

AMENDMENT NO. _____ Calendar No. _____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—119th Cong., 1st Sess.

S. 2146

To require the United States Executive Director at the International Monetary Fund to advocate for increased transparency with respect to exchange rate policies of the People’s Republic of China, and for other purposes.

Referred to the Committee on _____ and
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended
to be proposed by Mr. McCORMICK

Viz:

1 Strike all after the enacting clause and insert the fol-
2 lowing:

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “China Exchange Rate
5 Transparency Act of 2025”.

6 **SEC. 2. FINDINGS.**

7 Congress makes the following findings:

8 (1) Under Article IV of the Articles of Agree-
9 ment of the International Monetary Fund, the Peo-
10 ple’s Republic of China has committed to orderly ex-
11 change rate arrangements, the avoidance of ex-

1 change rate manipulation, and cooperation with the
2 Fund to ensure “firm surveillance” of the exchange
3 rate policies of the People’s Republic of China. Pur-
4 suant to Article VIII of the Articles of Agreement of
5 the Fund, the Fund may require the People’s Re-
6 public of China to furnish data on gold and foreign
7 exchange holdings, including assets held by non-offi-
8 cial agencies of the People’s Republic of China.

9 (2) In its November 2022 report, entitled
10 “Macroeconomic and Foreign Exchange Policies of
11 Major Trading Partners of the United States”, the
12 Department of the Treasury concluded, “China pro-
13 vides very limited transparency regarding key fea-
14 tures of its exchange rate mechanism, including the
15 policy objectives of its exchange rate management
16 regime and its activities in the offshore [renminbi]
17 market.”. The Department continued: “China’s lack
18 of transparency and use of a wide array of tools
19 complicate Treasury’s ability to assess the degree to
20 which official actions are designed to impact the ex-
21 change rate.”.

22 (3) In that report, the Department further
23 noted, “China’s failure to publish foreign exchange
24 intervention and broader lack of transparency
25 around key features of its exchange rate mechanism

1 make it an outlier among major economies and war-
2 rants Treasury's close monitoring.”.

3 **SEC. 3. ADVOCACY FOR INCREASED EXCHANGE RATE**
4 **TRANSPARENCY FROM THE PEOPLE'S RE-**
5 **PUBLIC OF CHINA.**

6 (a) IN GENERAL.—The Secretary of the Treasury
7 shall instruct the United States Executive Director at the
8 International Monetary Fund to use the voice and vote
9 of the United States to advocate for—

10 (1) increased transparency from the People's
11 Republic of China, and enhanced multilateral and bi-
12 lateral surveillance by the Fund, with respect to the
13 exchange rate arrangements of the People's Republic
14 of China, including any indirect foreign exchange
15 market intervention through Chinese financial insti-
16 tutions or state-owned enterprises;

17 (2) in connection with consultations with the
18 People's Republic of China under Article IV of the
19 Articles of Agreement of the Fund, the inclusion of
20 any significant divergences by the People's Republic
21 of China from the exchange rate policies of other
22 issuers of currencies used in determining the value
23 of Special Drawing Rights;

24 (3) during governance reviews of the Fund,
25 stronger consideration by members and management

1 of the Fund of the performance of the People's Re-
2 public of China as a responsible stakeholder in the
3 international monetary system when evaluating
4 quota and voting shares at the Fund; and

5 (4) increased transparency regarding the mech-
6 anisms through which the People's Republic of
7 China utilizes Hong Kong's financial system to in-
8 fluence exchange rate arrangements and the value or
9 use of Special Drawing Rights.

10 (b) ANNUAL REPORTS ON IMPLEMENTATION.—Not
11 later than one year after the date of the enactment of this
12 Act, and annually thereafter until the termination date de-
13 scribed in subsection (c), the Secretary of the Treasury
14 shall submit to Congress a report that—

15 (1) describes the specific actions taken by the
16 United States Executive Director at the Inter-
17 national Monetary Fund in the year preceding sub-
18 mission of the report to carry out subsection (a);
19 and

20 (2) describes in detail the extent of the compli-
21 ance of the People's Republic of China regarding
22 transparency and any significant divergences noted
23 in consultations under Article IV of the Articles of
24 Agreement of the Fund.

1 (c) SUNSET.—The requirement under subsection (a)
2 shall terminate on the date that is 30 days after the earlier
3 of—

4 (1) the date on which the United States Gov-
5 ernor of the International Monetary Fund reports to
6 Congress that the People’s Republic of China—

7 (A) is in substantial compliance with obli-
8 gations of the People’s Republic of China under
9 the Articles of Agreement of the Fund regard-
10 ing orderly exchange rate arrangements; and

11 (B) has undertaken exchange rate policies
12 and practices consistent with those of other
13 issuers of currencies used in determining the
14 value of Special Drawing Rights; or

15 (2) the date that is 7 years after the date of the
16 enactment of this Act.