

AMENDMENT NO. _____ Calendar No. _____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—119th Cong., 1st Sess.

S. 1000

To establish an Ambassador-at-Large for Arctic Affairs.

Referred to the Committee on _____ and
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended
to be proposed by Mr. RISCH

Viz:

1 Strike all after the enacting clause and insert the fol-
2 lowing:

3 **SECTION 1. AMBASSADOR-AT-LARGE FOR ARCTIC AFFAIRS.**

4 Title I of the State Department Basic Authorities Act
5 of 1956 (22 U.S.C. 2651a et seq.) is amended by adding
6 at the end the following new section:

7 **“SEC. 66. UNITED STATES AMBASSADOR-AT-LARGE FOR**
8 **ARCTIC AFFAIRS.**

9 “(a) ESTABLISHMENT.—There is authorized within
10 the Department of State an Ambassador-at-Large for Arc-
11 tic Affairs, appointed under subsection (b).

1 “(b) APPOINTMENT.—The Ambassador shall be ap-
2 pointed by the President, by, and with the advice and con-
3 sent of the Senate.

4 “(c) DUTIES.—The Ambassador shall carry out the
5 following duties:

6 “(1) Advance United States interests in the
7 Arctic region.

8 “(2) Engage with foreign governments, inter-
9 governmental organizations, the Arctic Council, and
10 other international or multilateral organizations of
11 which the United States is a member or has ob-
12 server status and which advance United States inter-
13 ests in the Arctic region.

14 “(3) Facilitate the development and coordina-
15 tion of United States foreign policy and programs in
16 the Arctic region.

17 “(4) Coordinate with relevant offices, bureaus,
18 and interagency partners on efforts to counter the
19 malign influence of the Russian Federation and the
20 People’s Republic of China in Arctic nations and
21 Arctic multilateral fora and organizations.

22 “(5) Coordinate the diplomatic objectives with
23 respect to the activities described in paragraph (1),
24 and, as appropriate, represent the United States
25 within multilateral fora that address international

1 cooperation and foreign policy matters in the Arctic
2 region.

3 “(6) Help inform, in coordination with the Bu-
4 reau of Economic Affairs, transnational commerce
5 and commercial maritime transit in the Arctic re-
6 gion.

7 “(7) Ensure, in coordination with the Bureau
8 of Oceans and International Environmental and Sci-
9 entific Affairs, that scientific data, environmental
10 monitoring, and scientific research cooperation is
11 consistent with regional security planning programs
12 and research security best practices in the Depart-
13 ment of State and other relevant Departments and
14 agencies.

15 “(8) Consult, as appropriate, with Arctic indig-
16 enous communities, including by ensuring equal ap-
17 plication and full protection of laws relating to in-
18 vestment screening, foreign influence, and other rel-
19 evant national security regulations and statutes.

20 “(9) Ensure that scientific data, environmental
21 monitoring, and scientific research cooperation is
22 consistent with regional security planning programs
23 and research security best practices in the Depart-
24 ment of State and other relevant Departments and
25 agencies.

1 “(10) Ensure that all actions taken to perform
2 the duties described in this subsection are consistent
3 with the Arctic Region Security Policy in accordance
4 with subsection (f).

5 “(11) Use the voice, vote, and influence of the
6 United States to encourage other countries and
7 international multilateral organizations to support
8 the principles of the Arctic Region Security Policy
9 implemented pursuant to subsection (f).

10 “(d) AREAS OF RESPONSIBILITY.—The Ambassador-
11 at-Large for Arctic Affairs is authorized to maintain con-
12 tinuous observation and coordination on matters related
13 to the following:

14 “(1) Institutions for cooperation among the
15 Arctic countries.

16 “(2) Scientific monitoring and research on
17 local, regional, and global environmental issues.

18 “(3) Responsible natural resource management
19 and economic development.

20 “(e) ADDITIONAL DUTIES.—In addition to the duties
21 and responsibilities specified in subsections (c) and (d),
22 the Ambassador-at-Large for Arctic Affairs shall also
23 carry out such other relevant duties as the Secretary of
24 State may assign.

1 “(f) ARCTIC REGION SECURITY POLICY.—The Bu-
2 reau of European and Eurasian Affairs shall be the lead
3 bureau for develop and implement the United States’ Arc-
4 tic Region Security Policy, in coordination with other rel-
5 evant regional and functional bureaus and offices and rel-
6 evant Federal departments and agencies to advance
7 United States national security interests. The Arctic Re-
8 gion Security Policy shall advance United States national
9 security interests by assessing, developing, budgeting for,
10 and implementing plans, policies, and actions—

11 “(1) to bolster the diplomatic presence of the
12 United States in Arctic countries, including through
13 enhancements to diplomatic missions and facilities,
14 participation in regional and bilateral dialogues that
15 advance United States interests related to Arctic se-
16 curity, and coordination of United States initiatives
17 and assistance programs across agencies to protect
18 the national security of the United States and its al-
19 lies and partners;

20 “(2) to enhance the resilience of Arctic coun-
21 tries to the economic, environmental, and security
22 effects that may result from increased accessibility
23 of the Arctic region;

24 “(3) to assess specific added risks to the Arctic
25 region and Arctic countries that—

1 “(A) are vulnerable to the changing Arctic
2 environment; and

3 “(B) are strategically significant to the
4 United States;

5 “(4) to advance principles of good governance
6 by encouraging and cooperating with Arctic coun-
7 tries on collaborative approaches—

8 “(A) to responsibly manage natural re-
9 sources in the Arctic region;

10 “(B) to share the burden of ensuring mari-
11 time safety in the Arctic region;

12 “(C) to address challenges posed by the
13 militarization of the Arctic region by the Rus-
14 sian Federation;

15 “(D) to address growing security coopera-
16 tion in the Arctic region by the Russian Fed-
17 eration and People’s Republic of China and the
18 implications for United States national security
19 interests and Arctic security;

20 “(E) to develop multilateral policies among
21 Arctic countries on the management of mari-
22 time transit routes through the Arctic region
23 and work cooperatively on the transit policies
24 for access to and transit in the Arctic Region
25 by non-Arctic countries; and

1 “(F) to facilitate the development of Arctic
2 Region Security Action Plans to ensure effective
3 implementation of the objectives identified
4 in the Arctic Region Security Policy;

5 “(5) to evaluate the vulnerability, security, survivability, and resiliency of United States interests in
6 the Arctic region;

8 “(6) to counter malign influence from the Russian Federation and the People’s Republic of China
9 in Arctic countries and Arctic multilateral fora, including through the exploitation or manipulation
10 of—

13 “(A) science and research partnerships or
14 organizations;

15 “(B) economic development projects in
16 strategic sectors including transportation, energy, and telecommunications;

18 “(C) educational, cultural, and religious
19 organizations; and

20 “(D) engagements with subnational and
21 indigenous governance structures; and

22 “(7) to increase coordination among North Atlantic Treaty Organization (NATO) Arctic allies on
23 the protection of critical infrastructure, including en-
24

1 ergy, telecommunications, and scientific infrastruc-
2 ture.

3 “(g) RESTRICTIONS AND REQUIREMENTS.—

4 “(1) SCOPE OF AUTHORITY.—The Ambassador-
5 at-Large for Arctic Affairs and any other personnel
6 assigned to this office shall not have any authority,
7 or role in decision-making on United States domestic
8 policy issues beyond those directly related to United
9 States foreign policy with international partners and
10 stakeholders in the Arctic region.

11 “(2) BRIEFINGS REQUIREMENT.—The Amba-
12 sador-at-Large for Arctic Affairs shall provide peri-
13 odic briefings to the Senate Foreign Relations Com-
14 mittee and the House Foreign Affairs Committee on
15 diplomatic engagements in the Arctic.

16 “(3) GUIDANCE RELATED TO ATTENDANCE AND
17 PARTICIPATION AT ARCTIC CONFERENCES AND MUL-
18 TILATERAL FORA.—The Secretary shall disseminate
19 guidance, in coordination with the Bureau of Diplo-
20 matic Security and relevant interagency partners,
21 for the attendance and participation of United
22 States Government officials at Arctic conferences
23 and multilateral fora, taking into consideration—

24 “(A) the potential for United States Gov-
25 ernment attendance to advance United States

1 national security and foreign policy objectives;
2 and

3 “(B) the degree to which the organization
4 hosting or funding a conference or other event
5 is funded, controlled, or advances the interests
6 of the Russian Federation or People’s Republic
7 of China.

8 “(h) DEFINITIONS.—In this section:

9 “(1) ARCTIC COUNTRIES.—The term ‘Arctic
10 countries’ means the permanent members of the
11 Arctic Council, namely the United States, Canada,
12 Denmark, Iceland, Norway, Sweden, Finland, and
13 Russia.

14 “(2) ARCTIC REGION.—The term ‘Arctic region’
15 means—

16 “(A) the geographic region north of the
17 66.56083 parallel latitude north of the equator;

18 “(B) all the United States territory north
19 and west of the boundary formed by the Porcu-
20 pine, Yukon, and Kuskokwim Rivers;

21 “(C) all contiguous seas, including the Arc-
22 tic Ocean and the Beaufort, Bering, and
23 Chukchi Seas; and

24 “(D) the Aleutian Chain.”.

1 **SEC. 2. REPORTS.**

2 (a) REPORT ON RUSSIAN AND CHINESE MALIGN IN-
3 FLUENCE IN THE ARCTIC REGION.—

4 (1) IN GENERAL.—Not later than 180 days
5 after the date of the enactment of this Act, and an-
6 nually thereafter, the Secretary of State, in coordi-
7 nation with the Director of National Intelligence, the
8 Secretary of Defense, and other relevant Depart-
9 ments and Federal agencies, shall submit to the
10 Committee on Foreign Relations of the Senate and
11 the Committee on Foreign Affairs of the House of
12 Representatives a report on Russian and Chinese
13 malign influence in the Arctic region.

14 (2) CONTENTS.—The report required under
15 paragraph (1) shall—

16 (A) examine the Arctic strategies of Russia
17 and China and their impact on United States
18 national security, scientific, and foreign policy
19 interests in the region;

20 (B) examine Russian and Chinese coopera-
21 tion in the Arctic region and implications for
22 the United States;

23 (C) examine the efforts of Russia and
24 China to advance their strategic interests in the
25 Arctic region through exploiting, manipulating,

1 or co-opting non-governmental and inter-
2 national organizations in the Arctic region;

3 (D) provide a list of multilateral engage-
4 ments and conferences attended by the Amba-
5 sador-at-Large for Arctic Affairs during the re-
6 porting period and an explanation of how such
7 engagements countered Russian and Chinese in-
8 fluence and advanced United States national se-
9 curity and foreign policy interests;

10 (E) examine Russian and Chinese efforts
11 to gain control and influence over key sectors in
12 the Arctic region, including critical minerals,
13 energy, transportation, and fishing;

14 (F) assess Russian and Chinese efforts to
15 exploit scientific and academic research in the
16 Arctic, including through research partnerships
17 with academic institutions in the United States
18 and other Arctic countries; and

19 (G) assess the tools, resources, and fund-
20 ing available to counter Russian and Chinese
21 influence in the Arctic region.

22 (3) FORM.—The report required under para-
23 graph (1) shall be submitted in unclassified form,
24 with a classified annex.

1 (4) SUNSET.—The reporting requirement in
2 this section shall expire on the date that is 10 years
3 after the date of the enactment of this Act.