (50 U.S.C.  
23               3091 et seq.);

21 (d) CONGRESSIONAL NOMINATION DETERMINATION  
22 WITH RESPECT TO FOREIGN PERSONS SUBJECT TO  
23 SANCTIONS.—Not later than 60 days after receiving a re-  
24 quest from the chairman and ranking member of one of  
25 the appropriate congressional committees with respect to

1 whether a foreign person is subject to sanctions under sub-  
2 section (a) pursuant to the criteria set forth in that sub-  
3 section, the President shall—

4                   (1) determine if the person meets those criteria;

5                   and

6                   (2) submit a classified or unclassified report to  
7 such chairman and ranking member with respect to  
8 the determination under paragraph (1) that includes  
9 a statement of whether or not the President has im-  
10 posed or intends to impose sanctions with respect to  
11 that person.

12 (e) PENALTIES.—

13                   (1) IN GENERAL.—The penalties provided for in  
14 subsections (b) and (c) of section 206 of the Interna-  
15 tional Emergency Economic Powers Act (50  
16 U.S.C. 1705) shall apply to a person that knowingly  
17 violates, attempts to violate, conspires to violate, or  
18 causes a violation of regulations prescribed under  
19 section 7(b) to carry out paragraph (1) or (2)(F) of  
20 subsection (c) to the same extent that such penalties  
21 apply to a person that knowingly commits an unlaw-  
22 ful act described in section 206(a) of that Act.

23                   (2) AUTHORITIES.—The President may exercise  
24 all authorities provided to the President under sec-  
25 tions 203 and 205 of the International Emergency

1       Economic Powers Act (50 U.S.C. 1702 and 1704)  
2       for purposes of carrying out paragraphs (1) and  
3       (2)(F) of subsection (c).

4       (f) EXCEPTION.—The President shall not be required  
5       to impose sanctions under this section with respect to a  
6       foreign person or an agency or instrumentality of a foreign  
7       state if the President certifies in writing to the appropriate  
8       congressional committees that—

9                 (1) the foreign person or agency or instrumen-  
10          tality (as the case may be)—

11                 (A) is no longer carrying out activities or  
12          transactions subject to sanctions under this sec-  
13          tion; or

14                 (B) has taken and is continuing to take  
15          significant verifiable steps toward terminating  
16          activities or transactions subject to sanctions  
17          under this section; and

18                 (2) the President has received reliable assur-  
19          ances from the foreign person or agency or instru-  
20          mentality (as the case may be) that it will not carry  
21          out any activities or transactions subject to sanc-  
22          tions under this section in the future.

23       (g) WAIVER.—

24                 (1) IN GENERAL.—The President may waive,  
25          on a case-by-case basis and for a period of not more

1 than 180 days, a requirement under this section to  
2 impose or maintain sanctions with respect to a for-  
3 eign person or agency or instrumentality of a foreign  
4 state if the President—

5 (A) determines that the waiver is in the  
6 national security interest of the United States;  
7 and

8 (B) not less than 30 days before the waiv-  
9 er takes effect, submits to the appropriate con-  
10 gressional committees a report on the waiver  
11 and the justification for the waiver.

12 (2) RENEWAL OF WAIVER.—The President  
13 may, on a case-by-case basis, renew a waiver under  
14 paragraph (1) for additional periods of not more  
15 than 180 days if the President—

16 (A) determines that the renewal of the  
17 waiver is in the national security interest of the  
18 United States; and

19 (B) not less than 15 days before the waiv-  
20 er expires, submits to the appropriate congres-  
21 sional committees a report on the renewal of  
22 the waiver and the justification for the renewal  
23 of the waiver.

24 (h) RULE OF CONSTRUCTION.—The authority to im-  
25 pose sanctions under this section with respect to a foreign

1 person or an agency or instrumentality of a foreign state  
2 is in addition to the authority to impose sanctions under  
3 any other provision of law with respect to foreign persons  
4 or agencies or instrumentalities of foreign states that di-  
5 rectly or indirectly support international terrorism.

6        (i) EFFECTIVE DATE.—This section shall take effect  
7 on the date of the enactment of this Act and apply with  
8 respect to activities and transactions described in sub-  
9 section (a) that are carried out on or after such date of  
10 enactment.

## 11 SEC. 5. IMPOSITION OF SANCTIONS WITH RESPECT TO FOR-

**EIGN GOVERNMENTS THAT PROVIDE MATERIAL SUPPORT FOR THE TERRORIST ACTIVITIES OF HAMAS, THE PALESTINIAN ISLAMIC JIHAD, OR ANY AFFILIATE OR SUCCESSOR THEREOF.**

17 (a) IDENTIFICATION.—

(i) the Secretary of State determines has repeatedly provided support for acts of international terrorism pursuant to section 1754(c) of the Export Control Reform Act of 2018 (50 U.S.C. 4813(c)), section 40 of the Arms Export Control Act (22 U.S.C. 2780), section 620A of the Foreign Assistance Act of 1961 (22 U.S.C. 2371), or any other provision of law; and

(ii) the President determines has provided direct or indirect material support for the terrorist activities of Hamas, the Palestinian Islamic Jihad, or any affiliate or successor thereof.

(B) Each government of a foreign country  
that—

(i) is not identified under subparagraph (A); and

(ii) the President determines knowingly engaged in a significant transaction that contributes to the efforts by the government of a foreign country described in subparagraph (A)(i) to provide direct or indirect material support for the terrorist activities of Hamas, the Palestinian Is-

1                   lamic Jihad, or any affiliate or successor  
2                   thereof.

3                   (2) FORM OF REPORT.—Each report submitted  
4                   under paragraph (1) shall be submitted in unclassi-  
5                   fied form but may contain a classified annex.

6                   (b) IMPOSITION OF SANCTIONS.—The President shall  
7                   impose the following sanctions with respect to each gov-  
8                   ernment of a foreign country identified under subpara-  
9                   graph (A) or (B) of subsection (a)(1):

10                  (1) The United States Government shall sus-  
11                  pend, for a period of one year, United States assist-  
12                  ance to the government of the foreign country.

13                  (2) The Secretary of the Treasury shall instruct  
14                  the United States Executive Director to each appro-  
15                  priate international financial institution to oppose,  
16                  and vote against, for a period of one year, the exten-  
17                  sion by that institution of any loan or financial or  
18                  technical assistance to the government of the foreign  
19                  country.

20                  (3) No item on the United States Munitions  
21                  List under section 38(a)(1) of the Arms Export  
22                  Control Act (22 U.S.C. 2778(a)(1)) or the Com-  
23                  merce Control List set forth in Supplement No. 1 to  
24                  part 774 of title 15, Code of Federal Regulations (or

1       any successor list), may be exported to the govern-  
2       ment of the foreign country for a period of one year.

3           (c) IMPOSITION OF ADDITIONAL SANCTIONS WITH  
4       RESPECT TO CERTAIN FOREIGN GOVERNMENTS.—The  
5       President shall impose the following additional sanctions  
6       with respect to each government of a foreign country iden-  
7       tified under subsection (a)(1)(A):

8              (1) The President shall, pursuant to such regu-  
9       lations as the President may prescribe, prohibit any  
10       transactions in foreign exchange that are subject to  
11       the jurisdiction of the United States and in which  
12       the government of the foreign country has any inter-  
13       est.

14              (2) The President shall, pursuant to such regu-  
15       lations as the President may prescribe, prohibit any  
16       transfers of credit or payments between one or more  
17       financial institutions or by, through, or to any finan-  
18       cial institution, to the extent that such transfers or  
19       payments are subject to the jurisdiction of the  
20       United States and involve any interest of the govern-  
21       ment of the foreign country.

22           (d) EXCEPTIONS.—

23              (1) MILITARY USE EXCEPTION.—The President  
24       shall not be required to impose sanctions with re-

1       spect to the government of a foreign country pursuant  
2       to subsection (b)—

3                 (A) with respect to materials intended to  
4       be used by military or civilian personnel of the  
5       Armed Forces of the United States at military  
6       facilities in the country; or

7                 (B) if the application of such sanctions  
8       would prevent the United States from meeting  
9       the terms of any status of forces agreement to  
10      which the United States is a party.

11                 (2) HUMANITARIAN EXCEPTION.—The following  
12      activities shall be exempt from sanctions under this  
13      section:

14                 (A) The conduct or facilitation of a transaction  
15       for the sale of agricultural commodities,  
16       food, medicine, or medical devices to a foreign  
17       government described in subsection (a) that is  
18       not otherwise subject to the export control laws  
19       of the United States.

20                 (B) The provision of humanitarian assistance  
21       to a foreign government described in subsection(a), including engaging in a financial  
22       transaction relating to humanitarian assistance  
23       or for humanitarian purposes or transporting  
24       goods or services that are necessary to carry

1           out operations relating to humanitarian assist-  
2           ance or humanitarian purposes.

3           (e) WAIVER.—

4           (1) IN GENERAL.—The President may waive,  
5           on a case-by-case basis and for a period of not more  
6           than 180 days, a requirement under subsection (b)  
7           or (c) to impose or maintain sanctions with respect  
8           to a foreign government identified pursuant to sub-  
9           paragraph (A) or (B) of subsection (a)(1) if the  
10          President—

11           (A) determines that the waiver is in the  
12          national security interest of the United States;  
13          and

14           (B) not less than 30 days before the waiver  
15          takes effect, submits to the appropriate con-  
16          gressional committees a report on the waiver  
17          and the justification for the waiver.

18           (2) RENEWAL OF WAIVER.—The President  
19          may, on a case-by-case basis, renew a waiver under  
20          paragraph (1) for additional periods of not more  
21          than 180 days if the President—

22           (A) determines that the renewal of the  
23          waiver is in the national security interest of the  
24          United States; and

(B) not less than 15 days before the waiver expires, submits to the appropriate congressional committees a report on the renewal of the waiver and the justification for the renewal of the waiver.

10       (f) RULE OF CONSTRUCTION.—The authority to im-  
11 pose sanctions under subsection (b) or (c) with respect to  
12 each government of a foreign country identified pursuant  
13 to subparagraph (A) or (B) of subsection (a)(1) is in addi-  
14 tion to the authority to impose sanctions under any other  
15 provision of law with respect to governments of foreign  
16 countries that provide material support to foreign terrorist  
17 organizations designated pursuant to section 219 of the  
18 Immigration and Nationality Act (8 U.S.C. 1189).

19       (g) TERMINATION.—The President may terminate  
20 any sanctions imposed with respect to the government of  
21 a foreign country under subsection (b) or (c) if the Presi-  
22 dent determines and notifies the appropriate congressional  
23 committees that the government of the foreign country is  
24 no longer carrying out activities or transactions for which  
25 the sanctions were imposed and has provided assurances

1 to the United States Government that it will not carry  
2 out those activities or transactions in the future.

3 (h) EFFECTIVE DATE.—This section shall take effect  
4 on the date of the enactment of this Act and apply with  
5 respect to activities and transactions described in subparagraph  
6 (A) or (B) of subsection (a)(1) that are carried out  
7 on or after such date of enactment.

8 **SEC. 6. REPORT ON ACTIVITIES OF FOREIGN COUNTRIES**

9 **TO DISRUPT GLOBAL FUNDRAISING, FINANC-**  
10 **ING, AND MONEY LAUNDERING ACTIVITIES**  
11 **OF HAMAS, THE PALESTINIAN ISLAMIC**  
12 **JIHAD, OR ANY AFFILIATE OR SUCCESSOR**  
13 **THEREOF.**

14 (a) REPORT.—

15 (1) IN GENERAL.—Not later than 180 days  
16 after the date of the enactment of this Act, the  
17 President shall submit to the appropriate commit-  
18 tees of Congress a report that includes—

19 (A) a list of foreign countries that support  
20 Hamas, the Palestinian Islamic Jihad, or any  
21 affiliate or successor thereof, or in which  
22 Hamas maintains important portions of its fi-  
23 nancial networks;

24 (B) with respect to each foreign country on  
25 the list required by subparagraph (A)—

10 (I) an assessment of the reasons  
11 that government is not taking ade-  
12 quate measures to freeze those assets;  
13 and

(i) an assessment of whether the gov-

ernment of the country is taking adequate measures to disrupt the fundraising, financing, or money laundering activities of Hamas, the Palestinian Islamic Jihad, or any affiliate or successor thereof within the territory of the country; and

(ii) in the case of a country the government of which is not taking adequate measures to disrupt those activities—

(I) an assessment of the reasons that government is not taking adequate measures to disrupt those activities; and

(II) a description of measures being taken by the United States Government to encourage that government to improve measures to disrupt those activities; and

20 (E) a list of foreign countries from which  
21 Hamas, the Palestinian Islamic Jihad, or any  
22 affiliate or successor thereof, acquires surveil-  
23 lance equipment, electronic monitoring equip-  
24 ment, or other means to inhibit communication  
25 or political expression in Gaza.

1                         (2) FORM.—The report required by paragraph  
2                         (1) shall be submitted in unclassified form to the  
3                         greatest extent possible and may contain a classified  
4                         annex.

5                         (b) BRIEFING.—Not later than 180 days after the  
6                         date of the enactment of this Act, and every 180 days  
7                         thereafter for the following 3 years, the Secretary of State,  
8                         the Secretary of the Treasury, and the heads of other ap-  
9                         plicable Federal departments and agencies (or their des-  
10                         ignees) shall provide to the appropriate committees of  
11                         Congress a briefing on the disposition of the assets and  
12                         activities of Hamas, the Palestinian Islamic Jihad, or any  
13                         successor or affiliate thereof related to fundraising, financ-  
14                         ing, and money laundering worldwide.

15                         (c) APPROPRIATE COMMITTEES OF CONGRESS DE-  
16                         FINED.—In this section, the term “appropriate commit-  
17                         tees of Congress” means—

18                         (1) the Committee on Foreign Relations, the  
19                         Committee on Banking, Housing, and Urban Af-  
20                         fairs, and the Select Committee on Intelligence of  
21                         the Senate; and

22                         (2) the Committee on Foreign Affairs, the  
23                         Committee on Financial Services, and the Perma-  
24                         nent Select Committee on Intelligence of the House  
25                         of Representatives.

## 1 SEC. 7. MISCELLANEOUS PROVISIONS.

2 (a) RULES OF CONSTRUCTION.—

3 (1) INTELLIGENCE ACTIVITIES.—Nothing in  
4 this Act shall be construed to apply to the authorized  
5 intelligence activities of the United States.6 (2) ASSISTANCE TO PALESTINIANS.—Nothing  
7 in this Act shall be construed to prohibit the President  
8 from providing assistance that benefits Palestinians in the West Bank and Gaza if such assistance  
9 is consistent with authorities and requirements  
10 under other provisions of law, including section  
11 1004(a) of the Taylor Force Act (22 U.S.C. 2378c–  
12 1(a)) and sections 620K and 620L of the Foreign  
13 Assistance Act of 1961 (22 U.S.C. 2378b and  
14 2378c).16 (b) REGULATORY AUTHORITY.—The President shall,  
17 not later than 180 days after the date of the enactment  
18 of this Act, prescribe regulations as are necessary for the  
19 implementation of this Act.

20 (c) EXCEPTIONS.—

21 (1) EXCEPTION RELATING TO IMPORTATION OF  
22 GOODS.—23 (A) IN GENERAL.—The authorities and requirements  
24 to impose sanctions authorized  
25 under this Act shall not include the authority or

1 requirement to impose sanctions on the import-  
2 tation of goods.

3 (B) GOOD DEFINED.—In this paragraph,  
4 the term “good” means any article, natural or  
5 man-made substance, material, supply or manu-  
6 factured product, including inspection and test  
7 equipment, and excluding technical data.

8 (2) EXCEPTION FOR APPROVED HUMANITARIAN  
9 ASSISTANCE.—No foreign person, agency or instru-  
10 mentality of a foreign state, or government of a for-  
11 eign country may be subject to sanctions under sec-  
12 tion (4)(c) or 5(b) with respect to the provision of  
13 humanitarian assistance to the West Bank and Gaza  
14 that was approved by the Secretary of State with the  
15 concurrence of the Secretary of the Treasury.

16 (d) TERMINATION.—This Act shall terminate on the  
17 earlier of—

18 (1) 30 days after the date on which the Presi-  
19 dent certifies to the appropriate congressional com-  
20 mittees that Hamas and the Palestinian Islamic  
21 Jihad, or any successor or affiliate thereof—

22 (A) are no longer designated as a foreign  
23 terrorist organization pursuant to section 219  
24 of the Immigration and Nationality Act (8  
25 U.S.C. 1189);

(B) are no longer subject to sanctions pursuant to—

## 18 SEC. 8. DETERMINATION OF BUDGETARY EFFECTS.

19 The budgetary effects of this Act, for the purpose of  
20 complying with the Statutory Pay-As-You-Go-Act of 2010  
21 (2 U.S.C. 931 et seq.), shall be determined by reference  
22 to the latest statement titled “Budgetary Effects of  
23 PAYGO Legislation” for this Act, submitted for printing  
24 in the Congressional Record by the Chairman of the Sen-

- 1 ate Budget Committee, provided that such statement has
- 2 been submitted prior to the vote on passage.

○