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[Report No. 119–___]

To require the executive branch to develop a whole-of-government strategy to disrupt growing cooperation among the People's Republic of China, the Russian Federation, the Islamic Republic of Iran, and the Democratic People's Republic of Korea, which are the foremost adversaries of the United States, and mitigate the risks posed to the United States.

IN THE SENATE OF THE UNITED STATES

May 22, 2025

Mr. COONS (for himself and Mr. MCCORMICK) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

____ (legislative day, ______

Reported by Mr. RISCH, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To require the executive branch to develop a whole-of-government strategy to disrupt growing cooperation among the People's Republic of China, the Russian Federation, the Islamic Republic of Iran, and the Democratic People's Republic of Korea, which are the foremost adversaries of the United States, and mitigate the risks posed to the United States.

1 Be it enacted by the Senate and House of Representa-2 tives of the United States of America in Congress assembled, 3 **SECTION 1. SHORT TITLE.** This Act may be eited as the "Defending Inter-4 5 national Security by Restricting Unacceptable Partnerships and Tactics Act" or "DISRUPT Act". 6 7 SEC. 2. FINDINGS. 8 Congress makes the following findings: 9 (1) The People's Republic of China, the Rus-10 sian Federation, the Islamic Republic of Iran, and 11 the Democratic People's Republic of Korea are each 12 considered-13 (A) a foreign adversary (as defined in see-14 tion 825(d) of the National Defense Authoriza-15 tion Act for Fiscal Year 2024 (Public Law 16 118-31; 137 Stat. 322; 46 U.S.C. 50309 17 note)); 18 (B) a country of risk (as defined in section 19 6432(a) of the Servicemember Quality of Life 20 Improvement and National Defense Authoriza-21 tion Act for Fiscal Year 2025 (Public Law 22 118-159; 138 Stat. 2488; 42 U.S.C. 7144b 23 note)) for purposes of assessing counterintel-24 ligence risks posed by certain visitors to Na-25 tional Laboratories;

1(C) a foreign country of concern (as de-2fined in section 10612(a) of the Research and3Development, Competition, and Innovation Act4(Public Law 117-167; 136 Stat. 1635; 42)5U.S.C. 19221 note));

6 (D) a covered foreign country (as defined 7 in section 164 of the Servicemember Quality of 8 Life Improvement and National Defense Au-9 thorization Act for Fiscal Year 2025 (Public 10 Law 118-159; 138 Stat. 1818; 10 U.S.C. 4651 11 note prec.)) for purposes of a prohibition on op-12 eration, procurement, and contracting relating 13 to foreign-made light detection and ranging 14 technology; and

15 (E) a covered foreign country (as defined
16 in section 1622 of the National Defense Au17 thorization Act for Fiscal Year 2022 (Public
18 Law 117-81; 135 Stat. 2086; 10 U.S.C. 421
19 note prec.)) for purposes of a strategy and plan
20 to implement certain defense intelligence re21 forms.

22 (2) According to the 2025 Intelligence Commu 23 nity Annual Threat Assessment, the United States
 24 faces an increasingly contested and dangerous global

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1	landscape as the four adversaries named in para-
2	graph (1) deepen cooperation in a manner that—
3	(A) reinforces threats posed by each such
4	adversary individually; and
5	(B) poses new challenges to the strength
6	and power of the United States globally.
7	(3) Much of the cooperation referred to in para-
8	graph (3) is occurring bilaterally, as the People's
9	Republic of China, the Russian Federation, the Is-
10	lamic Republic of Iran, and the Democratic People's
11	Republic of Korea strengthen diplomatic, economic,
12	and military ties in accordance with bilateral agree-
13	ments, which include—
14	(A) the Treaty on Friendship, Cooperation
15	and Mutual Assistance between China and the
16	Democratic People's Republic of Korea, signed
17	at Beijing July 11, 1961;
18	(B) the Joint Statement on Comprehensive
19	Strategic Partnership between the Islamic Re-
20	public of Iran and the People's Republic of
21	
	China, issued on March 27, 2021;
22	China, issued on March 27, 2021; (C) the Joint Statement of the Russian
22 23	

1	and Global Sustainable Development, issued on
2	February 4, 2022;
3	(D) the Treaty on Comprehensive Stra-
4	tegic Partnership between the Russian Federa-
5	tion and the Democratic People's Republic of
6	Korea, signed at Pyongyang June 18, 2024;
7	(E) the Iranian-Russian Treaty on Com-
8	prehensive Strategic Partnership, signed at
9	Moscow January 17, 2025; and
10	(F) traditional relations of friendship and
11	cooperation between the Islamic Republic of
12	Iran and the Democratic People's Republic of
13	Korea.
14	(4) The most concerning forms of such coopera-
15	tion with respect to the interests of the United
16	States occur bilaterally in the realm of defense co-
17	operation. Examples include the following:
18	(A) The transfer and sharing of weapons
19	and munitions. Since 2022, the Islamic Repub-
20	lie of Iran has supplied the Russian Federation
21	with drones and ballistic missiles, and the
22	Democratic People's Republic of Korea has pro-
23	vided artillery ammunition and ballistic mis-
24	siles. Likewise, the Russian Federation has
25	agreed to provide the Islamic Republic of Iran

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with Su-35 fighter jets and air defense assistance.

3 (B) The transfer and sharing of dual-use 4 technologies and capabilities. Dual-use goods 5 supplied by the People's Republic of China have 6 enabled the Russian Federation to continue de-7 fense production in the face of wide-ranging 8 sanctions and export controls intended to pre-9 vent the Russian Federation from accessing the 10 necessary components to fuel its defense indus-11 try. In turn, reporting indicates that the Rus-12 sian Federation has provided technical expertise 13 on satellite technology to the Democratic Peo-14 ple's Republic of Korea and is working closely with the People's Republic of China on air de-15 16 fense and submarine technology.

17 (C) Joint military activities and exercises. 18 The military forces of the Democratic People's 19 Republic of Korea are actively participating in 20 the Russian Federation's invasion of Ukraine, 21 and joint military exercises between the Peo-22 ple's Republic of China and the Russian Fed-23 eration are expanding in scope, scale, and geographic reach, including in close proximity to 24 25 territory of the United States.

1 (D) Coordination on disinformation and 2 evber operations, including coordinated mes-3 saging aimed at denigrating and isolating the 4 United States internationally. 5 (5) Adversaries of the United States are also 6 cooperating in a manner that may circumvent 7 United States and multilateral economic tools. Ex-8 amples include the following: 9 (A) The continued purchase by the Peo-10 ple's Republic of China of oil from the Islamic 11 Republic of Iran despite sanctions imposed by 12 the Treasury of the United States on oil from 13 the Islamic Republic of Iran. 14 (B) The veto by the Russian Federation 15 of, and abstention by the People's Republic of 16 China in a vote on, a United Nations Security 17 Council resolution relating to monitoring United 18 Nations Security Council-levied sanctions on the 19 Democratic People's Republic of Korea. 20 (6) Adversaries of the United States are cooper-21 ating multilaterally in international institutions such 22 as the United Nations and through expanded multi-23 lateral groupings, such as the Brazil-Russia-India-China-South Africa group (commonly known as 24

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1	"BRICS"), to isolate and erode the influence of the
2	United States.
3	(7) Such increased cooperation and alignment
4	among the People's Republic of China, the Russian
5	Federation, the Islamic Republic of Iran, and the
6	Democratic People's Republic of Korea, to an un-
7	precedented extent, poses a significant threat to
8	United States interests and national security.
9	(8) Such increasing alignment—
10	(A) allows each such adversary to mod-
11	ernize its military more quickly than previously
12	anticipated;
13	(B) enables unforeseen breakthroughs in
14	capabilities through the sharing among such ad-
15	versaries of critical military technologies, which
16	could erode the technological edge of the United
17	States Armed Forces;
18	(C) presents increasing challenges to strat-
19	egies of isolation or containment against such
20	individual adversaries, since the People's Re-
21	public of China, the Russian Federation, the Is-
22	lamic Republic of Iran, and the Democratic
23	People's Republic of Korea now provide critical
24	lifelines to each other;

1	(D) threatens the effectiveness of United
2	States economic tools, as such adversaries co-
3	operate to evade United States sanctions and
4	export controls and seek to establish alternative
5	payment mechanisms that do not require trans-
6	actions in United States dollars; and
7	(E) increases the chances of United States
8	conflict or tensions with any one of such adver-
9	saries drawing in another, thereby posing a
10	greater risk that the United States will have to
11	contend with simultaneous threats from such
12	adversaries in one or more theaters.
13	SEC. 3. STATEMENT OF POLICY.
14	It is the policy of the United States—
15	(1) to disrupt or frustrate the most dangerous
16	aspects of cooperation between and among the Peo-
17	ple's Republic of China, the Russian Federation, the
18	Islamic Republic of Iran, and the Democratic Peo-
19	ple's Republic of Korea, including by using the
20	
-0	threat of sanctions and export controls, bringing
21	threat of sanctions and export controls, bringing such cooperation to light, and sharing information
21	such cooperation to light, and sharing information
21 22	such cooperation to light, and sharing information with United States allies and partners who may—

1	(2) to constrain such grouping from expanding
2	its footprint or capabilities across the world; and
3	(3) to prepare for the increasing likelihood that
4	the United States could face simultaneous challenges
5	or conflict with multiple such adversaries in multiple
6	theaters, including by bolstering deterrence across
7	all priority theaters.
8	SEC. 4. TASK FORCES AND REPORTS.
9	(a) Task Forces on Adversary Alignment.—
10	(1) IN GENERAL.—Not later than 60 days after
11	the date of the enactment of this Act, the Secretary
12	of State, the Secretary of Defense, the Secretary of
13	the Treasury, the Secretary of Commerce, the Direc-
14	tor of National Intelligence, and the Director of the
15	Central Intelligence Agency shall each—
16	(A) establish a task force on adversary
17	alignment; and
18	(B) designate a point of contact on adver-
19	sary alignment, who shall serve as the head of
20	the task force for the applicable department, of-
21	fice, or agency.
22	(2) Requirements.—Each task force estab-
23	lished pursuant to paragraph (1) shall—
24	(Λ) comprise—

1	(i) subject matter experts covering
2	each of—
3	(I) the People's Republic of
4	China;
5	(II) the Russian Federation;
6	(III) the Islamic Republic of
7	Iran; and
8	(IV) the Democratic People's Re-
9	public of Korea;
10	(ii) representatives covering all core
11	functions of the department, office, or
12	agency of the Secretary or Director estab-
13	lishing the task force; and
14	(iii) a mix of analysts, operators, and
15	senior management;
16	(B) ensure that the task force members
17	have the requisite security elearances and ac-
18	cess to critical compartmented information
19	streams necessary to assess and understand the
20	full scope of adversary cooperation, including
21	how events in one theater might trigger actions
22	in another; and
23	(C) not later than 180 days after the date
24	of the enactment of this Act, submit to the Sec-
25	retary or Director who established the task

1	force, and to the appropriate committees of
2	Congress, a report—
3	(i) evaluating the impact of adversary
4	alignment on the relevant operations car-
5	ried out by the individual department, of-
6	fice, or agency of the task force; and
7	(ii) putting forth recommendations for
8	such organizational changes as the task
9	force considers necessary to ensure the de-
10	partment, office, or agency of the task
11	force is well positioned to routinely evalu-
12	ate and respond to the rapidly evolving na-
13	ture of adversary cooperation and the at-
14	tendant risks.
15	(3) Quarterly interagency meeting.—Not
16	less frequently than quarterly, the heads of the task
17	forces established under this section shall meet to
18	discuss findings, problems, and next steps with re-
19	spect to adversary alignment.
20	(b) Report on Nature, Trajectory, and Risks
21	of Bilateral Cooperation Between, and Multilat-
22	ERAL COOPERATION AMONG, ADVERSARIES OF THE
23	UNITED STATES.—
24	(1) IN GENERAL. Not later than 60 days after
25	the date of the enactment of this Act, the Director

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1	of National Intelligence, in coordination with the
2	head of any Federal agency the Director considers
3	appropriate, shall submit to the President, any Fed-
4	eral officer of Cabinet-level rank the Director con-
5	siders appropriate, and the appropriate committees
6	of Congress, a report on bilateral and multilateral
7	cooperation among adversaries of the United States
8	and the resulting risks of such cooperation.
9	(2) ELEMENTS.—The report required by para-
10	graph (1) shall include the following:
11	(A) A description of the current nature
12	and extent of bilateral or multilateral coopera-
13	tion among the People's Republic of China, the
14	Russian Federation, the Islamic Republic of
15	Iran, and the Democratic People's Republic of
16	Korea across the diplomatic, information, mili-
17	tary, and economic spheres, and an assessment
18	of the advantages that accrue to each such ad-
19	versary from such cooperation.
20	(B) An assessment of the trajectory for co-
21	operation among the adversaries described in
22	subparagraph (A) during the 5-year period be-
23	ginning on the date on which the report is sub-
24	mitted.

1	(C) An outline of the risks to the United
2	States and allied diplomatic, military, intel-
3	ligence, and economic operations, and broader
4	security interests around the world, including
5	the following:
6	(i) The risk of technology transfer
7	dramatically increasing the military capa-
8	bilities of adversaries of the United States
9	and its impact on the relative balance of
10	United States and allied capabilities as
11	compared to that of the adversary.
12	(ii) The risk posed to the United
13	States by efforts made by adversaries to
14	establish alternate payment systems, in
15	particular with respect to the dominance of
16	the United States dollar and the effective-
17	ness of United States sanctions and export
18	control tools.
19	(iii) The risk that an adversary of the
20	United States might assist or otherwise en-
21	able another adversary of the United
22	States in the event that one or more adver-
23	saries become party to a conflict with the
24	United States.

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1	(iv) The risk that adversary coopera-
2	tion poses a growing threat to United
3	States intelligence collection efforts.
4	(D) An evaluation of the vulnerabilities
5	and tension points within such adversary bilat-
6	eral or multilateral relationships, and an assess-
7	ment of the likely effect of efforts by the United
8	States to separate adversaries.
9	(3) FORM.—The report submitted pursuant to
10	paragraph (1) shall be submitted in classified form.
11	(c) Report on Strategic Approach.—
12	(1) IN GENERAL.—Not later than 180 days
13	after the date of the enactment of this Act, the Sec-
14	retary of State and the Secretary of Defense, in con-
15	sultation with the Secretary of the Treasury, the
16	Secretary of Commerce, the Director of National In-
17	telligence, and the Director of the Central Intel-
18	ligence Agency, shall submit to the appropriate com-
19	mittees of Congress a report outlining the strategie
20	approach of the United States to adversary align-
21	ment and the necessary steps to disrupt, frustrate,
22	constrain, and prepare for adversary cooperation
23	during the two-year period beginning on the date of
24	the enactment of this Act.

1	(2) ELEMENTS.—The report required by para-
2	graph (1) shall include the following:
3	(A) A detailed description of the methods
4	and tools available to the United States to dis-
5	rupt the most dangerous elements of adversary
6	cooperation, including the growing connectivity
7	between the defense industrial bases of each ad-
8	versary.
9	(B) A timeline for using diplomatic en-
10	gagement and intelligence diplomacy—
11	(i) to educate allies and partners
12	about the increasing risk of adversary
13	alignment; and
14	(ii) to secure the support of allies and
15	partners in combating adversary align-
16	ment.
17	(C) A plan for ensuring the integrity of
18	United States methods of economic statecraft,
19	including an assessment of the efficiency of the
20	United States sanctions and export control en-
21	forcement apparatus and any accompanying
22	resourcing requirements.
23	(D) A clear plan to bolster deterrence
24	within the priority theaters of the Indo-Pacific
25	region, Europe, and the Middle East by—

1	(i) increasing United States and allied
2	munitions stockpiles, particularly such
3	stockpiles that are most critical for sup-
4	porting frontline partners such as Israel,
5	Taiwan, and Ukraine in the event of ag-
6	gression by a United States adversary;
7	(ii) facilitating collaborative efforts
8	with allies for the co-production, co-main-
9	tenance, and co-sustainment of critical mu-
10	nitions and platforms required by the
11	United States and allies and partners of
12	the United States in the event of a future
13	conflict with the People's Republic of
14	China, the Russian Federation, the Islamic
15	Republic of Iran, or the Democratic Peo-
16	ple's Republic of Korea; and
17	(iii) more effectively using funding
18	through the United States Foreign Mili-
19	tary Financing program to support allied
20	and partner domestic defense production
21	that can contribute to deterrence in each
22	such priority theater.
23	(E) A plan for digitizing and updating
24	war-planning tools of the Department of De-

25 fense not later than 1 year after the date on

1 which the report is submitted to ensure that 2 United States war planners are better equipped 3 to update and modify war plans in the face of 4 rapidly evolving information on adversary co-5 operation. 6 (F) An assessment of the capability gaps 7 and vulnerabilities the United States would face 8 in deterring an adversary in the event that the 9 United States is engaged in a conflict with an-10 other adversary, and a plan to work with allies 11 and partners to address such gaps and 12 vulnerabilities. 13 (3) FORM.—The report required by paragraph 14 (1) shall be submitted in classified form. 15 (d) Appropriate Committees of Congress De-FINED.—In this section, the term "appropriate commit-16 tees of Congress" means 17 18 (1) the Committee on Armed Services, the Se-19 lect Committee on Intelligence, the Committee on 20 Foreign Relations, the Committee on Appropria-21 tions, the Committee on Banking, Housing, and 22 Urban Affairs, and the Committee on Commerce, 23 Science, and Transportation of the Senate; and (2) the Committee on Armed Services, the Per-24

25 manent Select Committee on Intelligence, the Com-

1 mittee on Foreign Affairs, the Committee on Appro-2 priations, the Committee on Financial Services, and 3 the Committee on Energy and Commerce of the 4 House of Representatives. 5 SECTION 1. SHORT TITLE. This Act may be cited as the "Defending International 6 Security by Restricting Unacceptable Partnerships and 7 8 Tactics Act" or "DISRUPT Act". 9 SEC. 2. FINDINGS. 10 Congress makes the following findings: 11 (1) The People's Republic of China, the Russian 12 Federation, the Islamic Republic of Iran, and the 13 Democratic People's Republic of Korea are each con-14 sidered— 15 (A) a foreign adversary (as defined in sec-16 tion 825(d) of the National Defense Authoriza-17 tion Act for Fiscal Year 2024 (Public Law 118– 18 31; 137 Stat. 322; 46 U.S.C. 50309 note)); 19 (B) a country of risk (as defined in section 20 6432(a) of the Servicemember Quality of Life

- 21 Improvement and National Defense Authoriza-
- 22 tion Act for Fiscal Year 2025 (Public Law 118-
- 159; 138 Stat. 2488; 42 U.S.C. 7144b note)) for 24 purposes of assessing counterintelligence risks

1	posed by certain visitors to National Labora-
2	tories;
3	(C) a foreign country of concern (as defined
4	in section 10612(a) of the Research and Develop-
5	ment, Competition, and Innovation Act (Public
6	Law 117–167; 136 Stat. 1635; 42 U.S.C. 19221
7	note));
8	(D) a covered foreign country (as defined in
9	section 164 of the Servicemember Quality of Life
10	Improvement and National Defense Authoriza-
11	tion Act for Fiscal Year 2025 (Public Law
12	118159; 138 Stat. 1818; 10 U.S.C. 4651 note
13	prec.)) for purposes of a prohibition on oper-
14	ation, procurement, and contracting relating to
15	foreign-made light detection and ranging tech-
16	nology; and
17	(E) a covered foreign country (as defined in
18	section 1622 of the National Defense Authoriza-
19	tion Act for Fiscal Year 2022 (Public Law
20	11781; 135 Stat. 2086; 10 U.S.C. 421 note
21	prec.)) for purposes of a strategy and plan to
22	implement certain defense intelligence reforms.
23	(2) According to the 2025 Intelligence Commu-
24	nity Annual Threat Assessment, the United States
25	faces an increasingly contested and dangerous global

1	landscape as the four adversaries named in para-
2	graph (1) deepen cooperation in a manner that—
3	(A) reinforces threats posed by each such
4	adversary individually; and
5	(B) poses new challenges to the strength and
6	power of the United States globally.
7	(3) Much of the cooperation referred to in para-
8	graph (2) is occurring bilaterally, as the People's Re-
9	public of China, the Russian Federation, the Islamic
10	Republic of Iran, and the Democratic People's Repub-
11	lic of Korea strengthen diplomatic, economic, and
12	military ties in accordance with bilateral agreements,
13	which include—
14	(A) the Treaty on Friendship, Cooperation
15	and Mutual Assistance between China and the
16	Democratic People's Republic of Korea, signed at
17	Beijing July 11, 1961;
18	(B) the Joint Statement on Comprehensive
19	Strategic Partnership between the Islamic Re-
20	public of Iran and the People's Republic of
21	China, issued on March 27, 2021;
22	(C) the Joint Statement of the Russian Fed-
23	eration and the People's Republic of China on
24	International Relations Entering a New Era

1	and Global Sustainable Development, issued on
2	February 4, 2022;
3	(D) the Treaty on Comprehensive Strategic
4	Partnership between the Russian Federation and
5	the Democratic People's Republic of Korea,
6	signed at Pyongyang June 18, 2024;
7	(E) the Iranian-Russian Treaty on Com-
8	prehensive Strategic Partnership, signed at Mos-
9	cow January 17, 2025; and
10	(F) traditional relations of friendship and
11	cooperation between the Islamic Republic of Iran
12	and the Democratic People's Republic of Korea.
13	(4) The most concerning forms of such coopera-
14	tion with respect to the interests of the United States
15	occur bilaterally in the realm of defense cooperation.
16	Examples include the following:
17	(A) The transfer and sharing of weapons
18	and munitions. Since 2022, the Islamic Republic
19	of Iran has supplied the Russian Federation
20	with drones and ballistic missiles, and the Demo-
21	cratic People's Republic of Korea has provided
22	artillery ammunition and ballistic missiles.
23	Likewise, the Russian Federation has agreed to
24	provide the Islamic Republic of Iran with Su-
25	35 fighter jets and air defense assistance.

1 (B) The transfer and sharing of dual-use 2 technologies and capabilities. Dual-use goods 3 supplied by the People's Republic of China have 4 enabled the Russian Federation to continue de-5 fense production in the face of wide-ranging 6 sanctions and export controls intended to prevent 7 the Russian Federation from accessing the nec-8 essary components to fuel its defense industry. In 9 turn, reporting indicates that the Russian Federation has provided technical expertise on sat-10 11 ellite technology to the Democratic People's Re-12 public of Korea and is working closely with the 13 People's Republic of China on air defense and 14 submarine technology. 15 (C) Joint military activities and exercises. 16 The military forces of the Democratic People's 17 Republic of Korea are actively participating in 18 the Russian Federation's invasion of Ukraine, 19 and joint military exercises between the People's 20 Republic of China and the Russian Federation 21 are expanding in scope, scale, and geographic 22 reach, including in close proximity to territory 23 of the United States. (D) Coordination on disinformation and 24

(D) Coordination on disinformation and
 cyber operations, including coordinated mes-

1	saging aimed at denigrating and isolating the
2	United States internationally.
3	(5) Adversaries of the United States are also co-
4	operating in a manner that may circumvent United
5	States and multilateral economic tools. Examples in-
6	clude the following:
7	(A) The continued purchase by the People's
8	Republic of China of oil from the Islamic Repub-
9	lic of Iran despite sanctions imposed by the
10	Treasury of the United States on oil from the Is-
11	lamic Republic of Iran.
12	(B) The veto by the Russian Federation of,
13	and abstention by the People's Republic of China
14	in a vote on, a United Nations Security Council
15	resolution relating to monitoring United Nations
16	Security Council-levied sanctions on the Demo-
17	cratic People's Republic of Korea.
18	(6) Adversaries of the United States are cooper-
19	ating multilaterally in international institutions such
20	as the United Nations and through expanded multi-
21	lateral groupings, such as the Brazil-Russia-India-
22	China-South Africa group (commonly known as
23	"BRICS"), to isolate and erode the influence of the
24	United States.

1	(7) Such increased cooperation and alignment
2	among the People's Republic of China, the Russian
3	Federation, the Islamic Republic of Iran, and the
4	Democratic People's Republic of Korea, to an unprec-
5	edented extent, poses a significant threat to United
6	States interests and national security.
7	(8) Such increasing alignment—
8	(A) allows each such adversary to modernize
9	its military more quickly than previously antici-
10	pated;
11	(B) enables unforeseen breakthroughs in ca-
12	pabilities through the sharing among such adver-
13	saries of critical military technologies, which
14	could erode the technological edge of the United
15	States Armed Forces;
16	(C) presents increasing challenges to strate-
17	gies of isolation or containment against such in-
18	dividual adversaries, since the People's Republic
19	of China, the Russian Federation, the Islamic
20	Republic of Iran, and the Democratic People's
21	Republic of Korea now provide critical lifelines
22	to each other;
23	(D) threatens the effectiveness of United
24	States economic tools, as such adversaries cooper-
25	ate to evade United States sanctions and export

1	controls and seek to establish alternative pay-
2	ment mechanisms that do not require trans-
3	actions in United States dollars; and
4	(E) increases the chances of United States
5	conflict or tensions with any one of such adver-
6	saries drawing in another, thereby posing a
7	greater risk that the United States will have to
8	contend with simultaneous threats from such ad-
9	versaries in one or more theaters.
10	SEC. 3. STATEMENT OF POLICY.
11	It is the policy of the United States—
12	(1) to disrupt or frustrate the most dangerous as-
13	pects of cooperation between and among the People's
14	Republic of China, the Russian Federation, the Is-
15	lamic Republic of Iran, and the Democratic People's
16	Republic of Korea, including by using the threat of
17	sanctions and export controls, bringing such coopera-
18	tion to light, and sharing information with United
19	States allies and partners who may—
20	(A) share the concerns and objectives of the
21	United States; and
22	(B) have influence over such adversaries;
23	(2) to constrain such grouping from expanding
24	its footprint or capabilities across the world; and

1 (3) to prepare for the increasing likelihood that 2 the United States could face simultaneous challenges 3 or conflict with multiple such adversaries in multiple theaters, including by bolstering deterrence across all 4 5 priority theaters. 6 SEC. 4. TASK FORCES AND REPORTS. 7 (a) TASK FORCES ON ADVERSARY ALIGNMENT.— 8 (1) IN GENERAL.—Not later than 60 days after 9 the date of the enactment of this Act, the Secretary of 10 State, the Secretary of Defense, the Secretary of the 11 Treasury, the Secretary of Commerce, the Director of 12 National Intelligence, and the Director of the Central 13 Intelligence Agency shall each— 14 (A) establish a task force on adversary alignment; and 15 16 (B) designate a point of contact on adver-17 sary alignment, who shall serve as the head of 18 the task force for the applicable department, of-

fice, or agency.

20 (2) REQUIREMENTS.—Each task force established
21 pursuant to paragraph (1) shall—

22 (A) comprise—

23 (i) subject matter experts covering each

24 of—

25 (I) the People's Republic of China;

	20
1	(II) the Russian Federation;
2	(III) the Islamic Republic of Iran;
3	and
4	(IV) the Democratic People's Re-
5	public of Korea;
6	(ii) representatives covering all core
7	functions of the department, office, or agen-
8	cy of the Secretary or Director establishing
9	the task force; and
10	(iii) a mix of analysts, operators, and
11	senior management;
12	(B) ensure that the task force members have
13	the requisite security clearances and access to
14	critical compartmented information streams nec-
15	essary to assess and understand the full scope of
16	adversary cooperation, including how events in
17	one theater might trigger actions in another; and
18	(C) not later than 180 days after the date
19	of the enactment of this Act, submit to the Sec-
20	retary or Director who established the task force,
21	and to the appropriate committees of Congress,
22	a report—
23	(i) evaluating the impact of adversary
24	alignment on the relevant operations car-

1	ried out by the individual department, of-
2	fice, or agency of the task force; and
3	(ii) putting forth recommendations for
4	such organizational changes as the task
5	force considers necessary to ensure the de-
6	partment, office, or agency of the task force
7	is well positioned to routinely evaluate and
8	respond to the rapidly evolving nature of
9	adversary cooperation and the attendant
10	risks.
11	(3) QUARTERLY INTERAGENCY MEETING.—Not
12	less frequently than quarterly, the heads of the task
13	forces established under this section shall meet to dis-
14	cuss findings, problems, and next steps with respect to
15	adversary alignment.
16	(b) Report on Nature, Trajectory, and Risks of
17	BILATERAL COOPERATION BETWEEN, AND MULTILATERAL
18	COOPERATION AMONG, ADVERSARIES OF THE UNITED
19	States.—
20	(1) IN GENERAL.—Not later than 60 days after
21	the date of the enactment of this Act, the Director of
22	National Intelligence, in coordination with the head
23	of any Federal agency the Director considers appro-
24	priate, shall submit to the President, any Federal offi-
25	cer of Cabinet-level rank the Director considers appro-

1	priate, and the appropriate committees of Congress, a
2	report on bilateral and multilateral cooperation
3	among adversaries of the United States and the re-
4	sulting risks of such cooperation.
5	(2) ELEMENTS.—The report required by para-
6	graph (1) shall include the following:
7	(A) A description of the current nature and
8	extent of bilateral or multilateral cooperation
9	among the People's Republic of China, the Rus-
10	sian Federation, the Islamic Republic of Iran,
11	and the Democratic People's Republic of Korea
12	across the diplomatic, information, military,
13	and economic spheres, and an assessment of the
14	advantages that accrue to each adversary from
15	such cooperation.
16	(B) An assessment of the trajectory for co-
17	operation among the adversaries described in
18	subparagraph (A) during the 5-year period be-
19	ginning on the date on which the report is sub-
20	mitted.
21	(C) An outline of the risks to the United
22	States and allied diplomatic, military, intel-
23	ligence, and economic operations, and broader
24	security interests around the world, including
25	the following:

1	(i) The risk of technology transfers
2	dramatically increasing the military capa-
3	bilities of adversaries of the United States
4	and the impact on the relative balance of
5	United States and allied capabilities as
6	compared to that of the adversary.
7	(ii) The risk posed to the United States
8	by efforts made by adversaries to establish
9	alternate payment systems, in particular
10	with respect to the dominance of the United
11	States dollar and the effectiveness of United
12	States sanctions and export control tools.
13	(iii) The risk that an adversary of the
14	United States might assist or otherwise en-
15	able another adversary of the United States
16	in the event that one or more adversaries
17	become party to a conflict with the United
18	States.
19	(iv) The risk that adversary coopera-
20	tion poses a growing threat to United States
21	intelligence collection efforts.
22	(D) An evaluation of the vulnerabilities and
23	tension points within such adversary bilateral or
24	multilateral relationships, and an assessment of

1	the likely effect of efforts by the United States to
2	separate adversaries.
3	(3) FORM.—The report submitted pursuant to
4	paragraph (1) shall be submitted in classified form.
5	(c) Report on Strategic Approach.—
6	(1) IN GENERAL.—Not later than 180 days after
7	the date of the enactment of this Act, the Secretary of
8	State and the Secretary of Defense, in consultation
9	with the Secretary of the Treasury, the Secretary of
10	Commerce, the Director of National Intelligence, and
11	the Director of the Central Intelligence Agency, shall
12	submit to the appropriate committees of Congress a
13	report outlining the strategic approach of the United
14	States to adversary alignment and the necessary steps
15	to disrupt, frustrate, constrain, and prepare for ad-
16	versary cooperation during the two-year period begin-
17	ning on the date of the enactment of this Act.
18	(2) ELEMENTS.—The report required by para-
19	graph (1) shall include the following:
20	(A) A detailed description of the methods
21	and tools available to the United States to dis-
22	rupt the most dangerous elements of adversary
23	cooperation, including the growing connectivity
24	between the defense industrial bases of each ad-
25	versary.

1	(B) A timeline for using diplomatic engage-
2	ment, intelligence diplomacy, security coopera-
3	tion, and foreign assistance, as appropriate—
4	(i) to educate allies and partners about
5	the increasing risk of adversary alignment;
6	(ii) to secure the support of allies and
7	partners in combating adversary alignment;
8	and
9	(iii) to assess and help address, as ap-
10	propriate, the vulnerabilities and capability
11	gaps of allies and partners to counter
12	threats from adversary alignment.
13	(C) A plan for ensuring the integrity of
14	United States methods of economic statecraft, in-
15	cluding an assessment of the efficiency of the
16	United States sanctions and export control en-
17	forcement apparatus and any accompanying
18	resourcing requirements.
19	(D) A clear plan to bolster deterrence with-
20	in the priority theaters of the Indo-Pacific re-
21	gion, Europe, and the Middle East by-
22	(i) increasing United States and allied
23	munitions stockpiles, particularly such
24	stockpiles that are most critical for sup-
25	porting frontline partners such as Israel,

1	Taiwan, and Ukraine in the event of ag-
2	gression by a United States adversary;
3	(ii) facilitating collaborative efforts
4	with allies for the co-production, co-mainte-
5	nance, and co-sustainment of critical muni-
6	tions and platforms required by the United
7	States and allies and partners of the United
8	States in the event of a future conflict with
9	the People's Republic of China, the Russian
10	Federation, the Islamic Republic of Iran, or
11	the Democratic People's Republic of Korea;
12	and
13	(iii) more effectively using funding
14	through the United States Foreign Military
15	Financing program to support allied and
16	partner domestic defense production that
17	can contribute to deterrence in each such
18	priority theater.
19	(E) A plan for digitizing and updating
20	war-planning tools of the Department of Defense
21	not later than 1 year after the date on which the
22	report is submitted to ensure that United States
23	war planners are better equipped to update and
24	modify war plans in the face of rapidly evolving
25	information on adversary cooperation.

1	(F) An assessment of the capability gaps
2	and vulnerabilities the United States would face
3	in deterring an adversary in the event that the
4	United States is engaged in a conflict with an-
5	other adversary, and a plan to work with allies
6	and partners to address such gaps and
7	vulnerabilities.
8	(3) FORM.—The report required by paragraph
9	(1) shall be submitted in classified form.
10	(d) Appropriate Committees of Congress De-
11	FINED.—In this section, the term "appropriate committees
12	of Congress" means—
13	(1) the Committee on Armed Services, the Select
14	Committee on Intelligence, the Committee on Foreign
15	Relations, the Committee on Appropriations, the
16	Committee on Banking, Housing, and Urban Affairs,
17	and the Committee on Commerce, Science, and Trans-
18	portation of the Senate; and
19	(2) the Committee on Armed Services, the Per-
20	manent Select Committee on Intelligence, the Com-
21	mittee on Foreign Affairs, the Committee on Appro-
22	priations, the Committee on Financial Services, and
23	the Committee on Energy and Commerce of the House
24	of Representatives.