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[Report No. 118–___]

To require the President to remove the extension of certain privileges, exemptions, and immunities to the Hong Kong Economic and Trade Offices if Hong Kong no longer enjoys a high degree of autonomy from the People's Republic of China, and for other purposes.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 16, 2023

Mr. RUBIO (for himself and Mr. MERKLEY) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

_____ (legislative day, _____), _____), _____

Reported by ______, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To require the President to remove the extension of certain privileges, exemptions, and immunities to the Hong Kong Economic and Trade Offices if Hong Kong no longer enjoys a high degree of autonomy from the People's Republic of China, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

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1 SECTION 1. SHORT TITLE.

2 This Act may be eited as the "Hong Kong Economic
3 and Trade Office (HKETO) Certification Act".

4 SEC. 2. CERTIFICATION ON WHETHER TO EXTEND CERTAIN 5 PRIVILEGES, EXEMPTIONS, AND IMMUNITIES 6 TO THE HONG KONG ECONOMIC AND TRADE 7 OFFICES IN THE UNITED STATES.

8 (a) CERTIFICATION REQUIRED.—Not later than 30 9 days after the date of the enactment of this Act, and 10 thereafter as part of each certification required by the Sec-11 retary of State under section 205(a)(1)(A) of the United 12 States-Hong Kong Policy Act of 1992 (22 U.S.C. 13 5725(a)(1)(A)), the President shall submit to the appro-14 priate congressional committees a certification that—

- 15 (1) the Hong Kong Economic and Trade Of16 fices—
- 17 (A) merit extension and application of the
 18 privileges, exemptions, and immunities specified
 19 in subsection (b); or
- 20 (B) no longer merit extension and applica21 tion of the privileges, exemptions, and immuni22 ties specified in subsection (b); and

23 (2) a detailed report justifying that certifi24 cation.

25 (b) PRIVILEGES, EXEMPTIONS, AND IMMUNITIES
26 SPECIFIED.—The privileges, exemptions, and immunities

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specified in this subsection are the privileges, exemptions,
 and immunities extended and applied to the Hong Kong
 Economic and Trade Offices under section 1 of the Act
 entitled "An Act to extend certain privileges, exemptions,
 and immunities to Hong Kong Economic and Trade Offices", approved June 27, 1997 (22 U.S.C. 288k).

(c) EFFECT OF CERTIFICATION.—

(1) TERMINATION.—If the President certifies 8 9 under subsection (a)(1)(B) that the Hong Kong 10 Economic and Trade Offices no longer merit exten-11 sion and application of the privileges, exemptions, 12 and immunities specified in subsection (b), the Hong 13 Kong Economic and Trade Offices shall terminate 14 operations not later than 180 days after the date on 15 which that eertification is delivered to the appro-16 priate congressional committees.

17 (2) CONTINUED OPERATIONS.—If the President 18 certifies under subsection (a)(1)(A) that the Hong 19 Kong Economic and Trade Offices merit extension 20 and application of the privileges, exemptions, and 21 immunities specified in subsection (b), the Hong 22 Kong Economic and Trade Offices may continue op-23 erations for the one-year period following the date of 24 that certification or until the next certification re-25 quired under section 205(a)(1)(A) of the United HEY23C45 TGN

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States-Hong Kong Policy Act of 1992 (22 U.S.C.
 5725(a)(1)(A)) is submitted, whichever occurs first,
 unless a disapproval resolution is enacted under sub section (f).

5 (d) REVOCATION OF EXTENSION AND APPLICATION
6 OF PRIVILEGES, EXEMPTIONS, AND IMMUNITIES.—The
7 President may revoke the extension and application to the
8 Hong Kong Economic and Trade Offices of the privileges,
9 exceptions, and immunities specified in subsection (b).

10 (e) TERMINATION OF CERTIFICATION REQUIRE-11 MENT.—If the Hong Kong Economic and Trade Offices 12 terminate operations in the United States, whether pursu-13 ant to subsection (e) or otherwise, the President shall not 14 issue additional certifications under subsection (a)(1) after 15 the date on which those operations terminated.

16 (f) CONGRESSIONAL REVIEW.

17 (1) DISAPPROVAL RESOLUTION.—In this sub18 section, the term "disapproval resolution" means
19 only a joint resolution of either House of Congress—

20 (A) the title of which is the following: "A
21 joint resolution disapproving the certification by
22 the President that the Hong Kong Economic
23 and Trade Offices continue to merit extension
24 and application of certain privileges, exemp25 tions, and immunities."; and

1	(B) the sole matter after the resolving
2	clause of which is the following: "Congress dis-
3	approves of the certification by the President
4	under section $2(a)(1)(A)$ of the Hong Kong
5	Economic and Trade Office (HKETO) Certifi-
6	cation Act that the Hong Kong Economic and
7	Trade Offices merit extension and application
8	of certain privileges, exemptions, and immuni-
9	ties, on, with the blank space being
10	filled with the appropriate date.
11	(2) INTRODUCTION.—A disapproval resolution
12	may be introduced—
13	(A) in the House of Representatives, by
14	the majority leader or the minority leader; and
15	(B) in the Senate, by the majority leader
16	(or the majority leader's designee) or the mi-
17	nority leader (or the minority leader's des-
18	ignee).
19	(3) Floor consideration in house of rep-
20	RESENTATIVES.—If a committee of the House of
21	Representatives to which a disapproval resolution
22	has been referred has not reported the resolution
23	within 10 legislative days after the date of referral,
24	that committee shall be discharged from further con-
25	sideration of the resolution.

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(4) Consideration in senate.—

2 (A) COMMITTEE REFERRAL.—A dis3 approval resolution introduced in the Senate
4 shall be referred to the Committee on Foreign
5 Relations.

6 (B) REPORTING AND DISCHARGE.—If the 7 Committee on Foreign Relations of the Senate 8 has not reported the resolution within 10 legis-9 lative days after the date of referral of the reso-10 lution, that committee shall be discharged from 11 further consideration of the resolution and the 12 resolution shall be placed on the appropriate 13 calendar.

14 (C) PROCEEDING TO CONSIDERATION. 15 Notwithstanding Rule XXII of the Standing 16 Rules of the Senate, it is in order at any time 17 after the Committee on Foreign Relations re-18 ports a disapproval resolution to the Senate or 19 has been discharged from consideration of such 20 a resolution (even though a previous motion to 21 the same effect has been disagreed to) to move 22 to proceed to the consideration of the resolu-23 tion, and all points of order against the resolu-24 tion (and against consideration of the resolu-25 tion) are waived. The motion to proceed is not

debatable. The motion is not subject to a mo-
tion to postpone. A motion to reconsider the
vote by which the motion is agreed to or dis-
agreed to shall not be in order.
(D) RULINGS OF THE CHAIR ON PROCE-
DURE.—Appeals from the decisions of the Chair
relating to the application of the rules of the
Senate, as the case may be, to the procedure re-
lating to a disapproval resolution shall be de-
cided without debate.
(E) Consideration of veto mes-
SAGES.—Debate in the Senate of any veto mes-
sage with respect to a disapproval resolution,
including all debatable motions and appeals in
connection with the resolution, shall be limited
to 10 hours, to be equally divided between, and
controlled by, the majority leader and the mi-
nority leader or their designees.
(5) Rules relating to senate and house
OF REPRESENTATIVES.—
(A) TREATMENT OF SENATE RESOLUTION
IN HOUSE.—In the House of Representatives,
the following procedures shall apply to a dis-
the following procedures shall apply to a dis

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1	(unless the House has already passed a resolu-
2	tion relating to the same proposed action):
3	(i) The resolution shall be referred to
4	the appropriate committees.
5	(ii) If a committee to which a resolu-
6	tion has been referred has not reported the
7	resolution within 10 legislative days after
8	the date of referral, that committee shall
9	be discharged from further consideration
10	of the resolution.
11	(iii) Beginning on the third legislative
12	day after each committee to which a reso-
13	lution has been referred reports the resolu-
14	tion to the House or has been discharged
15	from further consideration thereof, it shall
16	be in order to move to proceed to consider
17	the resolution in the House. All points of
18	order against the motion are waived. Such
19	a motion shall not be in order after the
20	House has disposed of a motion to proceed
21	on the resolution. The previous question
22	shall be considered as ordered on the mo-
23	tion to its adoption without intervening
24	motion. The motion shall not be debatable.
25	A motion to reconsider the vote by which

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the motion is disposed of shall not be in

2	order.
3	(iv) The resolution shall be considered
4	as read. All points of order against the res-
5	olution and against its consideration are
6	waived. The previous question shall be con-
7	sidered as ordered on the resolution to
8	final passage without intervening motion
9	except 2 hours of debate equally divided
10	and controlled by the offeror of the motion
11	to proceed (or a designee) and an oppo-
12	nent. A motion to reconsider the vote on
13	passage of the resolution shall not be in
14	order.
15	(B) TREATMENT OF HOUSE RESOLUTION
16	IN SENATE.—
17	(i) Received before passage of
18	SENATE RESOLUTION.—If, before the pas-
19	sage by the Senate of a disapproval resolu-
20	tion, the Senate receives an identical reso-
21	lution from the House of Representatives,
22	the following procedures shall apply:
23	(I) That resolution shall not be
24	referred to a committee.

1	(II) With respect to that resolu-
2	tion-
3	(aa) the procedure in the
4	Senate shall be the same as if no
5	resolution had been received from
6	the House of Representatives;
7	but
8	(bb) the vote on passage
9	shall be on the resolution from
10	the House of Representatives.
11	(ii) Received after passage of
12	SENATE RESOLUTION.—If, following pas-
13	sage of a disapproval resolution in the Sen-
14	ate, the Senate receives an identical resolu-
15	tion from the House of Representatives,
16	that resolution shall be placed on the ap-
17	propriate Senate calendar.
18	(iii) NO SENATE COMPANION.—If a
19	disapproval resolution is received from the
20	House of Representatives, and no com-
21	panion resolution has been introduced in
22	the Senate, the Senate procedures under
23	this subsection shall apply to the resolution
24	from the House of Representatives.

1	(C) Application to revenue meas-
2	URES.—The provisions of this subparagraph
3	shall not apply in the House of Representatives
4	to a disapproval resolution that is a revenue
5	measure.
6	(6) Rules of house of representatives
7	AND SENATE.—This paragraph is enacted by Con-
8	gress
9	(A) as an exercise of the rulemaking power
10	of the Senate and the House of Representa-
11	tives, respectively, and as such is deemed a part
12	of the rules of each House, respectively, and su-
13	persedes other rules only to the extent that it
14	is inconsistent with such rules; and
15	(B) with full recognition of the constitu-
16	tional right of either House to change the rules
17	(so far as relating to the procedure of that
18	House) at any time, in the same manner, and
19	to the same extent as in the case of any other
20	rule of that House.
21	(g) DEFINITIONS.—In this section:
22	(1) APPROPRIATE CONGRESSIONAL COMMIT-
23	TEES.—The term "appropriate congressional com-
24	mittees" means the Committee on Foreign Relations

of the Senate and the Committee on Foreign Affairs
 of the House of Representatives.

3 (2) HONG KONG ECONOMIC AND TRADE OF4 FICES.—The term "Hong Kong Economic and
5 Trade Offices" has the meaning given that term in
6 section 1(e) of the Act entitled "An Act to extend
7 certain privileges, exemptions, and immunities to
8 Hong Kong Economic and Trade Offices", approved
9 June 27, 1997 (22 U.S.C. 288k).

10 SEC. 3. LIMITATION ON CONTRACTING RELATING TO HONG 11 KONG ECONOMIC AND TRADE OFFICES.

12 (a) IN GENERAL.—On and after the date of the en-13 actment of this Act, an entity of the United States Gov-14 ernment may enter into an agreement or partnership with 15 the Hong Kong Economic and Trade Offices to promote 16 tourism, culture, business, or other matters relating to 17 Hong Kong only if—

(1) the President has submitted to the Committee on Foreign Relations of the Senate and the
Committee on Foreign Affairs of the House of Representatives a certification under section 2(a)(1)(A)
that the Hong Kong Economic and Trade Offices
merit extension and application of certain privileges,
exemptions, and immunities; and

(2) a disapproval resolution under section 2(f)
 is not enacted during the 90-day period following the
 submission of that certification.

4 (b) CERTIFICATION.-

5 (1) EXISTING AGREEMENTS AND PARTNER-6 SHIPS.—Not later than 100 days after the date of 7 the enactment of this Act, any entity of the United 8 States Government or any entity that holds a cur-9 rent Federal contract with the United States Gov-10 ernment that has in effect an agreement or partner-11 ship with the Hong Kong Economic and Trade Of-12 fices, shall submit to the Secretary of State and the 13 Administrator of the General Services Administra-14 tion a certification described in paragraph (3) with 15 respect to each such agreement or partnership.

16 (2) New Agreements and Partnerships. 17 Not later than 15 days after entering into an agree-18 ment or partnership with the Hong Kong Economic 19 and Trade Offices, an entity of the United States 20 Government or an entity that holds a current Fed-21 eral contract with the United States Government 22 shall submit to the Secretary of State and the Ad-23 ministrator of the General Services Administration a 24 ertification described in paragraph (3) with respect 25 to that agreement or partnership.

1	(3) CERTIFICATION DESCRIBED.—With respect
2	to an agreement or partnership with the Hong Kong
3	Economic and Trade Offices, a certification de-
4	scribed in this paragraph is a certification that the
5	agreement or partnership does not promote efforts
6	by the Government of the Hong Kong Special Ad-
7	ministrative Region and the Government of the Peo-
8	ple's Republic of China—
9	(A) to justify the dismantling of the auton-
10	omy of Hong Kong and the freedoms and rule
11	of law guaranteed by the Sino-British Joint
12	Declaration of 1984; or
13	(B) to portray within the United States
14	the Government of the Hong Kong Special Ad-
15	ministrative Region or the Government of the
16	People's Republic of China as protecting the
17	rule of law or the human rights and civil lib-
18	erties of the people of Hong Kong.
19	(c) Hong Kong Economic and Trade Offices
20	DEFINED.—In this section, the term "Hong Kong Eco-
21	nomic and Trade Offices" has the meaning given that
22	term in section 1(c) of the Act entitled "An Act to extend
23	certain privileges, exemptions, and immunities to Hong
24	Kong Economic and Trade Offices", approved June 27,
25	1997 (22 U.S.C. 288k).

SEC. 4. POLICY OF UNITED STATES ON PROMOTION OF AU TONOMY OF GOVERNMENT OF THE HONG KONG SPECIAL ADMINISTRATIVE REGION. It is the policy of the United States—

5 (1) to ensure that entities of the United States 6 Government do not knowingly assist in the pro-7 motion of Hong Kong as a free and autonomous city 8 or the Government of the Hong Kong Special Ad-9 ministrative Region as committed to protecting the 10 human rights of the people of Hong Kong or fully 11 maintaining the rule of law required for human 12 rights and economic prosperity as long as the Sec-13 retary of State continues to certify under section 14 205(a)(1) of the United States-Hong Kong Policy 15 Act of 1992 (22 U.S.C. 5725(a)(1)) that Hong 16 Kong does not enjoy a high degree of autonomy 17 from the People's Republic of China and does not 18 warrant treatment under the laws of the United 19 States in the same manner as those laws were ap-20 plied to Hong Kong before July 1, 1997;

(2) to recognize that promotion of Hong Kong
as described in paragraph (1) should be considered
propaganda for the efforts of the People's Republic
of China to dismantle rights and freedom guaranteed to the residents of Hong Kong by the Inter-

1	national Covenant on Civil and Political Rights and
2	the Sino-British Joint Declaration of 1984;
3	(3) to ensure that entities of the United States
4	Government do not engage in or assist with propa-
5	ganda of the People's Republic of China regarding
6	Hong Kong; and
7	(4) to engage with the Government of the Hong
8	Kong Special Administrative Region, through all rel-
9	evant entities of the United States Government,
10	seeking the release of political prisoners, the end of
11	arbitrary detentions, the resumption of a free press
12	and fair and free elections open to all candidates,
13	and the restoration of an independent judiciary.
14	SECTION 1. SHORT TITLE.
15	This Act may be cited as the "Hong Kong Economic
16	and Trade Office (HKETO) Certification Act".
17	SEC. 2. DETERMINATION ON WHETHER TO EXTEND CER-
18	TAIN PRIVILEGES, EXEMPTIONS, AND IMMU-
19	NITIES TO THE HONG KONG ECONOMIC AND
20	TRADE OFFICES IN THE UNITED STATES.
21	(a) Determination Required.—Not later than 30
22	days after the date of the enactment of this Act, and there-
23	after as part of each certification required by the Secretary
24	of State under section 205(a)(1)(A) of the United States-
25	Hong Kong Policy Act of 1992 (22 U.S.C. 5725(a)(1)(A)),

the Secretary of State shall, as part of such certification, 1 2 include a separate determination that— 3 (1) the Hong Kong Economic and Trade Of-4 fices— 5 (A) merit extension and application of the 6 privileges, exemptions, and immunities specified 7 in subsection (b): or 8 (B) no longer merit extension and applica-9 tion of the privileges, exemptions, and immuni-10 ties specified in subsection (b); and 11 (2) a detailed report justifying that determina-12 tion, which may include considerations related to United States national security interests. 13 14 PRIVILEGES, EXEMPTIONS, AND IMMUNITIES (b)15 SPECIFIED.—The privileges, exemptions, and immunities specified in this subsection are the privileges, exemptions, 16 and immunities extended and applied to the Hong Kong 17 Economic and Trade Offices under section 1 of the Act enti-18 tled "An Act to extend certain privileges, exemptions, and 19 immunities to Hong Kong Economic and Trade Offices", 20 21 approved June 27, 1997 (22 U.S.C. 288k). 22 (c) EFFECT OF DETERMINATION.— 23 (1) TERMINATION.—If the Secretary of State de-24 termines under subsection (a)(1)(B) that the Hong 25 Kong Economic and Trade Offices no longer merit ex-

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1 tension and application of the privileges, exemptions, 2 and immunities specified in subsection (b), the Hong 3 Kong Economic and Trade Offices shall terminate op-4 erations not later than 180 days after the date on 5 which that determination is delivered to the appro-6 priate congressional committees, as part of the certifi-7 cation required under section 205(a)(1)(A) of the 8 United States-Hong Kong Policy Act of 1992 (22) 9 U.S.C. 5725(a)(1)(A)).10 (2) CONTINUED OPERATIONS.—If the Secretary 11 of State determines under subsection (a)(1)(A) that 12 the Hong Kong Economic and Trade Offices merit ex-13 tension and application of the privileges, exemptions, 14 and immunities specified in subsection (b), the Hong 15 Kong Economic and Trade Offices may continue op-16 erations for the one-year period following the date of

18 *until the next certification required under section*

the certification that includes that determination or

19 205(a)(1)(A) of the United States-Hong Kong Policy

20 Act of 1992 (22 U.S.C. 5725(a)(1)(A)) is submitted,

21 whichever occurs first, unless a disapproval resolution

22 is enacted under subsection (d).

23 (d) CONGRESSIONAL REVIEW.—

1	
1	(1) DISAPPROVAL RESOLUTION.—In this sub-
2	section, the term "disapproval resolution" means only
3	a joint resolution of either House of Congress—
4	(A) the title of which is the following: "A
5	joint resolution disapproving the determination
6	by the President that the Hong Kong Economic
7	and Trade Offices continue to merit extension
8	and application of certain privileges, exemp-
9	tions, and immunities."; and
10	(B) the sole matter after the resolving clause
11	of which is the following: "Congress disapproves
12	of the determination by the Secretary of State
13	under section 2(a)(1)(A) of the Hong Kong Eco-
14	nomic and Trade Office (HKETO) Certification
15	Act that the Hong Kong Economic and Trade
16	Offices merit extension and application of cer-
17	tain privileges, exemptions, and immunities, on
18	", with the blank space being filled with
19	the appropriate date.
20	(2) INTRODUCTION.—A disapproval resolution
21	may be introduced—
22	(A) in the House of Representatives, by the
23	majority leader or the minority leader; and

1	(B) in the Senate, by the majority leader
2	(or the majority leader's designee) or the minor-
3	ity leader (or the minority leader's designee).
4	(e) DEFINITIONS.—In this section:
5	(1) APPROPRIATE CONGRESSIONAL COMMIT-
6	TEES.—The term "appropriate congressional commit-
7	tees" means the Committee on Foreign Relations of
8	the Senate and the Committee on Foreign Affairs of
9	the House of Representatives.
10	(2) Hong kong economic and trade of-
11	FICES.—The term "Hong Kong Economic and Trade
12	Offices" has the meaning given that term in section
13	1(c) of the Act entitled "An Act to extend certain
14	privileges, exemptions, and immunities to Hong Kong
15	Economic and Trade Offices", approved June 27,
16	1997 (22 U.S.C. 288k).
17	SEC. 3. LIMITATION ON CONTRACTING RELATING TO HONG
18	KONG ECONOMIC AND TRADE OFFICES.
19	(a) IN GENERAL.—On and after the date of the enact-
20	ment of this Act, an entity of the United States Government
21	may enter into an agreement or partnership with the Hong
22	Kong Economic and Trade Offices to promote tourism, cul-
23	ture, business, or other matters relating to Hong Kong only
24	if—

1	(1) the Secretary of State has submitted to the
2	Committee on Foreign Relations of the Senate and the
3	Committee on Foreign Affairs of the House of Rep-
4	resentatives a determination under section $2(a)(1)(A)$
5	that the Hong Kong Economic and Trade Offices
6	merit extension and application of certain privileges,
7	exemptions, and immunities;
8	(2) a disapproval resolution under section $2(d)$
9	is not enacted during the 90-day period following the
10	submission of that determination; and
11	(3) the agreement or partnership does not pro-
12	mote efforts by the Government of the Hong Kong
13	Special Administrative Region and the Government
14	of the People's Republic of China—
15	(A) to justify the dismantling of the auton-
16	omy of Hong Kong and the freedoms and rule of
17	law guaranteed by the Sino-British Joint Dec-
18	laration of 1984; and
19	(B) to portray within the United States the
20	Government of the Hong Kong Special Adminis-
21	trative Region or the Government of the People's
22	Republic of China as protecting the rule of law
23	or the human rights and civil liberties of the peo-
24	ple of Hong Kong.

(b) HONG KONG ECONOMIC AND TRADE OFFICES DE FINED.—In this section, the term "Hong Kong Economic
 and Trade Offices" has the meaning given that term in sec tion 1(c) of the Act entitled "An Act to extend certain privi leges, exemptions, and immunities to Hong Kong Economic
 and Trade Offices", approved June 27, 1997 (22 U.S.C.
 288k).

8 SEC. 4. POLICY OF UNITED STATES ON PROMOTION OF AU9 TONOMY OF GOVERNMENT OF THE HONG 10 KONG SPECIAL ADMINISTRATIVE REGION.

11 It is the policy of the United States—

12 (1) to ensure that entities of the United States 13 Government do not knowingly assist in the promotion 14 of Hong Kong as a free and autonomous city or the 15 Government of the Hong Kong Special Administra-16 tive Region as committed to protecting the human 17 rights of the people of Hong Kong or fully maintain-18 ing the rule of law required for human rights and 19 economic prosperity as long as the Secretary of State 20 continues to determine under section 205(a)(1) of the 21 United States-Hong Kong Policy Act of 1992 (22) 22 U.S.C. 5725(a)(1) that Hong Kong does not enjoy a 23 high degree of autonomy from the People's Republic 24 of China and does not warrant treatment under the 25 laws of the United States in the same manner as

1	those laws were applied to Hong Kong before July 1
2	1997;

3 (2) to recognize that promotion of Hong Kong as
4 described in paragraph (1) should be considered prop5 aganda for the efforts of the People's Republic of
6 China to dismantle rights and freedom guaranteed to
7 the residents of Hong Kong by the International Cov8 enant on Civil and Political Rights and the Sino9 British Joint Declaration of 1984;

10 (3) to ensure that entities of the United States
11 Government do not engage in or assist with propa12 ganda of the People's Republic of China regarding
13 Hong Kong; and

(4) to engage with the Government of the Hong
Kong Special Administrative Region, through all relevant entities of the United States Government, seeking the release of political prisoners, the end of arbitrary detentions, the resumption of a free press and
fair and free elections open to all candidates, and the
restoration of an independent judiciary.