

Calendar No. _____

119TH CONGRESS
2^D SESSION**S. 3360**

To require a report on internet freedom in Iran.

IN THE SENATE OF THE UNITED STATES

DECEMBER 4, 2025

Ms. ROSEN (for herself, Mr. MCCORMICK, Mr. GALLEGO, and Mr. CORNYN) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

_____ (legislative day, _____), _____

Reported by Mr. RISCH, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To require a report on internet freedom in Iran.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “~~Feasibility Review of~~
5 ~~Emerging Equipment for Digital Open Media Act~~” or the
6 “~~FREEDOM Act~~”.

1 **SEC. 2. REPORT ON INTERNET FREEDOM IN IRAN.**

2 (a) **IN GENERAL.**—Not later than 120 days after the
3 date of the enactment of the Act, the Secretary of State,
4 in consultation with the Federal Communications Com-
5 mission and the Department of the Treasury, shall pre-
6 pare and submit to the Committee on Foreign Relations
7 of the Senate and the Committee on Foreign Affairs of
8 the House of Representatives a report that updates and
9 supplements the report required under section 5124 of the
10 National Defense Authorization Act for Fiscal Year 2025
11 (22 U.S.C. 8754a).

12 (b) **ADDITIONAL MATTERS TO BE INCLUDED.**—Up-
13 dates to the strategy required in section 5124 of the Na-
14 tional Defense Authorization Act for Fiscal Year 2025 (22
15 U.S.C. 8754a), shall also include the following:

16 (1) An assessment of the feasibility of using di-
17 rect-to-cell wireless communications technologies to
18 expand internet access for the people of Iran, includ-
19 ing technical, regulatory, and security consider-
20 ations.

21 (2) An analysis of how drone-based platforms,
22 signal jamming technologies, and related counter-
23 measures could impact the feasibility, security, eco-
24 nomics, and resilience of such direct-to-cell wireless
25 communications.

1 ~~(3) A survey of terrestrial and non-terrestrial~~
2 ~~telecommunications service providers currently active~~
3 ~~in Iran, including—~~

4 ~~(A) whether such providers are state-~~
5 ~~owned or state-controlled;~~

6 ~~(B) the extent of foreign participation or~~
7 ~~investment in such providers; and~~

8 ~~(C) the implications of such ownership and~~
9 ~~control for communications freedom and censor-~~
10 ~~ship.~~

11 ~~(4) Any other relevant information to assess the~~
12 ~~opportunities and risks associated with terrestrial~~
13 ~~and non-terrestrial communications technologies in~~
14 ~~Iran.~~

15 ~~(e) FORM.—The report required by subsection (a)~~
16 ~~shall be submitted in unclassified form, but may include~~
17 ~~a classified annex.~~

18 **SECTION 1. SHORT TITLE.**

19 *This Act may be cited as the “Feasibility Review of*
20 *Emerging Equipment for Digital Open Media Act” or the*
21 *“FREEDOM Act”.*

22 **SEC. 2. REPORT ON INTERNET FREEDOM IN IRAN.**

23 *(a) IN GENERAL.—Not later than 120 days after the*
24 *date of the enactment of the Act, the Secretary of State,*
25 *in consultation with the Federal Communications Commis-*

1 sion and the Department of the Treasury, shall prepare and
2 submit to the Committee on Foreign Relations of the Senate
3 and the Committee on Foreign Affairs of the House of Rep-
4 resentatives a report that updates and supplements the re-
5 port required under section 5124 of the National Defense
6 Authorization Act for Fiscal Year 2025 (22 U.S.C. 8754a).

7 (b) *ADDITIONAL MATTERS TO BE INCLUDED.*—Up-
8 dates to the strategy required in section 5124 of the Na-
9 tional Defense Authorization Act for Fiscal Year 2025 (22
10 U.S.C. 8754a), shall also include the following:

11 (1) *An assessment of the feasibility of using di-*
12 *rect-to-cell wireless communications technologies to ex-*
13 *pend internet access for the people of Iran, including*
14 *technical, regulatory, and security considerations.*

15 (2) *An analysis of how drone-based platforms,*
16 *signal jamming technologies, and related counter-*
17 *measures could impact the feasibility, security, eco-*
18 *nomics, and resilience of such direct-to-cell wireless*
19 *communications.*

20 (3) *A survey of terrestrial and non-terrestrial*
21 *telecommunications service providers currently active*
22 *in Iran, including—*

23 (A) *whether such providers are state-owned*
24 *or state-controlled;*

1 (B) *the extent of foreign participation or*
2 *investment in such providers; and*

3 (C) *the implications of such ownership and*
4 *control for communications freedom and censor-*
5 *ship.*

6 (4) *Any other relevant information to assess the*
7 *opportunities and risks associated with terrestrial*
8 *and non-terrestrial communications technologies in*
9 *Iran.*

10 (5) *An analysis of the effectiveness of low-Earth-*
11 *orbit (LEO) satellite internet constellation systems in*
12 *providing accessible internet to Iranians during the*
13 *January 2026 Iranian protests, the needs of Iranian*
14 *civil society in being able to ensure reliable access to*
15 *such systems when the Government of Iran cuts access*
16 *to the internet, existing capabilities of LEO satellite*
17 *internet constellation systems in circumventing jam-*
18 *ming, the per user cost of providing LEO satellite*
19 *internet constellation systems, and recommendations*
20 *for technology improvements to LEO satellite internet*
21 *constellation systems to be able to resist jamming*
22 *technologies to ensure the Iranian people's access to*
23 *the global internet. This analysis should also include*
24 *an assessment of physical and digital security*
25 *vulnerabilities for LEO satellite internet users in*

1 *Iran and recommendations for how to mitigate those*
2 *concerns. The analysis and assessment shall have a*
3 *classified annex.*

4 (6) *An assessment of the feasibility of including*
5 *readily available commercial “off-the-shelf” tech-*
6 *nologies to be eligible for the grant program outlined*
7 *in section 5124 of the National Defense Authorization*
8 *Act for Fiscal Year 2025 (22 U.S.C. 8754a) that—*

9 (A) *could facilitate unrestricted access to the*
10 *global internet in Iran;*

11 (B) *could be integrated into already avail-*
12 *able commercial technologies that civil society*
13 *and the people of Iran have access to;*

14 (C) *could reasonably shield the personal*
15 *data of users from the Government of Iran; and*

16 (D) *has some degree of resilience against*
17 *countermeasures that the Government of Iran*
18 *could employ when cutting off the global inter-*
19 *net.*

20 (c) *FORM.—The report required by subsection (a) shall*
21 *be submitted in unclassified form, but may include a classi-*
22 *fied annex.*