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116TH CONGRESS 1ST SESSION

S. 178

To condemn gross human rights violations of ethnic Turkic Muslims in Xinjiang, and calling for an end to arbitrary detention, torture, and harassment of these communities inside and outside China.

IN THE SENATE OF THE UNITED STATES

January 17, 2019

Mr. Rubio (for himself, Mr. Menendez, Mr. Gardner, Mr. Wyden, Mr. Cornyn, Mr. Blumenthal, Mr. Daines, Mr. Coons, Mr. Moran, Mr. Kaine, Mr. Grassley, Mr. Van Hollen, Mr. Cotton, Mr. Merkley, Ms. Warren, Mrs. Gillibrand, Mr. Markey, Mr. King, Mr. Toomey, Mr. Brown, Mr. Durbin, Mr. Braun, Mr. Leahy, Mr. Peters, Mr. Sasse, Mr. Cardin, Ms. Collins, Mr. Sanders, Mrs. Feinstein, Mr. Reed, Mr. Warner, Mr. Murphy, Mr. Isakson, Mr. Casey, and Mrs. Capito) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

(legislative day,),
Reported by Mr. RISCH, with an a	nmendment
[Strike out all after the enacting clause and insert t	he part printed in italie

A BILL

To condemn gross human rights violations of ethnic Turkic Muslims in Xinjiang, and calling for an end to arbitrary detention, torture, and harassment of these communities inside and outside China.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Uyghur Human Rights
5	Policy Act of 2019".
6	SEC. 2. STATEMENT OF PURPOSE.
7	The purpose of this Act is to direct United States
8	resources to address gross violations of universally recog-
9	nized human rights, including the mass internment of over
10	1,000,000 Uyghurs and other predominately Muslim eth-
11	nic minorities in China and the intimidation and threats
12	faced by United States citizens and legal permanent resi-
13	dents.
14	SEC. 3. APPROPRIATE CONGRESSIONAL COMMITTEES.
15	In this section, the term "appropriate congressional
16	committees" means
17	(1) the Committee on Foreign Relations, the
18	Committee on Armed Services, the Select Committee
19	on Intelligence, the Committee on Banking, Hous-
20	ing, and Urban Affairs, the Committee on the Judi-
21	ciary, and the Committee on Appropriations of the
22	Senate; and
23	(2) the Committee on Foreign Affairs, the
24	Committee on Armed Services, the Permanent Select
25	Committee on Intelligence, the Committee on Finan-

- 1 eial Services, the Committee on the Judiciary, and
- 2 the Committee on Appropriations of the House of
- 3 Representatives.

4 SEC. 4. FINDINGS.

- Congress makes the following findings:
 - (1) The Government of the People's Republic of China (PRC) has a long history of repressing approximately 13,000,000 Turkic, moderate Sunni Muslims, particularly Uyghurs, in the nominally autonomous Xinjiang region. These actions are in contravention of international human rights standards, including the Universal Declaration of Human Rights and the International Covenant on Civil and Political Rights.
 - (2) In recent decades, central and regional Chinese government policies have systematically discriminated against Uyghurs, ethnic Kazakhs, and other Muslims in Xinjiang by denying them a range of civil and political rights, including the freedoms of expression, religion, movement, and a fair trial, among others.
 - (3) Increased unrest in the Xinjiang region as a result of the central government's severe repression is used in Orwellian fashion by the Government of the People's Republic of China as evidence of

1	"terrorism" and "separatism" and as an excuse for
2	further disproportionate response.
3	(4) In 2014, Chinese authorities launched their
4	latest "Strike Hard against Violent Extremism"
5	eampaign, in which the pretext of wide-scale, inter-
6	nationally linked threats of terrorism were used to
7	justify pervasive restrictions on, and gross human
8	rights violations of, the ethnic minority communities
9	of Xinjiang.
10	(5) Those policies included—
11	(A) pervasive, high-tech surveillance across
12	the region, including the arbitrary collection of
13	biodata, including DNA samples from children,
14	without their knowledge or consent;
15	(B) the use of QR codes outside homes to
16	gather information on how frequently individ-
17	uals pray;
18	(C) facial and voice recognition software
19	and "predictive policing" databases; and
20	(D) severe restrictions on the freedom of
21	movement across the region.
22	(6) Chinese security forces have never been held
23	accountable for credible reports of mass shootings in
24	Alaqagha (2014), Hanerik (2013), and Siriqbuya

1	(2013), as well as the extrajudicial killings of
2	Abdulbasit Ablimit (2013) and Rozi Osman (2014).
3	(7)(A) The August 2016 transfer of former
4	Tibet Autonomous Region Party Secretary Chen
5	Quanguo to become the Xinjiang Party Secretary
6	prompted an acceleration in the crackdown across
7	the region.
8	(B) Local officials in Xinjiang have used
9	chilling political rhetoric to describe the purpose of
10	government policy including "eradicating tumors"
11	and "spray[ing] chemicals" on crops to kill the
12	"weeds".
13	(C) Uyghurs are forced to celebrate Chinese
14	cultural traditions, such as Chinese New Year, and
15	unique Uyghur culture is facing cradication due to
16	state control over Uyghur cultural heritage, such as
17	muqam (a musical tradition) and meshrep (tradi-
18	tional cultural gatherings), and due to elimination of
19	the Uyghur language as a medium of instruction in
20	Xinjiang schools and universities.
21	(8) In 2017, credible reports found that family
22	members of Uyghurs living outside of China had
23	gone missing inside China, that Chinese authorities
24	were pressuring those outside the country to return,

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and that individuals were being arbitrarily detained
 in large numbers.

(9) There is ample credible evidence provided by scholars, human rights organizations, journalists, and think tanks substantiating the establishment by Chinese authorities of "political reeducation" camps.

Chinese authorities of "political reeducation" camps. (10)Independent organizations conducted interviews, including testimonies from Kayrat Samarkan, Omir Bekali, and Mihrigul Tursun, along with others who had been detained in such facilities, who described forced political indoctrination, torture, beatings, food deprivation, and solitary confinement, as well as uncertainty as to the length of detention, humiliation, and denial of religious, cultural, and linguistic freedoms, and confirmed that they were told by guards that the only way to secure release was to demonstrate sufficient political loyalty. Poor conditions and lack of medical treatment at such facilities appear to have contributed to the deaths of some detainees, including the elderly and infirm. Uyghurs Muhammed Salih Hajim (2018), Yaqupjan Naman (2018), Abdughappar Abdujappar (2018), Ayhan Memet (2018), Abdulreshit Seley Hajim (2018), Nurimangul Memet (2018), Adalet Tevip (2018), Abdulched Mehsum (2017), Hesen Imin

1	(2017), and Sawut Raxman (2017) reportedly died
2	while in the custody of the Chinese authorities in
3	"political reeducation" camps, without proper inves-
4	tigation of the circumstances.

(11) Uyghurs and Kazakhs, who have now obtained permanent residence or citizenship in other countries, attest to receiving threats and harassment from Chinese officials.

(12) Under pressure from the Government of the People's Republic of China, countries have foreibly returned Uyghurs to China in violation of the non-refoulement principle and their well-founded fear of persecution. States returning Uyghurs include Egypt (2017), the United Arab Emirates (2017), Malaysia (2011, 2013), Thailand (2011, 2015), Laos (2010), Burma (2010), Cambodia (2009), Vietnam (2014), Kazakhstan (1999, 2001, 2003, 2006), Uzbekistan (2007), Tajikistan (2011), Pakistan (2003, 2009, 2011), Nepal (2002), and India (2016).

(13) Six journalists for Radio Free Asia's Uyghur service have publicly detailed abuses their family members in Xinjiang have endured in response to their work exposing abusive policies across the region.

1	(14) Several United States-based companies are
2	conducting business with Xinjiang authorities with
3	out sufficient due diligence or safeguards to ensure
4	their business operations do not create or contribute
5	to human rights violations.
6	(15) The Government of the People's Republic
7	of China is increasingly investing in the "Belt and
8	Road Initiative" across Xinjiang and throughout
9	Central Asia, extending its influence through organi
10	zations such as the Shanghai Cooperation Organiza
11	tion without regard to the political, cultural, or lin
12	guistic rights of ethnic minorities.
13	(16) The Secretary of State, Congressional-Ex
14	ecutive Commission on China, Tom Lantos Human
15	Rights Commission, and individual members of the
16	executive branch and Congress have all expressed
17	growing concern regarding the pervasive human
18	rights abuses across Xinjiang and the "political re-
19	education" camps.
20	(17) In August 2018, the United Nations Com-
21	mittee to Eliminate Racial Discrimination challenged
22	the Government of the People's Republic of China
23	over abuses in Xinjiang, including the establishment
24	of mass arbitrary detention camps.

1	(18) Between August and September 2018
2	Chinese authorities responded to these allegations by
3	either flatly denying them or insisting that the facili
4	ties are "vocational training centers".
5	(19) In September 2018, newly appointed
6	United Nations High Commissioner for Human
7	Rights Michele Bachelet noted in her first speech a
8	High Commissioner the "deeply disturbing allega
9	tions of large-scale arbitrary detentions of Uighur
10	and other Muslim communities, in so-called re-edu
11	eation camps across Xinjiang".
12	(20) On September 18, 2018, the Washington
13	Post editorial board wrote, "At stake is not just the
14	welfare of the Uighurs, but also whether the tech
15	nologies of the 21st century will be employed to
16	smother human freedom."
17	(21) In December 2018 testimony before the
18	Subcommittee on East Asia, the Pacific, and Inter-
19	national Cybersecurity Policy of the Committee or
20	Foreign Relations of the Senate, Deputy Assistan
21	Secretary for Democracy, Human Rights and Labor
22	Scott Busby testified that the number of those de
23	tained in camps since April 2017 was "at leas
24	800,000 and possibly more than 2 million".

1 (22) In December 2018, independent media re-2 ports pointed to growing evidence of forced labor in 3 the camps, as well as reports of individuals who have 4 been released from camps being forced to labor in 5 nearby factories for low wages under threat of being 6 sent back to "political reeducation" camps. 7 (23) In December 2018 and January 2019, 8 Chinese officials organized visits to "political reeducation" camps in Xinjiang for a small group of for-9 10 eign journalists and diplomats from 12 non-Western 11 countries. In the months preceding the visits, inter-12 national media reported that officials worked to re-13 move security features from some "political reeduca-14 tion" facilities, and coached detainees and area resi-15 dents not to make negative comments about the 16 camps. Reports also indicated that officials had 17 transferred large numbers of detainees to detention 18 facilities in other parts of China. 19 (24) Experts have described the Xinjiang region 20 as "a police state to rival North Korea, with a for-21 malized racism on the order of South African apart-22 heid" and the repression in the Xinjiang region as 23 a "slow motion Tiananmen". SEC. 5. SENSE OF CONGRESS.

25 It is the sense of Congress that—

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(1) the President should condemn abuses against Turkie Muslims by Chinese authorities in Xinjiang and call on Chinese President Xi Jinping to recognize the profound abuse and likely lasting damage of China's current policies, and immediately close the "political reeducation" camps, lift all restrictions on and ensure respect for internationally guaranteed human rights across the region, and allow for reestablishment of contact between those inside and outside China; (2) the United States Government should develop a strategy to support the United Nations High Commissioner for Human Rights and numerous United Nations Special Rapporteurs' urgent calls for immediate and unfettered access to Xinjiang, including the "political reeducation" eamps and instruct representatives of the United States at the United Nations to use the voice and vote of the United States to condemn the mass arbitrary detainment, torture, and forced labor of Turkie Muslims in the People's Republic of China; (3) the Secretary of State should consider the applicability of existing authorities, including the Global Magnitsky Act (subtitle F of Public Law 114-328), to impose targeted sanctions on members

of the Government of the People's Republic of China, the Chinese Communist Party, and state security apparatus, including Xinjiang Party Secretary Chen Quanguo and other officials credibly alleged to be responsible for human rights abuses in Xinjiang and elsewhere;

(4) the Secretary of State should fully implement the provisions of the Frank Wolf International Religious Freedom Act (Public Law 114-281) and consider strategically employing sanctions and other tools under the International Religious Freedom Act (22 U.S.C. 6401 et seq.) and to employ measures required as part of the "Country of Particular Concern" (CPC) designation for the Government of the People's Republic of China that directly address particularly severe violations of religious freedom;

(5) the Secretary of Commerce should review and consider the prohibition on the sale or provision of any United States-made goods or services to any state agent in Xinjiang, and add the Xinjiang branch of the Chinese Communist Party, the Xinjiang Public Security Bureau, and the Xinjiang Office of the United Front Work Department, or any entity acting on their behalf to facilitate the mass internment or forced labor of Turkic Muslims,

to the "Entity List" administered by the Department of Commerce;

(6) the Secretary of State should explore appropriate mechanisms to establish a voluntary database to which United States citizens or permanent resident family members of the Uyghur diaspora can provide details about missing family members, with a view towards pressing for information and accountability from the Government of the People's Republic of China, and take appropriate measures to expedite the asylum claims of Uyghurs, Kazakhs, and other Turkic Muslim minorities;

(7) United States companies and individuals selling goods or services or otherwise operating in Xinjiang should take steps, including in any public or financial filings, to publicly assert that their commercial activities are not contributing to human rights violations in Xinjiang or elsewhere in China and that their supply chains are not compromised by forced labor;

(8) the Federal Bureau of Investigation and appropriate United States law enforcement entities should track and take steps to hold accountable officials from China who harass, threaten, or intimidate United States citizens and legal permanent resi-

1	dents, including Turkie Muslims, Uyghur-Americans
2	Chinese-Americans, and Chinese nationals legally
3	studying or working in the United States;
4	(9) the Secretary of State should work with tra-
5	ditional United States allies and partners to take
6	similar steps and coordinate closely on targeted
7	sanctions and visa restrictions; and
8	(10) the work of Radio Free Asia's Uyghur lan
9	guage service should be commended for providing a
10	detailed and accurate account of current events fac-
11	ing Uyghurs and other ethnic minorities in China
12	despite efforts by the Government of the People's
13	Republic of China to intimidate their reporting
14	through threats and detention of family members
15	living in China.
16	SEC. 6. NATIONAL SECURITY REPORT.
17	(a) IN GENERAL.—Not later than 180 days after the
18	date of the enactment of this Act, the Director of National
19	Intelligence, in coordination with the Secretary of State,
20	shall provide to the appropriate congressional committees
21	a classified and unclassified report to assess national and
22	regional security threats posed by the erackdown across
23	Xinjiang, the frequency with which Central and Southeast
24	Asian governments are foreibly returning Turkic Muclim

25 refugees and asylum seekers, and the transfer or develop-

- 1 ment of technology used by the Government of the Peo-
- 2 ple's Republic of China that facilitates the mass intern-
- 3 ment and surveillance of Turkie Muslims, including tech-
- 4 nology relating to predictive policing and large scale data
- 5 collection and analysis.
- 6 (b) ANNEX.—The report required under subsection
- 7 (a) shall include an annex with a list of all Chinese compa-
- 8 nies involved in the construction or operation of the "polit-
- 9 ical education" camps, and the provision or operation of
- 10 surveillance technology or operations, across Xinjiang.
- 11 SEC. 7. PROTECTING CITIZENS AND RESIDENTS OF THE
- 12 UNITED STATES FROM INTIMIDATION AND
- 13 **COERCION.**
- 14 (a) In General.—Not later than 90 days after the
- 15 date of the enactment of this Act, the Director of the Fed-
- 16 eral Bureau of Investigation, in consultation with the Sec-
- 17 retary of State, shall provide a report to the appropriate
- 18 congressional committees that outlines any and all efforts
- 19 to provide information to and protect United States citi-
- 20 zens and residents, including ethnic Uyghurs and Chinese
- 21 nationals legally studying or working temporarily in the
- 22 United States who have experienced harassment or intimi-
- 23 dation by officials or agents of the Government of the Peo-
- 24 ple's Republic of China and the Communist Party within
- 25 the United States and those whose families in China have

- 1 experienced threats or detention because of their work or 2 advocacy.
- 3 (b) Database of Detained Family Members of
- 4 United States Citizens and Residents. The Sec-
- 5 retary of State should explore appropriate mechanisms to
- 6 establish a voluntary database to which United States eiti-
- 7 zens or permanent resident family members of the Uyghur
- 8 diaspora can provide details about missing family mem-
- 9 bers, with a view towards pressing for information and ac-
- 10 countability from the Government of the People's Republic
- 11 of China and to take appropriate measures to expedite the
- 12 asylum claims of Uyghurs, Kazakhs, and other Turkie
- 13 Muslim minorities.
- 14 SEC. 8. REPORT ON PUBLIC DIPLOMACY.
- 15 (a) REPORT.—Not later than 120 days after the date
- 16 of the enactment of this Act, the CEO of the United
- 17 States Agency for Global Media shall submit to the appro-
- 18 priate congressional committees a report that—
- 19 (1) describes the current status and reach of
- 20 United States broadcasting to the Xinjiang region
- 21 and Uyghur speaking communities globally, barriers
- 22 to the free flow of news and information to these
- 23 communities, and, if appropriate, detailed technical
- 24 and fiscal requirements necessary to increase broad-

1	easting and other media to these communities glob-
2	ally;
3	(2) describes efforts to intimidate Radio Free
4	Asia and Voice of America reporters reporting or
5	human rights issues in the People's Republic of
6	China; and
7	(3) in consultation with the Global Engagement
8	Center at the Department of State, describes and
9	assesses disinformation and propaganda by the Gov-
10	ernment of the People's Republic of China or other
11	members of the Shanghai Cooperation Organization
12	targeting Uyghur communities globally and efforts
13	to downplay gross violations of universally recog-
14	nized human rights occurring in the Xinjiang region
15	and any activities or programs that address these ef-
16	forts.
17	(b) SENSE OF CONGRESS.—It is the sense of Con-
18	gress that the journalists of the Uyghur language service
19	of Radio Free Asia should be highly commended for their
20	reporting on the human rights and political situation in
21	Xinjiang despite efforts to silence or intimidate their re-
22	porting through the detention of family members and rel-
23	atives by the Government of the People's Republic of
24	China.

1 SEC. 9. ANNUAL REPORT.

2	(a) In General.—Not later than 180 days after the
3	date of the enactment of this Act, and annually thereafter
4	the Secretary of State, after consulting relevant Federa
5	agencies and civil society organizations, shall submit to the
6	appropriate congressional committees and make available
7	on the website of Department of State an interagency re-
8	port that includes—
9	(1) an assessment of the number of individuals
10	detained in political "reeducation camps" and condi-
11	tions in the camps for detainees in the Xinjiang re-
12	gion, including whether detainees endure torture
13	forced renunciation of faith, or other mistreatment
14	(2) a description, as possible, of the geographic
15	location of the camps and estimates of the number
16	of people detained in such facilities;
17	(3) a description, as possible, of the methods
18	used by People's Republic of China authorities to
19	"reeducate" Uyghur detainees as well as the Peo-
20	ple's Republic of China agencies in charge of reedu-
21	eation;
22	(4) an assessment of the number of individuals
23	being arbitrarily detained, including in pretrial de-
24	tention centers and prisons;

1	(b) an assessment of forced labor in the camps
2	and in regional factories for low wages under threat
3	of being sent back to "political reeducation" eamps;
4	(6) a list of Chinese companies and industries
5	benefiting from such labor, and a description of ac-
6	tions taken to address forced labor in Xinjiang con-
7	current with the People's Republic of China's Tier
8	3 designation under the 2018 Trafficking in Persons
9	Report;
10	(7) an assessment of the level of access People's
11	Republic of China authorities grant to diplomats,
12	journalists, and others to the Xinjiang region and a
13	description of measures used to impede efforts to
14	monitor human rights conditions in the Xinjiang re-
15	gion;
16	(8) an assessment of the repressive surveillance,
17	detection, and control methods used by People's Re-
18	public of China authorities in the Xinjiang region,
19	and a list of individuals who hold senior leadership
20	positions and are responsible for "high-tech" polic-
21	ing, mass incarceration, and reeducation efforts tar-
22	geting Uyghur and other predominately Muslim eth-
23	nie minorities in the Xinjiang region; and
24	(9) a description of United States diplomatic ef-
25	forts to address the gross violations of universally

1	recognized rights in the Xinjiang region and to pro-
2	teet asylum seekers from the region, including in
3	multilateral institutions and through bilateral rela-
4	tions with the People's Republic of China, the na-
5	tions of the Organization of Islamic Cooperation
6	(OIC), and other countries.
7	(b) TERMINATION. The Secretary of State may ter-
8	minate the report required under subsection (a) if the Sec-
9	retary certifies to the appropriate congressional commit-
10	tees that the gross violations of universally recognized
11	human rights and mass detention of Uyghurs and other
12	predominately Muslim ethnic minorities have ended in the
13	Xinjiang region.
13 14	Xinjiang region. SEC. 10. SPECIAL COORDINATOR AT THE DEPARTMENT OF
14	SEC. 10. SPECIAL COORDINATOR AT THE DEPARTMENT OF
14 15	SEC. 10. SPECIAL COORDINATOR AT THE DEPARTMENT OF STATE.
14151617	SEC. 10. SPECIAL COORDINATOR AT THE DEPARTMENT OF STATE. (a) IN GENERAL. The Secretary of State should
14 15 16 17 18	SEC. 10. SPECIAL COORDINATOR AT THE DEPARTMENT OF STATE. (a) IN GENERAL.—The Secretary of State should consider the establishment of a new position within the
141516171819	SEC. 10. SPECIAL COORDINATOR AT THE DEPARTMENT OF STATE. (a) IN GENERAL.—The Secretary of State should consider the establishment of a new position within the Department of State, the United States Special Coordinates.
14 15 16 17 18 19 20	SEC. 10. SPECIAL COORDINATOR AT THE DEPARTMENT OF STATE. (a) IN GENERAL.—The Secretary of State should consider the establishment of a new position within the Department of State, the United States Special Coordinator for Xinjiang, who will coordinate diplomatic, political states are supported by the state of the s
14 15 16 17 18 19 20 21	SEC. 10. SPECIAL COORDINATOR AT THE DEPARTMENT OF STATE. (a) IN GENERAL.—The Secretary of State should consider the establishment of a new position within the Department of State, the United States Special Coordinator for Xinjiang, who will coordinate diplomatic, political, public diplomacy, financial assistance, sanctions,
14 15 16 17 18 19 20 21 22	SEC. 10. SPECIAL COORDINATOR AT THE DEPARTMENT OF STATE. (a) IN GENERAL. The Secretary of State should consider the establishment of a new position within the Department of State, the United States Special Coordinator for Xinjiang, who will coordinate diplomatic, political, public diplomacy, financial assistance, sanctions, counterterrorism, security resources, and congressional re-
14 15 16 17 18 19 20 21 22 23	SEC. 10. SPECIAL COORDINATOR AT THE DEPARTMENT OF STATE. (a) IN GENERAL. The Secretary of State should consider the establishment of a new position within the Department of State, the United States Special Coordinator for Xinjiang, who will coordinate diplomatic, political, public diplomacy, financial assistance, sanctions, counterterrorism, security resources, and congressional reporting requirements within the United States Govern-

S.L.C.

- 1 and other predominantly Muslim ethnic minorities, the de-
- 2 ployment of technologically advanced surveillance and po-
- 3 lice detection methods, and the counterterrorism and
- 4 counter-radicalism claims used to justify the policies of the
- 5 Government of the People's Republic of China in Xinjiang.
- 6 (b) APPOINTMENT.—If the Secretary determines that
- 7 establishment of the position described in subsection (a)
- 8 is appropriate, the Secretary may appoint the Special Co-
- 9 ordinator from among officers and employees of the De-
- 10 partment of State. The Secretary may allow such officer
- 11 or employee to retain the position (and the responsibilities
- 12 associated with such position) held by such officer or em-
- 13 ployee prior to the appointment of such officer or employee
- 14 to the position of Special Coordinator.
- 15 (e) TERMINATION.—The Secretary of State may ter-
- 16 minate the Special Coordinator position 45 days after cer-
- 17 tifying to the appropriate congressional committees that
- 18 the gross violations of universally recognized human rights
- 19 and mass detention of Uyghurs and other predominately
- 20 Muslim ethnic minorities have ended in the Xinjiang re-
- 21 gion.
- 22 (d) Consultation. The Secretary shall consult
- 23 with the chairman and ranking minority members of the
- 24 appropriate congressional committees prior to the designa-
- 25 tion of the Special Coordinator under this section.

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L SECTION I.	SHORT TITLE.

- 2 This Act may be cited as the "Uyghur Human Rights
- 3 Policy Act of 2019".
- 4 SEC. 2. STATEMENT OF PURPOSE.
- 5 The purpose of this Act is to direct United States re-
- 6 sources to address gross violations of universally recognized
- 7 human rights, including the mass internment of over
- 8 1,000,000 Uyghurs and other predominately Muslim ethnic
- 9 minorities in China and the intimidation and threats faced
- 10 by United States citizens and legal permanent residents.
- 11 SEC. 3. APPROPRIATE CONGRESSIONAL COMMITTEES.
- 12 In this section, the term "appropriate congressional
- 13 committees" means—
- 14 (1) the Committee on Foreign Relations, the
- 15 Committee on Armed Services, the Select Committee
- on Intelligence, the Committee on Banking, Housing,
- and Urban Affairs, the Committee on the Judiciary,
- and the Committee on Appropriations of the Senate;
- 19 *and*
- 20 (2) the Committee on Foreign Affairs, the Com-
- 21 mittee on Armed Services, the Permanent Select Com-
- 22 mittee on Intelligence, the Committee on Financial
- 23 Services, the Committee on the Judiciary, and the
- 24 Committee on Appropriations of the House of Rep-
- 25 resentatives.

1 SEC. 4. FINDINGS.

2	Congress	makes	the	following	findings:

- (1) The Government of the People's Republic of China has a long history of repressing approximately 13,000,000 Turkic, moderate Sunni Muslims, particularly Uyghurs, in the nominally autonomous Xinjiang region. These actions are in contravention of international human rights standards, including the Universal Declaration of Human Rights and the International Covenant on Civil and Political Rights.
 - (2) In recent decades, central and regional Chinese government policies have systematically discriminated against Uyghurs, ethnic Kazakhs, and other Muslims in Xinjiang by denying them a range of civil and political rights, including the freedoms of expression, religion, movement, and a fair trial, among others.
 - (3) Increased unrest in the Xinjiang region as a result of the central government's severe repression is used in Orwellian fashion by the Government of the People's Republic of China as evidence of "terrorism" and "separatism" and as an excuse for further disproportionate response.
 - (4) In 2014, Chinese authorities launched their latest "Strike Hard against Violent Extremism" campaign, in which the pretext of wide-scale, internation-

1	ally linked threats of terrorism were used to justify
2	pervasive restrictions on, and gross human rights vio-
3	lations against, the ethnic minority communities of
4	Xinjiang.
5	(5) Those policies included—
6	(A) pervasive, high-tech surveillance across
7	the region, including the arbitrary collection of
8	biodata, such as DNA samples from children,
9	without their knowledge or consent;
10	(B) the use of QR codes outside homes to
11	gather information on how frequently individ-
12	uals pray;
13	(C) facial and voice recognition software
14	and "predictive policing" databases; and
15	(D) severe restrictions on the freedom of
16	movement across the region.
17	(6) Chinese security forces have never been held
18	accountable for credible reports of mass shootings in
19	Alaqagha (2014), Hanerik (2013), and Siriqbuya
20	(2013), as well as the extrajudicial killings of
21	Abdulbasit Ablimit (2013) and Rozi Osman (2014).
22	(7)(A) The August 2016 transfer of former Tibet
23	Autonomous Region Party Secretary Chen Quanguo
24	to become the Xinjiang Party Secretary prompted an
25	acceleration in the crackdown across the region.

1	(B) Local officials in Xinjiang have used chilling
2	political rhetoric to describe the purpose of govern-
3	ment policy, including "eradicating tumors" and
4	"spray[ing] chemicals" on crops to kill the "weeds".
5	(C) Uyghurs are forced to celebrate Chinese cul-
6	tural traditions, such as Chinese New Year, and
7	unique Uyghur culture is facing eradication due to
8	state control over Uyghur cultural heritage, such as
9	muqam (a musical tradition) and meshrep (tradi-
10	tional cultural gatherings), and due to elimination of
11	the Uyghur language as a medium of instruction in
12	Xinjiang schools and universities.
13	(8) In 2017, credible reports found that family
14	members of Uyghurs living outside of China had gone
15	missing inside China, that Chinese authorities were
16	pressuring those outside the country to return, and
17	that individuals were being arbitrarily detained in
18	large numbers.
19	(9) There is ample credible evidence provided by
20	scholars, human rights organizations, journalists, and
21	think tanks substantiating the establishment by Chi-
22	nese authorities of "political reeducation" camps.
23	(10) Independent organizations conducted inter-
24	views, including testimonies from Kayrat Samarkan,

Omir Bekali, and Mihrigul Tursun, along with others

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who had been detained in such facilities, who de-

2 scribed forced political indoctrination, torture, beat-3 ings, food deprivation, and solitary confinement, as 4 well as uncertainty as to the length of detention, hu-5 miliation, and denial of religious, cultural, and lin-6 guistic freedoms, and confirmed that they were told 7 by guards that the only way to secure release was to 8 demonstrate sufficient political loyalty. Poor condi-9 tions and lack of medical treatment at such facilities 10 appear to have contributed to the deaths of some detainees, including the elderly and infirm. Uyghurs 12 Muhammed Salih Hajim (2018), Yaqupjan Naman 13 (2018), Abdughappar Abdujappar (2018), Ayhan 14 Memet (2018), Abdulreshit Seley Hajim (2018).15 Nurimangul Memet (2018), Adalet Teyip (2018), Abdulehed Mehsum (2017), Hesen Imin (2017), and 16 17 Sawut Raxman (2017) reportedly died while in the 18 custody of the Chinese authorities in "political reedu-19 cation" camps, without proper investigation of the 20 circumstances. (11) Uyghurs and Kazakhs, who have now ob-22 tained permanent residence or citizenship in other

countries, attest to receiving threats and harassment

from Chinese officials.

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1	(12) Under pressure from the Government of the
2	People's Republic of China, countries have forcibly re-
3	turned Uyghurs to China in violation of the non-
4	refoulement principle and their well-founded fear of
5	persecution. States returning Uyghurs include Egypt,
6	Malaysia, Thailand, Laos, Burma, Cambodia, Viet-
7	nam, Kazakhstan, Uzbekistan, Tajikistan, Pakistan,
8	Nepal, and India.
9	(13) Six journalists for Radio Free Asia's
10	Uyghur service have publicly detailed abuses their
11	family members in Xinjiang have endured in response
12	to their work exposing abusive policies across the re-
13	gion.
14	(14) Several United States-based companies are
15	conducting business with Xinjiang authorities without
16	sufficient due diligence or safeguards to ensure their
17	business operations do not create or contribute to
18	human rights violations.
19	(15) The Government of the People's Republic of
20	China is increasingly investing in the "Belt and
21	Road Initiative" across Xinjiang and throughout
22	Central Asia, extending its influence through organi-
23	zations such as the Shanghai Cooperation Organiza-

tion without regard to the political, religious, cul-

 $tural,\ or\ linguistic\ rights\ of\ ethnic\ minorities.$

1	(16) The Secretary of State, Congressional-Exec-
2	utive Commission on China, Tom Lantos Human
3	Rights Commission, and individual members of the
4	executive branch and Congress have all expressed
5	growing concern regarding the pervasive human
6	rights abuses across Xinjiang and the "political re-
7	$education"\ camps.$
8	(17) In August 2018, the United Nations Com-
9	mittee to Eliminate Racial Discrimination challenged
10	the Government of the People's Republic of China over
11	abuses in Xinjiang, including the establishment of
12	mass arbitrary detention camps.
13	(18) Between August and September 2018, Chi-
14	nese authorities responded to these allegations by ei-
15	ther flatly denying them or insisting that the facili-
16	ties are "vocational training centers".
17	(19) In September 2018, newly appointed United
18	Nations High Commissioner for Human Rights
19	Michele Bachelet noted in her first speech as High
20	Commissioner the "deeply disturbing allegations of
21	large-scale arbitrary detentions of Uighurs and other
22	Muslim communities, in so-called re-education camps
23	across Xinjiang".
24	(20) On September 18, 2018, the Washington
25	Post editorial board wrote, "At stake is not just the

- welfare of the Uighurs, but also whether the technologies of the 21st century will be employed to
 smother human freedom."
 - (21) In December 2018 testimony before the Subcommittee on East Asia, the Pacific, and International Cybersecurity Policy of the Committee on
 Foreign Relations of the Senate, Deputy Assistant
 Secretary for Democracy, Human Rights and Labor
 Scott Busby testified that the number of those detained in camps since April 2017 was "at least
 800,000 and possibly more than 2 million".
 - (22) In December 2018, independent media reports pointed to growing evidence of forced labor in the camps, as well as reports of individuals who have been released from camps being forced to labor in nearby factories for low wages under threat of being sent back to "political reeducation" camps.
 - (23) In December 2018 and January 2019, Chinese officials organized visits to "political reeducation" camps in Xinjiang for a small group of foreign journalists and diplomats from 12 non-Western countries. In the months preceding the visits, international media reported that officials worked to remove security features from some "political reeducation" facilities, and coached detainees and area residents not to

1	make negative comments about the camps. Reports
2	also indicated that officials had transferred large
3	numbers of detainees to detention facilities in other
4	parts of China.
5	(24) Experts have described the Xinjiang region
6	as "a police state to rival North Korea, with a for-
7	malized racism on the order of South African apart-
8	heid" and the repression in the Xinjiang region as a
9	"slow motion Tiananmen".
10	(25) On December 31, 2018, President Donald J.
11	Trump signed into law the Asia Reassurance Initia-
12	tive Act of 2018 (Public Law 105-409), which con-
13	demned China's "forced disappearances, extralegal de-
14	tentions, invasive and omnipresent surveillance, and
15	lack of due process in judicial proceedings," author-
16	ized funding to promote democracy, human rights,
17	and the rule of law in China, and supported sanc-
18	tions designations against any entity or individual
19	that—
20	(A) violates human rights or religious free-
21	doms; or
22	(B) engages in censorship activities.
23	SEC. 5. SENSE OF CONGRESS.
24	It is the sense of Congress that—

(1) the President should condemn abuses against
Turkic Muslims by Chinese authorities in Xinjiang
and call on Chinese President Xi Jinping to recognize
the profound abuse and likely lasting damage of China's current policies, and immediately close the "political reeducation" camps, lift all restrictions on and
ensure respect for internationally guaranteed human
rights across the region, and allow for reestablishment
of contact between those inside and outside China;

(2) the United States Government should develop a strategy to support the United Nations High Commissioner for Human Rights and numerous United Nations Special Rapporteurs' urgent calls for immediate and unfettered access to Xinjiang, including the "political reeducation" camps, and instruct representatives of the United States at the United Nations to use the voice and vote of the United States to condemn the mass arbitrary detainment, torture, and forced labor of Turkic Muslims in the People's Republic of China;

(3) the Secretary of State should consider the applicability of existing authorities, including the Global Magnitsky Act (subtitle F of Public Law 114–328), to impose targeted sanctions on members of the Government of the People's Republic of China, the Chi-

nese Communist Party, and state security apparatus, including Xinjiang Party Secretary Chen Quanguo and other officials credibly alleged to be responsible for human rights abuses in Xinjiang and elsewhere;

(4) the Secretary of State should fully implement the provisions of the Frank Wolf International Religious Freedom Act (Public Law 114–281) and consider strategically employing sanctions and other tools under the International Religious Freedom Act (22 U.S.C. 6401 et seq.) and to employ measures required as part of the "Country of Particular Concern" (CPC) designation for the Government of the People's Republic of China that directly address particularly severe violations of religious freedom;

(5) the Secretary of Commerce should review and consider prohibiting the sale or provision of any United States-made goods or services to any state agent in Xinjiang, and adding the Xinjiang branch of the Chinese Communist Party, the Xinjiang Public Security Bureau, and the Xinjiang Office of the United Front Work Department, or any entity acting on their behalf to facilitate the mass internment or forced labor of Turkic Muslims, to the "Entity List" administered by the Department of Commerce;

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1	(6) United States companies and individuals
2	selling goods or services or otherwise operating in
3	Xinjiang should take steps, including in any public
4	or financial filings, to publicly assert that their com-
5	mercial activities are not contributing to human
6	rights violations in Xinjiang or elsewhere in China
7	and that their supply chains are not compromised by
8	forced labor;
9	(7) the Federal Bureau of Investigation and ap-
10	propriate United States law enforcement entities

- (7) the Federal Bureau of Investigation and appropriate United States law enforcement entities should track and take steps to hold accountable officials from China who harass, threaten, or intimidate not only United States citizens and legal permanent residents, including Turkic Muslims, Uyghur-Americans, and Chinese-Americans, but also Chinese nationals legally studying or working in the United States;
- (8) the Secretary of State should work with traditional United States allies and partners to take similar steps and coordinate closely on targeted sanctions and visa restrictions;
- (9) the Secretary of State should appoint a United States Special Coordinator for Xinjiang, from officers and employees of the Department of State, who will coordinate diplomatic, political, public di-

1	plomacy, financial assistance, sanctions, counterter-
2	rorism, security resources, and congressional report-
3	ing requirements within the United States Govern-
4	ment to respond to the gross violations of universally
5	recognized human rights occurring in the Xinjiang
6	region, including by addressing—
7	(A) the mass detentions of Uyghurs and
8	other predominantly Muslim ethnic minorities;
9	(B) the deployment of technologically ad-
10	vanced surveillance and police detection methods;
11	and
12	(C) the counterterrorism and counter-radi-
13	calism claims used to justify the policies of the
14	Government of the People's Republic of China in
15	Xinjiang;
16	(10) the United States Special Coordinator for
17	Xinjiang position should continue until the mass sur-
18	veillance and internment of Uyghurs and other pre-
19	dominantly Muslim ethnic minorities has ended and
20	all detainees released; and
21	(11) the full and timely implementation of sec-
22	tions 408, 409, and 410 of the Asia Reassurance Ini-
23	tiative Act of 2018 (Public Law 115–409) is critical
24	to demonstrating unwavering support by the United
25	States for the universally recognized human rights of

- 1 all ethnic, cultural, and religious minorities in
- 2 China, including Muslim minorities in Xinjiang.

3 SEC. 6. NATIONAL SECURITY REPORT.

- 4 (a) In General.—Not later than 180 days after the
- 5 date of the enactment of this Act, the Director of National
- 6 Intelligence, in coordination with the Secretary of State,
- 7 shall provide to the appropriate congressional committees
- 8 a report to assess national and regional security threats
- 9 posed by the crackdown across Xinjiang, the frequency with
- 10 which Central and Southeast Asian governments are forc-
- 11 ibly returning Turkic Muslim refugees and asylum seekers,
- 12 and the transfer or development of technology used by the
- 13 Government of the People's Republic of China that facili-
- 14 tates the mass internment and surveillance of Turkic Mus-
- 15 lims, including technology relating to predictive policing
- 16 and large-scale data collection and analysis.
- 17 (b) ANNEX.—The report required under subsection (a)
- 18 shall include an unclassified annex with a list of all Chinese
- 19 companies involved in the construction or operation of the
- 20 "political education" camps, and the provision or operation
- 21 of surveillance technology or operations, across Xinjiang.
- 22 (c) FORM OF REPORT.—The report required under
- 23 subsection (a) shall be submitted in an unclassified form
- 24 but may contain a classified annex.

1	SEC. 7. PROTECTING CITIZENS AND RESIDENTS OF THE
2	UNITED STATES FROM INTIMIDATION AND
3	COERCION.
4	(a) In General.—Not later than 90 days after the
5	date of the enactment of this Act, the Director of the Federal
6	Bureau of Investigation, in consultation with the Secretary
7	of State, shall provide a report to the appropriate congres-
8	sional committees that outlines any and all efforts to pro-
9	vide information to and protect United States citizens and
10	residents, including ethnic Uyghurs and Chinese nationals
11	legally studying or working temporarily in the United
12	States, who have experienced harassment or intimidation
13	by officials or agents of the Government of the People's Re-
14	public of China and the Communist Party within the
15	United States and those whose families in China have expe-
16	rienced threats or detention because of their work or advo-
17	cacy.
18	(b) Database of Detained Family Members of
19	United States Citizens and Residents.—The Sec-
20	retary of State should explore appropriate mechanisms to
21	establish a voluntary database to which United States citi-
22	zens or permanent resident family members of the Uyghur
23	diaspora can provide details about missing family mem-
24	bers, with a view towards pressing for information and ac-
25	countability from the Government of the People's Republic
26	of China and to take appropriate measures to expedite the

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- 1 asylum claims of Uyghurs, Kazakhs, and other Turkic Mus-
- 2 lim minorities.

3 SEC. 8. REPORT ON PUBLIC DIPLOMACY.

- 4 (a) Report.—Not later than 120 days after the date
- 5 of the enactment of this Act, the CEO of the United States
- 6 Agency for Global Media shall submit to the appropriate
- 7 congressional committees a report that—
- 8 (1) describes the current status and reach of 9 United States broadcasting to the Xinjiang region 10 and Uyghur speaking communities globally, barriers 11 to the free flow of news and information to these com-12 munities, and, if appropriate, detailed technical and 13 fiscal requirements necessary to increase broadcasting
 - (2) describes efforts to intimidate Radio Free
 Asia and Voice of America reporters reporting on
 human rights issues in the People's Republic of
 China; and

and other media to these communities globally:

(3) in consultation with the Global Engagement Center at the Department of State, describes and assesses disinformation and propaganda by the Government of the People's Republic of China or other members of the Shanghai Cooperation Organization targeting Uyghur communities globally and efforts to downplay gross violations of universally recognized

1	numan rights occurring in the Ainjiang region and
2	any activities or programs that address these efforts.
3	(b) Statement of Policy.—It is the policy of the
4	United States to commend and support the journalists of
5	the Uyghur language service of Radio Free Asia for their
6	reporting on the human rights and political situation in
7	Xinjiang despite efforts to silence or intimidate their report-
8	ing through the detention of family members and relatives
9	by the Government of the People's Republic of China.
10	SEC. 9. REPORT AND SEMI-ANNUAL BRIEFING.
11	(a) In General.—Not later than 180 days after the
12	date of the enactment of this Act, the Secretary of State,
13	after consulting relevant Federal agencies and civil society
14	organizations, shall submit to the appropriate congressional
15	committees and make available on the website of the De-
16	partment of State an interagency report that includes—
17	(1) an assessment of the number of individuals
18	detained in political "reeducation camps" and condi-
19	tions in the camps for detainees in the Xinjiang re-
20	gion, including whether detainees endure torture,
21	forced renunciation of faith, or other mistreatment;
22	(2) a description, as possible, of the geographic
23	location of the camps and estimates of the number of
24	people detained in such facilities;

1	(2) a decomination as marrials of the mother de
	(3) a description, as possible, of the methods used
2	by People's Republic of China authorities to "reedu-
3	cate" Uyghur detainees, as well as the People's Re-
4	public of China agencies in charge of reeducation;
5	(4) an assessment of the number of individuals
6	being arbitrarily detained, including in pretrial de-
7	tention centers and prisons;
8	(5) an assessment of forced labor in the camps
9	and in regional factories for low wages under threat
10	of being sent back to "political reeducation" camps;
11	(6) a list of Chinese companies and industries
12	benefitting from such labor, and a description of ac-
13	tions taken to address forced labor in Xinjiang con-
14	current with the People's Republic of China's Tier 3
15	designation under the 2018 Trafficking in Persons
16	Report;
17	(7) an assessment of the level of access People's
18	Republic of China authorities grant to diplomats,
19	journalists, and others to the Xinjiang region and a
20	description of measures used to impede efforts to mon-
21	itor human rights conditions in the Xinjiang region;
22	(8) an assessment of the repressive surveillance,
23	detection, and control methods used by People's Re-
24	public of China authorities in the Xinjiang region,
25	and a list of individuals who hold senior leadership

- positions and are responsible for "high-tech" policing,
 mass incarceration, and reeducation efforts targeting
 Uyghur and other predominately Muslim ethnic minorities in the Xinjiang region;
 - (9) a description of United States diplomatic efforts to address the gross violations of universally recognized human rights in the Xinjiang region and to protect asylum seekers from the region, including in multilateral institutions and through bilateral relations with the People's Republic of China, the nations of the Organization of Islamic Cooperation (OIC), and other countries; and
 - (10) a description, as appropriate, of diplomatic efforts by United States allies and other nations to address the gross violations of universally recognized human rights in the Xinjiang region and to protect asylum seekers from the region.

(b) Briefing and Supplemental Materials.—

(1) In General.—Not later than 60 days after the date of the enactment of this Act, and every 180 days thereafter, the Secretary of State, or the Secretary's designee, shall provide a briefing to the appropriate congressional committees covering the subjects listed in subsection (a). At the time of each briefing, the Department of State shall provide unclassi-

1	fied written materials detailing the subject matters
2	covered in paragraphs (1), (2), (4), (6), and (9) of
3	such subsection.
4	(2) Termination.—The briefing requirement
5	under paragraph (1) terminates 5 years after the date
6	of the enactment of this Act.
7	SEC. 10. REPORT ON SANCTIONS WITH RESPECT TO HUMAN
8	RIGHTS VIOLATIONS IN THE XINJIANG RE-
9	GION OF THE PEOPLE'S REPUBLIC OF CHINA.
10	(a) In General.—Not later than 90 days after the
11	date of the enactment of this Act, the Secretary of State
12	shall, except as provided in subsection (c), submit to Con-
13	gress a report that includes a statement of whether the per-
14	sons described in subsection (b) meet the criteria to be des-
15	ignated for the imposition of sanctions under section 1263
16	of the Global Magnitsky Human Rights Accountability Act
17	(subtitle F of title XII of Public Law 114–238; 22 U.S.C.
18	2656 note) because the persons—
19	(1) are responsible for extrajudicial killings, tor-
20	ture, or other gross violations of internationally recog-
21	nized human rights in the Xinjiang region of the Peo-
22	ple's Republic of China; or
23	(2) materially assisted, sponsored, or provided fi-
24	nancial, material, or technological support for, or
25	goods or services in support of, such violations.

1	(b) PERSONS DESCRIBED.—The persons described in
2	this subsection are the following:
3	(1) The Party Secretary for Xinjiang region of
4	the People's Republic of China, Chen Quanguo.
5	(2) Senior full or alternate members of the Cen-
6	tral Committee of the Communist Party of China
7	whose professional responsibilities relate to the gov-
8	ernmental administration of the Xinjiang region, or
9	who have conducted business with government entities
10	in the Xinjiang region.
11	(c) Exception.—The Secretary shall not be required
12	to submit a report under subsection (a) if the Secretary de-
13	termines, not later than 90 days after the date of the enact-
14	ment of this Act, that the Government of the People's Repub-
15	lic of China allows independent, unrestricted, and unsuper-
16	vised access to the Xinjiang region for international human
17	rights organizations